Introduced by Assembly Member Dickinson

(Principal coauthor: Senator Steinberg)

February 21, 2013

An act to amend Section 1656.1 of the Civil Code, and to add Part 14.5 (commencing with Section 33001) to Division 2 of the Revenue and Taxation Code, relating to taxation, to take effect immediately, tax levy.

LEGISLATIVE COUNSEL'S DIGEST

AB 760, as introduced, Dickinson. Taxes: ammunition sales.

Existing sales and use tax laws impose taxes on retailers measured by the gross receipts from the sale of tangible personal property sold at retail in this state, or on the storage, use, or other consumption in this state of tangible personal property purchased from a retailer for storage, use, or other consumption in this state.

This bill would impose a tax upon retailers for the privilege of selling ammunition, as defined, at the rate of \$0.05 per item of ammunition sold in this state on or after January 1, 2014. It would also impose a complemental excise tax on the storage, use, or other consumption in this state of ammunition purchased from a retailer for storage, use, or other consumption in this state, as provided. The tax would be collected pursuant to the procedures set forth in the Fee Collection Procedures Law. This bill would require that revenues collected pursuant to these taxes be allocated to the School-Based Early Mental Health Intervention and Prevention Services Matching Grant Program.

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Because this bill would expand the scope of the Fee Collection Procedures Law, the violation of which is a crime, it would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

This bill would include a change in state statute that would result in a taxpayer paying a higher tax within the meaning of Section 3 of Article XIII A of the California Constitution, and thus would require for passage the approval of $\frac{2}{3}$ of the membership of each house of the Legislature.

This bill would take effect immediately as a tax levy.

Vote: ²/₃. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) California has long recognized the relationship between 4 mental health and gun violence by enacting several laws restricting 5 the ownership of guns by individuals who have been identified as 6 suffering from mental disorders or as not in control of all of their 7 mental faculties.
 - (b) There is evidence that people with severe mental illness have a higher risk of committing violent acts than the general population. The National Institute of Mental Health found that the lifetime prevalence of violence among people with serous mental illness was 16 percent, compared with 7 percent among people without any mental disorder.
 - (c) However, the ability of mental health professionals to predict any particular mental disorder or disordered individual as being likely responsible for and likely to commit an act of violence with a deadly weapon is weak.
 - (d) Reducing mental illness, in conjunction with restricting mentally disordered persons from owning guns, has been seen as a productive approach for reducing the risk of mentally disordered individuals to commit acts of violence with a deadly weapon.

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(e) Research has found that there is a clear relationship between early adjustment problems and later adolescent problems, and many of these adjustment problems are due to mild to moderate mental disorders among school age children. In many cases, signs of these problems can be detected in early school grades.

- (f) In 1991 California enacted the School-Based Early Mental Health Intervention and Prevention Services Matching Grant program (EMHI). This program is intended to ensure that pupils will receive the benefits of school-based early mental health intervention and prevention services that will enhance the mental health and social development of children.
- (g) Scientific evaluation of EMHI has shown dramatic improvements in adjustment behavior among children in grades 1 to 3, inclusive, and success in reducing the incidence of early mild to moderate mental illness. Further, the improvement in children's behavior has been shown to continue through their later school years.
- (h) Due to state budget constraints EMHI was defunded in the 2012–13 Budget Act. The Legislature, therefore, finds and declares that providing a source of stable revenue to continue the EMHI matching grants is in California's best interest, both in economic and human terms, to identify and treat the minor and moderate mental difficulties that children experience before they become serious mental disorders. The Legislature further finds and declares that a reduction in the incidence of mental illness is likely to reduce acts of violence committed with a deadly weapon in our state, and therefore a tax on the sale of ammunition is a means of refunding the EMHI program.
- SEC. 2. Section 1656.1 of the Civil Code is amended to read: 1656.1. (a) Whether a retailer may add sales tax reimbursement to the sales price of the tangible personal property sold at retail to a purchaser depends solely upon the terms of the agreement of sale. It shall be presumed that the parties agreed to the addition of sales tax reimbursement to the sales price of tangible personal property sold at retail to a purchaser if:
- (1) The agreement of sale expressly provides for such addition of sales tax reimbursement:
- 38 (2) Sales tax reimbursement is shown on the sales check or other proof of sale; or

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- (3) The retailer posts in his or her premises in a location visible to purchasers, or includes on a price tag or in an advertisement or other printed material directed to purchasers, a notice to the effect that reimbursement for sales tax will be added to the sales price of all items or certain items, whichever is applicable.
- (b) It shall be presumed that the property, the gross receipts from the sale of which is subject to the sales tax, is sold at a price which includes tax reimbursement if the retailer posts in his or her premises, or includes on a price tag or in an advertisement (whichever is applicable) one of the following notices:
- (1) "All prices of taxable items include sales tax reimbursement computed to the nearest mill."
- (2) "The price of this item includes sales tax reimbursement computed to the nearest mill."
- (c) (1) The State Board of Equalization shall prepare and make available for inspection and duplication or reproduction a sales tax reimbursement schedule which shall be identical with the following tables up to the amounts specified therein: set fourth the various rates of tax then in effect as applied to price ranges from \$.01 to at least \$1.00.

