1	HOUSE BILL NO. 107
2	INTRODUCED BY R. COOK
3	BY REQUEST OF THE PUBLIC EMPLOYEES' RETIREMENT BOARD
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5	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE ALLOCATION OF EMPLOYER CONTRIBUTIONS
6	IN THE PUBLIC EMPLOYEES' RETIREMENT SYSTEM; REALLOCATING CERTAIN EMPLOYER
7	CONTRIBUTIONS FROM THE SYSTEM'S DEFINED BENEFIT PLAN TO MEMBER ACCOUNTS IN THE
8	SYSTEM'S DEFINED CONTRIBUTION PLAN; STRIKING THE ALLOCATION OF TEMPORARY
9	CONTRIBUTIONS TO THE DEFINED CONTRIBUTION PLAN DISABILITY FUND; ELIMINATING A PROVISION
10	REQUIRING THE PUBLIC EMPLOYEES' RETIREMENT BOARD TO ACTUARIALLY ADJUST CERTAIN
11	CONTRIBUTIONS BETWEEN THE SYSTEM'S DEFINED BENEFIT PLAN AND THE SYSTEM'S DEFINED
12	CONTRIBUTION PLAN; REALLOCATING A TEMPORARY EMPLOYER CONTRIBUTION FROM PAYING
13	GENERAL LIABILITIES TO PAYING PLAN CHOICE RATE LIABILITIES AND THEN DIRECTING THE
14	CONTRIBUTION TO MEMBER ACCOUNTS; AMENDING SECTIONS 19-2-303, 19-2-407, 19-3-2117, AND
15	19-21-214, MCA; <del>AND</del> REPEALING SECTION 19-3-2121, MCA <u>; AND PROVIDING AN EFFECTIVE DATE AND</u>
16	A RETROACTIVE APPLICABILITY DATE."
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18	WHEREAS, employer contributions equal to 2.37% of compensation for covered members in the Public
19	Employees' Retirement System Defined Contribution Retirement Plan (PERS-DCRP) and the Montana University
20	System Retirement Program (MUS-RP) are statutorily allocated to the Public Employees' Retirement System
21	Defined Benefit Retirement Plan (PERS-DBRP) as the plan choice rate; and
22	WHEREAS, additional employer contributions equal to 0.37% of a member's compensation are also
23	allocated to the plan choice rate and this percentage will increase by 0.1% each year through 2024; and
24	WHEREAS, the plan choice rate was established to pay the portion of the PERS-DBRP unfunded
25	actuarial liabilities associated with PERS members who elected to join the PERS-DCRP rather than the
26	PERS-DBRP plan and also to pay for any increase to the normal cost of benefits in the PERS-DBRP resulting
27	from PERS members selecting the PERS-DCRP; and
28	WHEREAS, section 19-3-2121, MCA, requires that the plan choice rate be adjusted if it is actuarially
29	determined to be too high or too low to pay off the associated unfunded actuarial liabilities within an established
30	timeframe and if there is an actual change in the normal cost of benefits in the PERS-DBRP resulting from PERS

1 members selecting the PERS-DCRP; and

WHEREAS, the normal cost of benefits in the PERS-DBRP has never significantly changed because of PERS members selecting the PERS-DCRP; and

WHEREAS, the Public Employees' Retirement Board's actuary determined that as of June 30, 2014, the unfunded actuarial liability associated with the plan choice rate is \$5,903,188, and is estimated to be fully paid off within the next 2 to 3 years; and

WHEREAS, the Board finds that it is appropriate to reallocate the plan choice rate contributions to the individual retirement accounts of covered members of the PERS-DCRP and MUS-RP starting on January 1 the year after the actuary determines that the plan choice rate unfunded actuarial liability is paid off and to repeal section 19-3-2121, MCA, concerning adjustments to the plan choice rate.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

