As Reported by the House Community and Family Advancement Committee

131st General Assembly

Regular Session 2015-2016

Sub. H. B. No. 50

Representatives Pelanda, Grossman Cosponsors: Representatives Sears, Driehaus, Stinziano, Rogers, Fedor, Rezabek, Blessing, Maag, Lepore-Hagan, LaTourette, Amstutz, Boyd, Kuhns

A BILL

То	amend sections 2151.353, 2151.415, 2151.82,	1
	5101.141, and 5103.30 and to enact sections	2
	2111.011, 5101.1411, 5101.1412, 5101.1413, and	3
	5101.1414 of the Revised Code to extend the age	4
	for which a person is eligible for federal	5
	foster care and adoption assistance payments	6
	under Title IV-E to age twenty-one, to provide a	7
	ward's bill of rights; to require that a	8
	guardian receive the Ohio Guardianship Guide; to	9
	conform to recent amendments to federal Title	10
	IV-E program requirements; and to make an	11
	appropriation.	12

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 2151.353, 2151.415, 2151.82,	13
5101.141, and 5103.30 be amended and sections 2111.011,	14
5101.1411, 5101.1412, 5101.1413, and 5101.1414 of the Revised	15
Code be enacted to read as follows:	16
Sec. 2111.011. (A) The clerk of the probate court shall	17

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furnish a guide, under division (B) of this section, to a	18
guardian at either of the following times, whichever is	19
applicable:	20
(1) Upon the appointment of the quardian under section	21
2111.02 of the Revised Code;	22
(2) If the guardian was appointed prior to the effective	23
date of this section, upon the first filing by the guardian with	24
the probate court of either of the following, as applicable,	25
after that effective date:	26
(a) A guardian's account, other than a final account, that	27
is required to be filed under section 2109.302 of the Revised	28
Code;	29
(b) A guardian's report that is required to be filed under	30
section 2111.49 of the Revised Code.	31
(B)(1) If the attorney general has prepared a guardianship	32
guide and subsequently prepares any updated version of the	33
guardianship guide that includes the bill of rights of a ward as	34
listed in division (E) of this section, the clerk of the probate	35
court shall furnish the most recent version of the guide to a	36
guardian at either of the following times, whichever is	37
<pre>applicable:</pre>	38
(a) Upon the appointment of the guardian under section	39
2111.02 of the Revised Code after the most recent version of the	40
<pre>guide is prepared;</pre>	41
(b) If the guardian was appointed prior to the date of the	42
most recent version of the guide, upon the first filing by the	43
guardian with the probate court of either of the documents	44
described in divisions (A)(2)(a) and (b) of this section, as	45
applicable, after that date.	46

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(2) In the alternative, the Ohio judicial conference may	47
create, by July 1, 2015, and at their cost, an alternative	48
quardianship quide for use in all probate courts. The	49
alternative quardianship quide shall be distributed in	50
accordance with all provisions contained in this act, including	51
the bill of rights of a ward, as outlined in division (E) of	52
this section. No court or other entity shall create or	53
distribute a substitute for the guardianship guides identified	54
under this section. The court shall furnish this alternative	55
guardianship guide in accordance with the provisions of this	56
section.	57
(C) The probate court shall establish a form for a	58
guardian to sign acknowledging that the guardian received the	59
<pre>following:</pre>	60
(1) A guardianship guide;	61
(2) The bill of rights of a ward.	62
(D) Upon receiving a guardianship guide with the ward's	63
bill of rights pursuant to division (A) or (B) of this section,	64
the guardian shall sign the form specified in division (C) of	65
this section.	66
(E) A ward is entitled to certain rights that the guardian	67
cannot change, and continues to have these rights after a	68
guardianship is established. These rights are as follows:	69
(1) To be treated with dignity and respect;	70
(2) To exercise control over all aspects of life that the	71
<pre>court has not delegated to the guardian;</pre>	72
(3) To appropriate services suited to the ward's needs and	73
conditions, including mental health services and excluding	74

