## SENATE SUBSTITUTE

FOR

## SENATE BILL NO. 22

## AN ACT

To repeal sections 211.031, 211.071, 217.345, and 217.690, RSMo, and to enact in lieu thereof five new sections relating to criminal procedures involving juveniles, with an emergency clause for certain sections.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 211.031, 211.071, 217.345, and

- 2 217.690, RSMo, are repealed and five new sections enacted in
- 3 lieu thereof, to be known as sections 211.031, 211.071, 211.600,
- 4 217.345, and 217.690, to read as follows:
  - 211.031. 1. Except as otherwise provided in this
- 2 chapter, the juvenile court or the family court in circuits
- 3 that have a family court as provided in chapter 487 shall
- 4 have exclusive original jurisdiction in proceedings:
- 5 (1) Involving any child who may be a resident of or
- 6 found within the county and who is alleged to be in need of
- 7 care and treatment because:
- 8 (a) The parents, or other persons legally responsible
- 9 for the care and support of the child, neglect or refuse to
- 10 provide proper support, education which is required by law,
- 11 medical, surgical or other care necessary for his or her
- 12 well-being; except that reliance by a parent, guardian or
- 13 custodian upon remedial treatment other than medical or
- 14 surgical treatment for a child shall not be construed as
- 15 neglect when the treatment is recognized or permitted
- 16 pursuant to the laws of this state;
- 17 (b) The child is otherwise without proper care,
- 18 custody or support;

- 19 (c) The child was living in a room, building or other 20 structure at the time such dwelling was found by a court of 21 competent jurisdiction to be a public nuisance pursuant to 22 section 195.130; or
- 23 (d) The child is in need of mental health services and 24 the parent, guardian or custodian is unable to afford or 25 access appropriate mental health treatment or care for the 26 child;
- 27 (2) Involving any child who may be a resident of or 28 found within the county and who is alleged to be in need of 29 care and treatment because:
- 30 (a) The child while subject to compulsory school 31 attendance is repeatedly and without justification absent 32 from school;
- 33 (b) The child disobeys the reasonable and lawful
  34 directions of his or her parents or other custodian and is
  35 beyond their control;
- The child is charged with an offense not 36 37 classified as criminal, or with an offense applicable only to children; except that, the juvenile court shall not have 38 jurisdiction over any child fifteen years of age who is 39 alleged to have violated a state or municipal traffic 40 ordinance or regulation, the violation of which does not 41 42 constitute a felony, or any child who is alleged to have violated a state or municipal ordinance or regulation 43 44 prohibiting possession or use of any tobacco product;

45

46

47

48

4950

51

violated a state law or municipal ordinance, or any person who is alleged to have violated a state law or municipal ordinance prior to attaining the age of eighteen years, in which cases jurisdiction may be taken by the court of the circuit in which [the child or person resides or may be found or in which] the violation is alleged to have

- 52 occurred, except as provided in subsection 2 of this
- 53 section; except that, the juvenile court shall not have
- 54 jurisdiction over any child fifteen years of age who is
- 55 alleged to have violated a state or municipal traffic
- ordinance or regulation, the violation of which does not
- 57 constitute a felony, and except that the juvenile court
- 58 shall have concurrent jurisdiction with the municipal court
- 59 over any child who is alleged to have violated a municipal
- 60 curfew ordinance, and except that the juvenile court shall
- 61 have concurrent jurisdiction with the circuit court on any
- 62 child who is alleged to have violated a state or municipal
- 63 ordinance or regulation prohibiting possession or use of any
- 64 tobacco product;
- 65 (4) For the adoption of a person;
- 66 (5) For the commitment of a child to the guardianship 67 of the department of social services as provided by law;
- 68 (6) Involving an order of protection pursuant to
- 69 chapter 455 when the respondent is less than eighteen years
- 70 of age; and
- 71 (7) Involving a child who has been a victim of sex
- 72 trafficking or sexual exploitation.
- 73 2. Transfer of a matter, proceeding, jurisdiction or
- 74 supervision for a child who resides in a county of this
- 75 state shall be made as follows:
- 76 (1) Prior to the filing of a petition and upon request
- of any party or at the discretion of the juvenile officer,
- 78 the matter in the interest of a child may be transferred by
- 79 the juvenile officer, with the prior consent of the juvenile
- 80 officer of the receiving court, to the county of the child's
- 81 residence or the residence of the person eighteen years of
- 82 age for future action;
- 83 (2) Upon the motion of any party or on its own motion
- 84 prior to final disposition on the pending matter, the court