4³/₄-percent **Price** Tax .11- .31 5 percent **Price** Tax .01-.09 -90-1.09 5⁺/₄-percent

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1	Price	Tax
2	.0109	00
3	.1028	01
4	.2947	02
5	.4866	03
6	.6785	04
7	.86 –1.04	05
8		
9	5 ⁺ ⁄₂ -percent	
10	Price	Tax
11	.0109	00
12	.1027	01
13	.2845	02
14	.4663	03
15	.6481	04
16	.82= .99	05
17	1.00-1.18	06
18		
19	5 ³ / ₄ -percent	
20	Price	Tax
21	.0108	00
22	.0926	01
23	.2743	02
24	.4460	03
25	.6178	04
26	.79= .95	05
27	.96–1.13	06
28		
29	6 percent	
30	Price	Tax
31	.0108	00
32	.0924	01
33	.2541	02
34	.4258	03
35	.5974	04
36	.7591	05
37	.92–1.08	06
38		
39	6 ⁺ / ₄ -percent	
40	Price	Tax

1	.0107	.00
2	.0823	.01
3	.2439	.02
4	.4055	.03
5	.5671	04
6	.7287	.05
7	.88–1.03	.06
8		
9	6 ⁺ / ₂ -percent	
10	-	Tax
11	.0107	.00
12	.0823	01
13	.2438	.02
14	.3953	.03
15	.5469	.04
16	.70- .84	.05
17	.8599	.06
18	-1.00-1.15	.07
19		
20	6 ³ / ₄ percent	
21	Price	Tax
21 22	Price .0107	Tax
22	.0107	.00
22 23	. 0107	.00
22 23 24	.0107 .0822 .233- 7	.00 .01
22 23 24 25	.0107 .0822 .233 7 .385 1	.00 .01 .02 .03
22 23 24 25 26	.0107 .0822 .233 7 .385 1 .5266	00 01 02 03 04
22 23 24 25 26 27	.0107	00 01 02 03 04
22 23 24 25 26 27 28	.0107 .0822 .233 .7 .385 .1 .5266 .6781	00 01 02 03 04 05
22 23 24 25 26 27 28 29	.0107 .0822 .233 .7 .385 .1 .5266 .6781	00 01 02 03 04 05
22 23 24 25 26 27 28 29 30	.0107	00 01 02 03 04 05
22 23 24 25 26 27 28 29 30 31	.0107	.00 .01 .02 .03 .04 .05 .06
22 23 24 25 26 27 28 29 30 31 32	.0107	.00 .01 .02 .03 .04 .05 .06
22 23 24 25 26 27 28 29 30 31 32 33	.0107 .0822 .233	.00 .01 .02 .03 .04 .05 .06 .07
22 23 24 25 26 27 28 29 30 31 32 33 34	.0107 .0822 .233	.00 .01 .02 .03 .04 .05 .07 Tax
22 23 24 25 26 27 28 29 30 31 32 33 34 35	.0107	.00 .01 .02 .03 .04 .05 .06 .07
22 23 24 25 26 27 28 29 30 31 32 33 34 35 36	.0107 .0822 .233	00 01 02 03 04 05 06 07 Tax 00 01 02
22 23 24 25 26 27 28 29 30 31 32 33 34 35 36 37	.0107 .0822 .233	.000 .011 .022 .033 .040 .055 .060 .077 Taxx .000 .011 .022 .033

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1		
2	7 ⁺ ⁄₄ -percent	
3	Price	Tax
4	.0106	00
5	.0720	01
6	.2134	02
7	.3548	03
8	.4962	04
9	.6375	05
10	.7689	06
11	.90 –1 .03	07
12		
13	7 [‡] / margant	
13	7 ⁺ ⁄₂ -percent	
14	Price	Tax
10		Tax
14	Price	
14 15	Price .0106	00
14 15 16	Price .0106	00 01
14 15 16 17	Price -0106 -0719 -2033	00 01 02
14 15 16 17 18	Price .0106 .0719 .2033 .3446	00 01 02 03
14 15 16 17 18	Price .0106 .0719 .2033 .3446 .4759	00 01 02 03 04
14 15 16 17 18 19 20	Price .0106 .0719 .2033 .3446 .4759 .6073	00 01 02 03 04 05
14 15 16 17 18 19 20 21	Price .0106 .0719 .2033 .3446 .4759 .6073	00 01 02 03 04 05

(2) Reimbursement on sales prices in excess of those shown in the schedules *prepared pursuant to paragraph* (1) may be computed by applying the applicable tax rate to the sales price, rounded off to the nearest cent by eliminating any fraction less than one-half cent and increasing any fraction of one-half cent or over to the next higher cent.