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abortion services;	75
(4) To have the guardian consider the ward's personal	76
desires, preferences, and opinions;	77
(5) To safe, sanitary, and humane living conditions within	78
the least restrictive environment that meets the ward's needs;	79
(6) To marry, if legally able;	80
(7) To have explanations of any medical procedures or	81
<pre>treatment;</pre>	82
(8) To have personal information kept confidential;	83
(9) To review personal records, including medical,	84
financial, and treatment records;	85
(10) To speak privately with an attorney, ombudsman, or	86
<pre>other advocate;</pre>	87
(11) To an attorney and independent expert evaluator, and	88
to have these professionals paid by the court if the ward is	89
<pre>indigent;</pre>	90
(12) To petition the court to modify or terminate the	91
<pre>guardianship;</pre>	92
(13) To bring a grievance against the guardian, request	93
the court to review the guardian's actions, request removal and	94
replacement of the guardian, or request that the court restore	95
the ward's rights if it can be shown that the ward has regained	96
the capacity to make some or all decisions;	97
(14) To request a hearing to review the continued need for	98
the guardianship at least once a year;	99
(15) To drive, if legally able.	100

education or other governing authority, successful completion of	130
the curriculum of any high school, successful completion of an	131
individualized education program developed for the student by	132
any high school, or an age and schooling certificate.	133
Responsibility beyond the age of majority shall terminate when	134
the child ceases to continuously pursue such an education,	135
completes such an education, or is excused from such an	136
education under standards adopted by the state board of	137
education, whichever occurs first.	138

- (c) That the parents of the child have residual parental

 rights, privileges, and responsibilities, including, but not

 limited to, the privilege of reasonable visitation, consent to

 adoption, the privilege to determine the child's religious

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 affiliation, and the responsibility for support;

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- (d) That the person understands that the person must be

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 present in court for the dispositional hearing in order to

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 affirm the person's intention to become legal custodian, to

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 affirm that the person understands the effect of the

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 custodianship before the court, and to answer any questions that

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 the court or any parties to the case may have.

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- (4) Commit the child to the permanent custody of a public 150 children services agency or private child placing agency, if the 151 court determines in accordance with division (E) of section 152 2151.414 of the Revised Code that the child cannot be placed 153 with one of the child's parents within a reasonable time or 154 should not be placed with either parent and determines in 155 accordance with division (D)(1) of section 2151.414 of the 156 Revised Code that the permanent commitment is in the best 157 interest of the child. If the court grants permanent custody 158 under this division, the court, upon the request of any party, 159

order of the court of the person who committed abuse as	189
described in section 2151.031 of the Revised Code against the	190
child, who caused or allowed the child to suffer neglect as	191
described in section 2151.03 of the Revised Code, or who is the	192
parent, guardian, or custodian of a child who is adjudicated a	193
dependent child and order any person not to have contact with	194
the child or the child's siblings.	195

- (B) (1) When making a determination on whether to place a 196 child in a planned permanent living arrangement pursuant to 197 division (A) (5) (b) or (c) of this section, the court shall 198 consider all relevant information that has been presented to the 199 court, including information gathered from the child, the 200 child's guardian ad litem, and the public children services 201 agency or private child placing agency. 202
- (2) A child who is placed in a planned permanent living

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 arrangement pursuant to division (A)(5)(b) or (c) of this

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 section shall be placed in an independent living setting or in a

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 family setting in which the caregiver has been provided by the

 agency that has custody of the child with a notice that

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 addresses the following:
- (a) The caregiver understands that the planned permanent 209 living arrangement is intended to be permanent in nature and 210 that the caregiver will provide a stable placement for the child 211 through the child's emancipation or until the court releases the 212 child from the custody of the agency, whichever occurs first. 213
- (b) The caregiver is expected to actively participate in 214 the youth's independent living case plan, attend agency team 215 meetings and court hearings as appropriate, complete training, 216 as provided in division (B) of section 5103.035 of the Revised 217 Code, related to providing the child independent living 218

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services, and assist in the child's transition into adulthood.

(3) The department of job and family services shall

develop a model notice to be provided by an agency that has

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custody of a child to a caregiver under division (B)(2) of this

section. The agency may modify the model notice to apply to the

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needs of the agency.

(C) No order for permanent custody or temporary custody of 225 a child or the placement of a child in a planned permanent 226 living arrangement shall be made pursuant to this section unless 227 the complaint alleging the abuse, neglect, or dependency 228 contains a prayer requesting permanent custody, temporary 229 custody, or the placement of the child in a planned permanent 230 living arrangement as desired, the summons served on the parents 231 of the child contains as is appropriate a full explanation that 232 the granting of an order for permanent custody permanently 233 divests them of their parental rights, a full explanation that 234 an adjudication that the child is an abused, neglected, or 235 dependent child may result in an order of temporary custody that 236 will cause the removal of the child from their legal custody 237 until the court terminates the order of temporary custody or 238 permanently divests the parents of their parental rights, or a 239 full explanation that the granting of an order for a planned 240 permanent living arrangement will result in the removal of the 241 child from their legal custody if any of the conditions listed 242 in divisions (A)(5)(a) to (c) of this section are found to 243 exist, and the summons served on the parents contains a full 244 explanation of their right to be represented by counsel and to 245 have counsel appointed pursuant to Chapter 120. of the Revised 246 Code if they are indigent. 247