in which a proceeding is commenced may transfer the
proceeding of a child to the court located in the county of
the child's residence, or the county in which the offense
pursuant to subdivision (3) of subsection 1 of this section
is alleged to have occurred for further action;

- (3) Upon motion of any party or on its own motion, the court in which jurisdiction has been taken pursuant to subsection 1 of this section may at any time thereafter transfer jurisdiction of a child to the court located in the county of the child's residence for further action with the prior consent of the receiving court;
- (4) Upon motion of any party or upon its own motion at any time following a judgment of disposition or treatment pursuant to section 211.181, the court having jurisdiction of the cause may place the child under the supervision of another juvenile court within or without the state pursuant to section 210.570 with the consent of the receiving court;
- (5) Upon motion of any child or his or her parent, the court having jurisdiction shall grant one change of judge pursuant to Missouri supreme court rules;
- 105 (6) Upon the transfer of any matter, proceeding,
  106 jurisdiction or supervision of a child, certified copies of
  107 all legal and social documents and records pertaining to the
  108 case on file with the clerk of the transferring juvenile
  109 court shall accompany the transfer.
- 3. In any proceeding involving any child taken into custody in a county other than the county of the child's residence, the juvenile court of the county of the child's residence shall be notified of such taking into custody within seventy-two hours.
- 4. When an investigation by a juvenile officer pursuant to this section reveals that the only basis for action involves an alleged violation of section 167.031

- 118 involving a child who alleges to be home schooled, the 119 juvenile officer shall contact a parent or parents of such 120 child to verify that the child is being home schooled and 121 not in violation of section 167.031 before making a report 122 of such a violation. Any report of a violation of section 123 167.031 made by a juvenile officer regarding a child who is 124 being home schooled shall be made to the prosecuting 125 attorney of the county where the child legally resides.
- 5. The disability or disease of a parent shall not constitute a basis for a determination that a child is a child in need of care or for the removal of custody of a child from the parent without a specific showing that there is a causal relation between the disability or disease and harm to the child.
- 211.071. 1. If a petition alleges that a child 2 between the ages of [twelve] fourteen and eighteen has 3 committed an offense which would be considered a felony if committed by an adult, the court may, upon its own motion or 4 upon motion by the juvenile officer, the child or the 5 child's custodian, order a hearing and may, in its 6 7 discretion, dismiss the petition and such child may be 8 transferred to the court of general jurisdiction and 9 prosecuted under the general law; except that if a petition 10 alleges that [any] a child between the ages of twelve and eighteen has committed an offense which would be considered 11 first degree murder under section 565.020, second degree 12 murder under section 565.021, first degree assault under 13 section 565.050, forcible rape under section 566.030 as it 14 existed prior to August 28, 2013, rape in the first degree 15 under section 566.030, forcible sodomy under section 566.060 16 as it existed prior to August 28, 2013, sodomy in the first 17 degree under section 566.060, first degree robbery under 18 19 section 569.020 as it existed prior to January 1, 2017, or