- **Section 1.** Section 19-2-303, MCA, is amended to read:
- "19-2-303. Definitions. Unless the context requires otherwise, for each of the retirement systems subject to this chapter, the following definitions apply:
- (1) "Accumulated contributions" means the sum of all the regular and any additional contributions made by a member in a defined benefit plan, together with the regular interest on the contributions.
- (2) "Active member" means a member who is a paid employee of an employer, is making the required contributions, and is properly reported to the board for the most current reporting period.
- (3) "Actuarial cost" means the amount determined by the board in a uniform and nondiscriminatory manner to represent the present value of the benefits to be derived from the additional service to be credited based on the most recent actuarial valuation for the system and the age, years until retirement, and current salary of the member.
- (4) "Actuarial equivalent" means a benefit of equal value when computed upon the basis of the mortality table and interest rate assumptions adopted by the board.
- (5) "Actuarial liabilities" means the excess of the present value of all benefits payable under a defined benefit retirement plan over the present value of future normal costs in that retirement plan.
  - (6) "Actuary" means the actuary retained by the board in accordance with 19-2-405.
  - (7) "Additional contributions" means contributions made by a member of a defined benefit plan to



1 purchase various types of optional service credit as allowed by the applicable retirement plan.

2 (8) "Annuity" means:

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- (a) in the case of a defined benefit plan, equal and fixed payments for life that are the actuarial equivalent
   of a lump-sum payment under a retirement plan and as such are not benefits paid by a retirement plan and are
   not subject to periodic or one-time increases; or
  - (b) in the case of the defined contribution plan, a payment of a fixed sum of money at regular intervals.
  - (9) "Banked holiday time" means the hours reported for work performed on a holiday that the employee may use for equivalent time off or that may be paid to the employee as specified by the employer's policy.
    - (10) "Benefit" means:
  - (a) the service retirement benefit, early retirement benefit, or disability retirement or survivorship benefit payment provided by a defined benefit retirement plan; or
  - (b) a payment or distribution under the defined contribution retirement plan, including a disability payment under 19-3-2141, for the exclusive benefit of a plan member or the member's beneficiary or an annuity purchased under 19-3-2124.
    - (11) "Board" means the public employees' retirement board provided for in 2-15-1009.
- 16 (12) "Contingent annuitant" means:
  - (a) under option 2 or 3 provided for in 19-3-1501, one natural person designated to receive a continuing monthly benefit after the death of a retired member; or
  - (b) under option 4 provided for in 19-3-1501, a natural person, charitable organization, estate, or trust that may receive a continuing monthly benefit after the death of a retired member.
    - (13) "Covered employment" means employment in a covered position.
  - (14) "Covered position" means a position in which the employee must be a member of the retirement system except as otherwise provided by law.
  - (15) "Defined benefit retirement plan" or "defined benefit plan" means a plan within the retirement systems provided for pursuant to 19-2-302 that is not the defined contribution retirement plan.
  - (16) "Defined contribution retirement plan" or "defined contribution plan" means the plan within the public employees' retirement system established in 19-3-103 that is provided for in chapter 3, part 21, of this title and that is not a defined benefit plan.
  - (17) "Department" means the department of administration.
  - (18) "Designated beneficiary" means the person, charitable organization, estate, or trust for the benefit



of a natural person designated by a member or payment recipient to receive any survivorship benefits, lump-sum 1 2 payments, or benefit from a retirement account upon the death of the member or payment recipient, including 3 annuities derived from the benefits or payments.

- (19) "Direct rollover" means a payment by the retirement plan to the eligible retirement plan specified by the distributee or a payment from an eligible retirement plan to the retirement plan specified by the distributee.
- (20) "Disability" or "disabled" means a total inability of the member to perform the member's duties by reason of physical or mental incapacity. The disability must be incurred while the member is an active member and must be one of permanent duration or of extended and uncertain duration, as determined by the board on the basis of competent medical opinion.
- 10 (21) "Distributee" means:
- 11 (a) a member;