- (3) If sales tax reimbursement is added to the sales price of tangible personal property sold at retail, the retailer shall use a schedule provided by the board, or a schedule approved by the board.
- (d) The presumptions created by this section are rebuttable presumptions.
- (e) For purposes of this section, as applied to Part 14.5 of Division 2 of the Revenue and Taxation Code, sales tax reimbursement shall refer to reimbursement for the tax imposed

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by that part, and tangible personal property shall include ammunition as defined under that part.

SEC. 3. Part 14.5 (commencing with Section 33001) is added to Division 2 of the Revenue and Taxation Code, to read:

PART 14.5. AMMUNITION TAX LAW

CHAPTER 1. GENERAL PROVISIONS AND DEFINITIONS

- 33001. This part is known and may be cited as the "Ammunition Tax Law."
 - 33011. For purposes of this part:
- (a) "Ammunition" means projectiles with their fuse, propelling charges, or primers fired from a weapon, or any of the individual components thereof, including without limitation shot, sharpel bullets, or shells. "Ammunition" shall not include a BB or a pellet commonly used in an air rifle or air pistol.
- (b) "Retailer engaged in business in this state" has the same meaning as defined in Section 6203.
- 33012. Unless the context otherwise requires the definition provided in Chapter 1 (commencing with Section 6001) of Part 1 of Division 2 govern the construction of this part.

CHAPTER 2. IMPOSITION OF TAX AND EXCISE TAX

- 33021. For the privilege of selling ammunition at retail there is hereby imposed a tax upon all retailers at the rate of five cents (\$0.05) per item of ammunition sold at retail in this state on or after January 1, 2014.
- 33022. (a) An excise tax is hereby imposed on the storage, use, or other consumption in this state of an item of ammunition purchased from any retailer on or after January 1, 2014, for storage, use, or other consumption in this state at the rate of five cents (\$0.05) per item of ammunition.
- (b) Every person storing, using, or otherwise consuming in this state munitions purchased from a retailer is liable for the tax. His or her liability is not extinguished until the tax has been paid to this state except that a receipt from a retailer engaged in business in this state or from a retailer who is authorized by the board, under the rules and regulations as it may prescribe, to collect the tax and

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who is, for the purposes of this part relating to the use tax, regarded as a retailer engaged in business in this state, given to the purchaser pursuant to subdivision (c) is sufficient to relieve the purchaser from further liability for the tax to which the receipt refers.

- (c) Every retailer engaged in business in this state and making sales of tangible personal property for storage, use, or other consumption in this state, not exempted under Chapter 3 (commencing with Section 33031), shall, at the time of making the sales or, if the storage, use, or other consumption of the munitions is not then taxable hereunder, at the time the storage, use, or other consumption becomes taxable, collect the tax from the purchaser and give to the purchaser a receipt therefor in the manner and form prescribed by the board.
- (d) The tax required to be collected by the retailer and any amount unreturned to the customer which is not tax but was collected from the customer under the representation by the retailer that it was tax constitutes debts owed by the retailer to this state.
- (e) It is unlawful for any retailer to advertise or hold out or state to the public or to any customer, directly or indirectly, that the tax or any part thereof will be assumed or absorbed by the retailer or that it will not be added to the selling price of the property sold or that if added it or any part thereof will be refunded.
- (f) The tax required to be collected by the retailer from the purchaser shall be displayed separately from the list price, the price advertised in the premises, the marked price, or other price on the sales check or other proof of sales.
- (g) Any person violating subdivision (c), (e), or (f) is guilty of a misdemeanor.

CHAPTER 3. EXEMPTION

33031. There are exempted from the taxes imposed by this part, the sale of, or the storage, use or other consumption of any item of ammunition purchased by any peace officer required to carry a weapon requiring ammunition while on duty, or by any governmental law enforcement agency employing that peace officer, for use in the normal course of employment.

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Chapter 4. Collection and Administration

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33041. The board shall administer and collect the tax imposed by this part pursuant to the Fee Collection Procedures Law (Part 30 (commencing with Section 55001) of Division 2). For purposes of this part, the references in the Fee Collection Procedures Law to "fee" shall include the tax imposed by this part, and to "feepayer" shall mean any person liable for the payment of the taxes collected pursuant to that part.

33042. The taxes imposed by this part are due and payable to the board quarterly on or before the last day of the month next succeeding each quarterly period.

33043. On or before the last day of the month following each quarterly period of three months, a return for the preceding quarterly period shall be filed with the board.

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Chapter 5. Disposition of Proceeds

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33051. All taxes, interest, and penalties imposed and required to be paid under this part shall be made in remittances to the board. 33052. All taxes, interest, and penalties, less refunds and costs of collection, in this fund shall, upon appropriation by the Legislature, only be allocated to the School-Based Early Mental Health Intervention and Prevention Services Matching Grant Program (Chapter 2 (commencing with Section 4380) of Part 4 of Division 4 of the Welfare and Institutions Code).

SEC. 4. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California

Constitution. 35

> SEC. 5. This act provides for a tax levy within the meaning of Article IV of the Constitution and shall go into immediate effect.