- 20 robbery in the first degree under section 570.023,
- 21 distribution of drugs under section 195.211 as it existed
- 22 prior to January 1, 2017, or the manufacturing of a
- controlled substance under section 579.055, a dangerous
- 24 felony as defined in section 556.061, or has committed two
- or more prior unrelated offenses which would be felonies if
- 26 committed by an adult, the court shall order a hearing, and
- 27 may in its discretion, dismiss the petition and transfer the
- 28 child to a court of general jurisdiction for prosecution
- 29 under the general law.
- 30 2. Upon apprehension and arrest, jurisdiction over the
- 31 criminal offense allegedly committed by any person between
- 32 eighteen and twenty-one years of age over whom the juvenile
- 33 court has retained continuing jurisdiction shall
- 34 automatically terminate and that offense shall be dealt with
- 35 in the court of general jurisdiction as provided in section
- 36 211.041.
- 3. Knowing and willful age misrepresentation by a
- 38 juvenile subject shall not affect any action or proceeding
- 39 which occurs based upon the misrepresentation. Any evidence
- 40 obtained during the period of time in which a child
- 41 misrepresents his or her age may be used against the child
- 42 and will be subject only to rules of evidence applicable in
- 43 adult proceedings.
- 4. Written notification of a transfer hearing shall be
- 45 given to the juvenile and his or her custodian in the same
- 46 manner as provided in sections 211.101 and 211.111. Notice
- 47 of the hearing may be waived by the custodian. Notice shall
- 48 contain a statement that the purpose of the hearing is to
- 49 determine whether the child is a proper subject to be dealt
- 50 with under the provisions of this chapter, and that if the
- 51 court finds that the child is not a proper subject to be
- 52 dealt with under the provisions of this chapter, the

- 53 petition will be dismissed to allow for prosecution of the 54 child under the general law.
- The juvenile officer may consult with the office of 55 prosecuting attorney concerning any offense for which the 56 child could be certified as an adult under this section. 57 The prosecuting or circuit attorney shall have access to 58 59 police reports, reports of the juvenile or deputy juvenile 60 officer, statements of witnesses and all other records or reports relating to the offense alleged to have been 61 62 committed by the child. The prosecuting or circuit attorney shall have access to the disposition records of the child 63 when the child has been adjudicated pursuant to subdivision 64 (3) of subsection 1 of section 211.031. The prosecuting 65 attorney shall not divulge any information regarding the 66 child and the offense until the juvenile court at a judicial 67 hearing has determined that the child is not a proper 68 69 subject to be dealt with under the provisions of this 70 chapter.
- 71 6. A written report shall be prepared in accordance with this chapter developing fully all available information 72 relevant to the criteria which shall be considered by the 73 74 court in determining whether the child is a proper subject to be dealt with under the provisions of this chapter and 75 76 whether there are reasonable prospects of rehabilitation 77 within the juvenile justice system. These criteria shall 78 include but not be limited to:
- 79 (1) The seriousness of the offense alleged and whether 80 the protection of the community requires transfer to the 81 court of general jurisdiction;
- 82 (2) Whether the offense alleged involved viciousness,83 force and violence;

- 84 (3) Whether the offense alleged was against persons or 85 property with greater weight being given to the offense 86 against persons, especially if personal injury resulted;
- 87 (4) Whether the offense alleged is a part of a 88 repetitive pattern of offenses which indicates that the 89 child may be beyond rehabilitation under the juvenile code;
- 90 (5) The record and history of the child, including 91 experience with the juvenile justice system, other courts, 92 supervision, commitments to juvenile institutions and other 93 placements;
- 94 (6) The sophistication and maturity of the child as 95 determined by consideration of his or her home and 96 environmental situation, emotional condition and pattern of 97 living;
- 98 (7) The age of the child;
- 99 (8) The program and facilities available to the juvenile court in considering disposition;
- 101 (9) Whether or not the child can benefit from the
  102 treatment or rehabilitative programs available to the
  103 juvenile court; and
- 104 (10) Racial disparity in certification.
- 7. If the court dismisses the petition to permit the child to be prosecuted under the general law, the court shall enter a dismissal order containing:
- 108 (1) Findings showing that the court had jurisdiction 109 of the cause and of the parties;
- 110 (2) Findings showing that the child was represented by counsel;
- 112 (3) Findings showing that the hearing was held in the 113 presence of the child and his or her counsel; and
- 114 (4) Findings showing the reasons underlying the 115 court's decision to transfer jurisdiction.