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- 12 (b) a member's surviving spouse;
- 13 (c) a member's spouse or former spouse who is the alternate payee under a family law order as defined 14 in 19-2-907; or
- 15 (d) effective January 1, 2007, a member's nonspouse beneficiary who is a designated beneficiary as defined by section 401(a)(9)(E) of the Internal Revenue Code, 26 U.S.C. 401(a)(9)(E).
  - (22) "Early retirement benefit" means the retirement benefit payable to a member following early retirement and is the actuarial equivalent of the accrued portion of the member's service retirement benefit.
  - (23) "Eligible retirement plan" means any of the following that accepts the distributee's eligible rollover distribution:
- 21 (a) an individual retirement account described in section 408(a) of the Internal Revenue Code, 26 U.S.C. 22 408(a);
- (b) an individual retirement annuity described in section 408(b) of the Internal Revenue Code, 26 U.S.C. 23 24 408(b);
  - (c) an annuity plan described in section 403(a) of the Internal Revenue Code, 26 U.S.C. 403(a);
- 26 (d) a qualified trust described in section 401(a) of the Internal Revenue Code, 26 U.S.C. 401(a);
- 27 (e) effective January 1, 2002, an annuity contract described in section 403(b) of the Internal Revenue 28 Code, 26 U.S.C. 403(b);
- 29 (f) effective January 1, 2002, a plan eligible under section 457(b) of the Internal Revenue Code, 26 30 U.S.C. 457(b), that is maintained by a state, a political subdivision of a state, or any agency or instrumentality of

1 a state or a political subdivision of a state that agrees to separately account for amounts transferred into that plan

- 2 from a plan under this title; or
- 3 (g) effective January 1, 2008, a Roth IRA described in section 408A of the Internal Revenue Code, 26
- 4 U.S.C. 408A.

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- 5 (24) "Eligible rollover distribution":
- 6 (a) means any distribution of all or any portion of the balance from a retirement plan to the credit of the 7 distributee, as provided in 19-2-1011;
  - (b) effective January 1, 2002, includes a distribution to a surviving spouse or to a spouse or former spouse who is an alternate payee under a domestic relations order, as defined in section 414(p) of the Internal Revenue Code, 26 U.S.C. 414(p).
  - (25) "Employee" means a person who is employed by an employer in any capacity and whose salary is being paid by the employer or a person for whom an interlocal governmental entity is responsible for paying retirement contributions pursuant to 7-11-105.
  - (26) "Employer" means a governmental agency participating in a retirement system enumerated in 19-2-302 on behalf of its eligible employees. The term includes an interlocal governmental entity identified as responsible for paying retirement contributions pursuant to 7-11-105.
  - (27) "Essential elements of the position" means fundamental job duties. An element may be considered essential because of but not limited to the following factors:
    - (a) the position exists to perform the element;
  - (b) there are a limited number of employees to perform the element; or
- 21 (c) the element is highly specialized.
- 22 (28) "Excess earnings" means the difference, if any, between reported compensation and the limits 23 provided in 19-2-1005(2) used to calculate a member's highest average compensation or final average 24 compensation.
- 25 (29) "Fiscal year" means a plan year, which is any year commencing with July 1 and ending the following 26 June 30.
- (30) "Inactive member" means a member who terminates service and does not retire or take a refund of
   the member's accumulated contributions.
- 29 (31) "Internal Revenue Code" has the meaning provided in 15-30-2101.
- 30 (32) "Member" means either:



(a) a person with accumulated contributions and service credited with a defined benefit retirement plan or receiving a retirement benefit on account of the person's previous service credited in a retirement system; or

- (b) a person with a retirement account in the defined contribution plan.
- (33) "Membership service" means the periods of service that are used to determine eligibility for retirement or other benefits.
- (34) (a) "Normal cost" or "future normal cost" means an amount calculated under an actuarial cost method required to fund accruing benefits for members of a defined benefit retirement plan during any year in the future.
  - (b) Normal cost does not include any portion of the supplemental costs of a retirement plan.
- (35) "Normal retirement age" means the age at which a member is eligible to immediately receive a retirement benefit based on the member's age or both age and length of service, as specified under the member's retirement system, without disability and without an actuarial or similar reduction in the benefit.
- (36) "Pension" means benefit payments for life derived from contributions to a retirement plan made from state- or employer-controlled funds.
- (37) "Pension trust fund" means a fund established to hold the contributions, income, and assets of a retirement system or plan in public trust.
- (38) "Plan choice rate" means the amount of the employer contribution as a percentage of payroll covered by the defined contribution plan members that is allocated to the public employees' retirement system's defined benefit plan pursuant to 19-3-2117 and that is adjusted by the board pursuant to 19-3-2121 to actuarially fund the unfunded liabilities and the normal cost rate changes in a defined benefit plan resulting from member selection of the defined contribution plan.
- (39) "Regular contributions" means contributions required from members under a retirement plan.
- (40) "Regular interest" means interest at rates set from time to time by the board.
- 24 (41) "Retirement" or "retired" means the status of a member who has:
  - (a) terminated from service; and
    - (b) received and accepted a retirement benefit from a retirement plan.
  - (42) "Retirement account" means an individual account within the defined contribution retirement plan for the deposit of employer and member contributions and other assets for the exclusive benefit of a member of the defined contribution plan or the member's beneficiary.
    - (43) "Retirement benefit" means:



(a) in the case of a defined benefit plan, the periodic benefit payable as a result of service retirement, early retirement, or disability retirement under a defined benefit plan of a retirement system. With respect to a defined benefit plan, the term does not mean an annuity.