- 116 8. A copy of the petition and order of the dismissal 117 shall be sent to the prosecuting attorney.
- 9. When a petition has been dismissed thereby
- 119 permitting a child to be prosecuted under the general law
- 120 and the prosecution of the child results in a conviction,
- 121 the jurisdiction of the juvenile court over that child is
- 122 forever terminated, except as provided in subsection 10 of
- 123 this section, for an act that would be a violation of a
- 124 state law or municipal ordinance.
- 10. If a petition has been dismissed thereby
- 126 permitting a child to be prosecuted under the general law
- and the child is found not guilty by a court of general
- 128 jurisdiction, the juvenile court shall have jurisdiction
- 129 over any later offense committed by that child which would
- 130 be considered a misdemeanor or felony if committed by an
- 131 adult, subject to the certification provisions of this
- 132 section.
- 133 11. If the court does not dismiss the petition to
- 134 permit the child to be prosecuted under the general law, it
- shall set a date for the hearing upon the petition as
- 136 provided in section 211.171.
  - 211.600. 1. The office of state courts administrator
  - 2 shall collect information related to the filing and
  - 3 <u>disposition of petitions</u> to certify juveniles pursuant to
  - 4 section 211.071.
  - 5 <u>2. The data collected pursuant to this section shall</u>
  - 6 include the following:
  - 7 (1) The number of certification petitions filed
  - 8 annually;
  - 9 (2) The disposition of certification petitions filed
  - 10 annually;
  - 11 (3) The offenses for which certification petitions are
  - 12 filed annually;

- 13 (4) The race of the juveniles for whom the
- 14 certification petitions are filed annually; and
- 15 (5) The number of juveniles who have waived their
- 16 right to counsel.
- 17 3. The data collected pursuant to this section shall
- 18 be made publicly available annually.
- 217.345. 1. Correctional treatment programs for first
- 2 offenders and offenders eighteen years of age or younger in
- 3 the department shall be established, subject to the control
- 4 and supervision of the director, and shall include such
- 5 programs deemed necessary and sufficient for the successful
- 6 rehabilitation of offenders.
- 7 2. [Correctional treatment programs for offenders who
- 8 are younger than eighteen years of age shall be established,
- 9 subject to the control and supervision of the director. By
- January 1, 1998, such] Programs established pursuant to this
- 11 section shall include physical separation of offenders who
- 12 are [younger than] eighteen years of age or younger from
- offenders who are older than eighteen years of age [or
- older] and shall include educational programs that award a
- 15 high school diploma or its equivalent.
- 16 3. The department shall have the authority to
- 17 promulgate rules pursuant to subsection 2 of section 217.378
- 18 to establish correctional treatment programs for offenders
- 19 [under age] eighteen years of age or younger. Such rules
- 20 may include:
- 21 (1) Establishing separate housing units for such
- 22 offenders; and
- 23 (2) Providing housing and program space in existing
- 24 housing units for such offenders that is not accessible to
- 25 adult offenders.
- 26 4. The department shall have the authority to
- 27 determine the number of juvenile offenders participating in

- 28 any treatment program depending on available
- 29 appropriations. The department may contract with any
- 30 private or public entity for the provision of services and
- 31 facilities for offenders under age eighteen. The department
- 32 shall apply for and accept available federal, state and
- 33 local public funds including project demonstration funds as
- 34 well as private moneys to fund such services and facilities.
- 35 5. The department shall develop and implement an
- 36 evaluation process for all juvenile offender programs.
  - 217.690. 1. All releases or paroles shall issue upon
- 2 order of the parole board, duly adopted.
- 3 2. Before ordering the parole of any offender, the
- 4 parole board shall conduct a validated risk and needs
- 5 assessment and evaluate the case under the rules governing
- 6 parole that are promulgated by the parole board. The parole
- 7 board shall then have the offender appear before a hearing
- 8 panel and shall conduct a personal interview with him or
- 9 her, unless waived by the offender, or if the guidelines
- 10 indicate the offender may be paroled without need for an
- 11 interview. The guidelines and rules shall not allow for the
- 12 waiver of a hearing if a victim requests a hearing. The
- 13 appearance or presence may occur by means of a
- 14 videoconference at the discretion of the parole board. A
- 15 parole may be ordered for the best interest of society when
- 16 there is a reasonable probability, based on the risk
- 17 assessment and indicators of release readiness, that the
- 18 person can be supervised under parole supervision and
- 19 successfully reintegrated into the community, not as an
- 20 award of clemency; it shall not be considered a reduction of
- 21 sentence or a pardon. Every offender while on parole shall
- 22 remain in the legal custody of the department but shall be
- 23 subject to the orders of the parole board.

- 24 The division of probation and parole has discretionary authority to require the payment of a fee, not 25 26 to exceed sixty dollars per month, from every offender placed under division supervision on probation, parole, or 27 conditional release, to waive all or part of any fee, to 28 29 sanction offenders for willful nonpayment of fees, and to 30 contract with a private entity for fee collections 31 services. All fees collected shall be deposited in the inmate fund established in section 217.430. Fees collected 32 33 may be used to pay the costs of contracted collections The fees collected may otherwise be used to 34 services. provide community corrections and intervention services for 35 36 offenders. Such services include substance abuse assessment and treatment, mental health assessment and treatment, 37 electronic monitoring services, residential facilities 38 services, employment placement services, and other offender 39 40 community corrections or intervention services designated by the division of probation and parole to assist offenders to 41 42 successfully complete probation, parole, or conditional The division of probation and parole shall adopt 43 release. rules not inconsistent with law, in accordance with section 44 217.040, with respect to sanctioning offenders and with 45 respect to establishing, waiving, collecting, and using fees. 46
- 47 The parole board shall adopt rules not inconsistent with law, in accordance with section 217.040, with respect 48 to the eligibility of offenders for parole, the conduct of parole hearings or conditions to be imposed upon paroled offenders. Whenever an order for parole is issued it shall 51 recite the conditions of such parole. 52

49

50

53

54

55

56

When considering parole for an offender with consecutive sentences, the minimum term for eligibility for parole shall be calculated by adding the minimum terms for parole eligibility for each of the consecutive sentences,

- except the minimum term for parole eligibility shall not exceed the minimum term for parole eligibility for an ordinary life sentence.
- 6. Any offender sentenced to a term of imprisonment amounting to fifteen years or more or multiple terms of imprisonment that, taken together, amount to fifteen or more years who was under eighteen years of age at the time of the commission of the offense or offenses may be eliqible for parole after serving fifteen years of incarceration, regardless of whether the case is final for the purposes of appeal, and may be eligible for reconsideration hearings in accordance with regulations promulgated by the parole board.
  - 7. The provisions of subsection 6 of this section shall not apply to an offender found guilty of murder in the first or second degree or capital murder who was under eighteen years of age when the offender committed the offense or offenses who may be found ineligible for parole or whose parole eligibility may be controlled by section 558.047 or 565.033.

- 8. Any offender under a sentence for first degree murder who has been denied release on parole after a parole hearing shall not be eligible for another parole hearing until at least three years from the month of the parole denial; however, this subsection shall not prevent a release pursuant to subsection 4 of section 558.011.
- 9. A victim who has requested an opportunity to be heard shall receive notice that the parole board is conducting an assessment of the offender's risk and readiness for release and that the victim's input will be particularly helpful when it pertains to safety concerns and specific protective measures that may be beneficial to the victim should the offender be granted release.