- (b) in the case of the defined contribution plan, a benefit as defined in subsection (10)(b).
- (44) "Retirement plan" or "plan" means either a defined benefit plan or a defined contribution plan under one of the public employee retirement systems enumerated in 19-2-302.
- (45) "Retirement system" or "system" means one of the public employee retirement systems enumerated in 19-2-302.
  - (46) "Service" means employment of an employee in a position covered by a retirement system.
  - (47) "Service credit" means the periods of time for which the required contributions have been made to a retirement plan and that are used to calculate retirement benefits or survivorship benefits under a defined benefit retirement plan.
  - (48) "Service retirement benefit" means the retirement benefit that the member may receive at normal retirement age.
  - (49) "Statutory beneficiary" means the surviving spouse or dependent child or children of a member of the highway patrol officers', municipal police officers', or firefighters' unified retirement system who are statutorily designated to receive benefits upon the death of the member.
  - (50) "Supplemental cost" means an element of the total actuarial cost of a defined benefit retirement plan arising from benefits payable for service performed prior to the inception of the retirement plan or prior to the date of contribution rate increases, changes in actuarial assumptions, actuarial losses, or failure to fund or otherwise recognize normal cost accruals or interest on supplemental costs. These costs are included in the unfunded actuarial liabilities of the retirement plan.
  - (51) "Survivorship benefit" means payments for life to the statutory or designated beneficiary of a deceased member who died while in service under a defined benefit retirement plan.
  - (52) "Termination of employment", "termination from employment", "terminated employment", "terminated from employment", "terminate employment", or "terminates employment" means that:
  - (a) there has been a complete severance of a covered employment relationship by the positive act of either the employee, the employer, or both; and
- (b) the member is no longer receiving compensation for covered employment, other than any outstanding lump-sum payment for compensatory leave, sick leave, or annual leave.



1 (53) "Termination of service", "termination from service", "terminated from service", "terminated service", 2 "terminating service", or "terminates service" means that:

- (a) there has been a complete severance of a covered employment relationship by the positive act of either the employee, the employer, or both for at least 30 days;
- (b) no written or verbal agreement exists between employee and employer that the employee will return to covered employment in the future;
  - (c) the member is no longer receiving compensation for covered employment; and
- (d) the member has been paid all compensation for compensatory leave, sick leave, or annual leave to which the member was entitled. For the purposes of this subsection (53), compensation does not mean compensation as a result of a legal action, court order, or settlement to which the board was not a party.
- (54) "Unfunded actuarial liabilities" or "unfunded liabilities" means the excess of a defined benefit retirement plan's actuarial liabilities at any given point in time over the value of its cash and investments on that same date.
- (55) "Vested account" means an individual account within a defined contribution plan that is for the exclusive benefit of a member or the member's beneficiary. A vested account includes all contributions and the income on all contributions in each of the following accounts:
  - (a) the member's contribution account;
- 18 (b) the vested portion of the employer's contribution account; and
- (c) the member's account for other contributions.
- 20 (56) "Vested member" or "vested" means:
  - (a) with respect to a defined benefit plan, except as provided in subsection (56)(b), a member or the status of a member who has at least 5 years of membership service;
  - (b) with respect to a member of the highway patrol officers' retirement system established in Title 19, chapter 6, who was hired on or after July 1, 2013, a member or the status of a member who has at least 10 years of membership service; or
  - (c) with respect to the defined contribution plan, a member or the status of a member who meets the minimum membership service requirement of 19-3-2116.
  - (57) "Written application" or "written election" means a written instrument, prescribed by the board or required by law, properly signed and filed with the board, that contains all required information, including documentation that the board considers necessary.