- 89 10. Parole hearings shall, at a minimum, contain the 90 following procedures:
- 91 (1)The victim or person representing the victim who attends a hearing may be accompanied by one other person; 92
- 93 The victim or person representing the victim who 94 attends a hearing shall have the option of giving testimony 95 in the presence of the inmate or to the hearing panel 96 without the inmate being present;
- 97 The victim or person representing the victim may 98 call or write the parole board rather than attend the hearing; 99
- 100 The victim or person representing the victim may 101 have a personal meeting with a parole board member at the 102 parole board's central office;
- 103 The judge, prosecuting attorney or circuit 104 attorney and a representative of the local law enforcement 105 agency investigating the crime shall be allowed to attend 106 the hearing or provide information to the hearing panel in 107 regard to the parole consideration; and
- The parole board shall evaluate information listed 108 109 in the juvenile sex offender registry pursuant to section 110 211.425, provided the offender is between the ages of seventeen and twenty-one, as it impacts the safety of the 111 112 community.
- 113 11. The parole board shall notify any person of the 114 results of a parole eligibility hearing if the person indicates to the parole board a desire to be notified. 115
- The parole board may, at its discretion, require 116 117 any offender seeking parole to meet certain conditions 118 during the term of that parole so long as said conditions are not illegal or impossible for the offender to perform. 119
- 120 These conditions may include an amount of restitution to the
- 121 state for the cost of that offender's incarceration.

- 122 Special parole conditions shall be responsive to 123 the assessed risk and needs of the offender or the need for 124 extraordinary supervision, such as electronic monitoring. The parole board shall adopt rules to minimize the 125 126 conditions placed on low-risk cases, to frontload conditions 127 upon release, and to require the modification and reduction 128 of conditions based on the person's continuing stability in 129 the community. Parole board rules shall permit parole 130 conditions to be modified by parole officers with review and
- 132
  14. Nothing contained in this section shall be
  133 construed to require the release of an offender on parole
  134 nor to reduce the sentence of an offender heretofore
  135 committed.

approval by supervisors.

131

- 15. Beginning January 1, 2001, the parole board shall 136 not order a parole unless the offender has obtained a high 137 138 school diploma or its equivalent, or unless the parole board is satisfied that the offender, while committed to the 139 140 custody of the department, has made an honest good-faith effort to obtain a high school diploma or its equivalent; 141 provided that the director may waive this requirement by 142 certifying in writing to the parole board that the offender 143 has actively participated in mandatory education programs or 144 145 is academically unable to obtain a high school diploma or 146 its equivalent.
- 16. Any rule or portion of a rule, as that term is 147 defined in section 536.010, that is created under the 148 authority delegated in this section shall become effective 149 only if it complies with and is subject to all of the 150 provisions of chapter 536 and, if applicable, section 151 152 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly 153 154 pursuant to chapter 536 to review, to delay the effective

- date, or to disapprove and annul a rule are subsequently
- 156 held unconstitutional, then the grant of rulemaking
- authority and any rule proposed or adopted after August 28,
- 158 2005, shall be invalid and void.
  - Section B. Because immediate action is necessary to
  - 2 further equip and enhance our criminal justice system to
  - 3 fight violent crime in Missouri and protect our citizens and
  - 4 residents due to the recent unprecedented wave of violent
  - 5 crime across our nation and state, the repeal and
  - 6 reenactment of sections 211.071 and 217.345 and the
  - 7 enactment of section 211.600 of this act is deemed necessary
  - 8 for the immediate preservation of the public health,
  - 9 welfare, peace, and safety, and is hereby declared to be an
- 10 emergency act within the meaning of the constitution, and
- 11 the repeal and reenactment of sections 211.071 and 217.345
- 12 and the enactment of section 211.600 of this act shall be in
- 13 full force and effect upon its passage and approval.