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1 (58) "Written instrument" includes an electronic record containing an electronic signature, as defined in 2 30-18-102."

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- **Section 2.** Section 19-2-407, MCA, is amended to read:
- "19-2-407. Reports. (1) As soon as practical after the close of each fiscal year, the board shall file with the governor and with the legislature pursuant to 5-11-210 a report of its work for that fiscal year. The report must include but is not limited to:
- (a) a statement as to the accumulated cash and securities in the pension trust funds as certified by the state treasurer and the board of investments:
- (b) a summary of the most recent information available from the actuary concerning the actuarial valuation of the assets and liabilities of each system or plan; and
- (c) an analysis of how market performance is affecting actuarial funding of each of the retirement systems or plans.
- (2) The report required under subsection (1) must also provide information concerning the defined contribution plan, including a description of the plan, the number of members in the plan, plan contribution rates, the total amount of money invested by members, investment performance, administrative costs and fees, determinations on the plan choice rate made pursuant to 19-3-2121, and other information required under applicable governmental accounting standards and as determined by the board."

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- **Section 3.** Section 19-3-2117, MCA, is amended to read:
- "19-3-2117. Allocation of contributions and forfeitures. (1) The member contributions made under 19-3-315 and additional contributions paid by the member for the purchase of service must be allocated to the plan member's retirement account.
- (2) Subject to subsection (3) and adjustment by the board as provided in 19-3-2121 subsections (3) and (4), of the employer contributions under 19-3-316 received:
- (a) an amount equal to:
- (i) 4.19% of compensation must be allocated to the member's retirement account;
- 28 (ii) 2.37% of compensation must be allocated to the defined benefit plan as the plan choice rate;
- 29 (iii) 0.04% of compensation must be allocated to the education fund as provided in 19-3-112(1)(b); and
  - (iv) 0.3% of compensation must be allocated to the long-term disability plan trust fund established



1 pursuant to 19-3-2141;

(b) on July 1, 2009, continuing until the additional employer contributions terminate pursuant to 19-3-316(4)(b), the percentage specified in subsection (3) of this section of compensation must be allocated in the following order:

(i) to the defined benefit plan to eliminate the plan choice rate unfunded actuarial liability; and
(ii) to the long-term disability plan trust fund to provide disability benefits to eligible members; and

(c) on July 1, 2013, continuing until the additional employer contributions terminate pursuant to 19-3-316(4)(b), 1% of compensation must be allocated to the defined benefit plan unfunded liabilities; AND

(D) ON JULY 1, 2015, CONTINUING UNTIL THE PLAN CHOICE RATE UNFUNDED ACTUARIAL LIABILITY IN THE DEFINED BENEFIT PLAN IS FULLY PAID, AN AMOUNT EQUAL TO 1% OF COMPENSATION MUST BE ALLOCATED TO THE DEFINED BENEFIT PLAN AS PART OF THE PLAN CHOICE RATE. EFFECTIVE THE FIRST FULL PAY PERIOD IN THE MONTH FOLLOWING THE BOARD'S VERIFICATION THAT THE PLAN CHOICE RATE UNFUNDED ACTUARIAL LIABILITY IS PAID OFF, THE AMOUNT EQUAL TO 1% OF COMPENSATION MUST BE ALLOCATED TO THE MEMBER'S ACCOUNT UNTIL THE ADDITIONAL EMPLOYER CONTRIBUTIONS TERMINATE PURSUANT TO 19-3-316(4)(B).

- (3) The percentage of compensation to be contributed under subsection (2)(b) is 0.27% for fiscal year 2014 and increases by 0.1% each fiscal year through fiscal year 2024. For fiscal years beginning after June 30, 2024, the percentage of compensation to be contributed under subsection (2)(b) is 1.27%.
- (4) Effective January 1 of the year following the first actuarial valuation determining THE FIRST FULL PAY PERIOD IN THE MONTH FOLLOWING THE BOARD'S VERIFICATION THAT the plan choice rate unfunded actuarial liability is paid off, the 2.37% of compensation in subsection (2)(a)(ii) and the percentage of compensation in subsection (3), if any, must be allocated to the member's retirement account.
- (4)(5) Forfeitures of employer contributions and investment income on the employer contributions may not be used to increase a member's retirement account. The board shall allocate the forfeitures under 19-3-2116 to meet the plan's administrative expenses, including startup expenses."

**Section 4.** Section 19-21-214, MCA, is amended to read:

"19-21-214. Contributions and allocations for employees in positions covered under the public employees' retirement system. (1) The contribution rates for employees in positions covered under the public employees' retirement system who elect to become program members pursuant to 19-3-2112 are as follows:

(a) the member's contribution rate must be the rate provided in 19-3-315; and



1 (b) the employer's contribution rate must be the rate provided in 19-3-316.

- 2 (2) Subject to subsection (3), of the employer's contribution:
- 3 (a) an amount equal to:

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- 4 (i) 4.49% of compensation must be allocated to the participant's program account;
- 5 (ii) 2.37% of compensation must be allocated to the defined benefit plan under the public employees' 6 retirement system as the plan choice rate; and
  - (iii) 0.04% of compensation must be allocated to the education fund pursuant to 19-3-112(1)(b); and
- 8 (b) on July 1, 2009, continuing until the additional employer contributions terminate pursuant to 19-3-316(4)(B), AN AMOUNT EQUAL TO 0.27% of compensation must be allocated to the defined benefit plan to eliminate the plan choice rate unfunded actuarial liability;
  - (C) ON JULY 1, 2013, AND CONTINUING UNTIL JUNE 30, 2015, AN AMOUNT EQUAL TO 1% OF COMPENSATION MUST BE ALLOCATED TO THE DEFINED BENEFIT PLAN UNFUNDED LIABILITIES; AND
  - (D) ON JULY 1, 2015, CONTINUING UNTIL THE PLAN CHOICE RATE UNFUNDED ACTUARIAL LIABILITY IN THE DEFINED BENEFIT PLAN IS FULLY PAID, AN AMOUNT EQUAL TO 1% OF COMPENSATION MUST BE ALLOCATED TO THE DEFINED BENEFIT PLAN AS PART OF THE PLAN CHOICE RATE. EFFECTIVE THE FIRST FULL PAY PERIOD IN THE MONTH FOLLOWING THE BOARD'S VERIFICATION THAT THE PLAN CHOICE RATE UNFUNDED ACTUARIAL LIABILITY IS PAID OFF, THE AMOUNT EQUAL TO 1% OF COMPENSATION MUST BE ALLOCATED TO THE MEMBER'S ACCOUNT UNTIL THE ADDITIONAL EMPLOYER CONTRIBUTIONS TERMINATE PURSUANT TO 19-3-316(4)(B).
  - (3) The allocations under subsection (2) are subject to adjustment by the public employees' retirement board, but only as described in and in a manner consistent with the express provisions of 19-3-2121 THE PERCENTAGE OF COMPENSATION AMOUNT TO BE ALLOCATED UNDER SUBSECTION (2)(B) MUST BE INCREASED BY 0.1% EACH FISCAL YEAR THROUGH FISCAL YEAR 2024. FOR FISCAL YEARS BEGINNING AFTER JUNE 30, 2024, THE PERCENTAGE OF COMPENSATION AMOUNT TO BE ALLOCATED UNDER SUBSECTION (2)(B) MUST BE 1.27%.
  - (4) Effective January 1 of the year following the first actuarial valuation determining THE FIRST FULL PAY PERIOD IN THE MONTH FOLLOWING THE BOARD'S VERIFICATION THAT the plan choice rate unfunded actuarial liability is paid off, the 2.37% of compensation in SUBSECTION (2)(a)(ii) and the percentage of compensation in SUBSECTION (2)(b), if any, must be allocated to the member's retirement account."

29 <u>NEW SECTION.</u> **Section 5. Repealer.** The following section of the Montana Code Annotated is 30 repealed:



1	19-3-2121.	Determination and adjustment of plan choice rate and contribution allocations.		
2				
3	NEW S	NEW SECTION. Section 6. Effective date. [This act] is effective July 1, 2015.		
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5	NEW S	SECTION. SECTION 7. RETROACTIVE APPLICABILITY. [SECTIONS 4(2)(B), (2)(C), AND (3)] APPLY		
6	RETROACTIVELY	, WITHIN THE MEANING OF 1-2-109, TO CONTRIBUTIONS MADE ON AND AFTER JULY 1, 2013.		
7		- FND -		