If after making disposition as authorized by division (A)

retarded, developmentally disabled, or physically impaired, or	278
the child is adopted and a final decree of adoption is issued,	279
except that the court may retain jurisdiction over the child and	280
continue any order of disposition under division (A) of this	281
section or under section 2151.414 or 2151.415 of the Revised	282
Code for a specified period of time to enable the child to	283
graduate from high school or vocational school. The court shall	284
retain jurisdiction over a person who meets the requirements	285
described in division (A)(1) of section 5101.1411 of the Revised	286
Code and who is subject to a voluntary participation agreement	287
that is in effect. The court shall make an entry continuing its	288
jurisdiction under this division in the journal.	289

- (2) Any public children services agency, any private child placing agency, the department of job and family services, or any party, other than any parent whose parental rights with respect to the child have been terminated pursuant to an order issued under division (A)(4) of this section, by filing a motion with the court, may at any time request the court to modify or terminate any order of disposition issued pursuant to division (A) of this section or section 2151.414 or 2151.415 of the Revised Code. The court shall hold a hearing upon the motion as if the hearing were the original dispositional hearing and shall give all parties to the action and the guardian ad litem notice of the hearing pursuant to the Juvenile Rules. If applicable, the court shall comply with section 2151.42 of the Revised Code.
- (G) Any temporary custody order issued pursuant to 303 division (A) of this section shall terminate one year after the and earlier of the date on which the complaint in the case was filed or the child was first placed into shelter care, except that, 306 upon the filing of a motion pursuant to section 2151.415 of the Revised Code, the temporary custody order shall continue and not 308

terminate until the court issues a dispositional order under 309 that section. In resolving the motion, the court shall not order 310 an existing temporary custody order to continue beyond two years 311 after the date on which the complaint was filed or the child was 312 first placed into shelter care, whichever date is earlier, 313 regardless of whether any extensions have been previously 314 ordered pursuant to division (D) of section 2151.415 of the 315 Revised Code. 316

- (H)(1) No later than one year after the earlier of the 317 date the complaint in the case was filed or the child was first 318 placed in shelter care, a party may ask the court to extend an 319 order for protective supervision for six months or to terminate 320 the order. A party requesting extension or termination of the 321 order shall file a written request for the extension or 322 termination with the court and give notice of the proposed 323 extension or termination in writing before the end of the day 324 after the day of filing it to all parties and the child's 325 quardian ad litem. If a public children services agency or 326 private child placing agency requests termination of the order, 327 the agency shall file a written status report setting out the 328 facts supporting termination of the order at the time it files 329 the request with the court. If no party requests extension or 330 termination of the order, the court shall notify the parties 331 that the court will extend the order for six months or terminate 332 it and that it may do so without a hearing unless one of the 333 parties requests a hearing. All parties and the guardian ad 334 litem shall have seven days from the date a notice is sent 335 pursuant to this division to object to and request a hearing on 336 the proposed extension or termination. 337
- (a) If it receives a timely request for a hearing, the 338 court shall schedule a hearing to be held no later than thirty 339

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days after the request is received by the court. The court shall give notice of the date, time, and location of the hearing to all parties and the guardian ad litem. At the hearing, the court shall determine whether extension or termination of the order is in the child's best interest. If termination is in the child's best interest, the court shall terminate the order. If extension is in the child's best interest, the court shall extend the order for six months.

- (b) If it does not receive a timely request for a hearing, 348 the court may extend the order for six months or terminate it 349 without a hearing and shall journalize the order of extension or 350 termination not later than fourteen days after receiving the 351 request for extension or termination or after the date the court 352 notifies the parties that it will extend or terminate the order. 353 If the court does not extend or terminate the order, it shall 354 schedule a hearing to be held no later than thirty days after 355 the expiration of the applicable fourteen-day time period and 356 give notice of the date, time, and location of the hearing to 357 all parties and the child's quardian ad litem. At the hearing, 358 the court shall determine whether extension or termination of 359 the order is in the child's best interest. If termination is in 360 the child's best interest, the court shall terminate the order. 361 If extension is in the child's best interest, the court shall 362 issue an order extending the order for protective supervision 363 six months. 364
- (2) If the court grants an extension of the order for
 protective supervision pursuant to division (H)(1) of this
 section, a party may, prior to termination of the extension,
 file with the court a request for an additional extension of six
 months or for termination of the order. The court and the
 parties shall comply with division (H)(1) of this section with

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of a relative or other interested individual;

of the child's parents;

(4) An order permanently terminating the parental rights

(5) An order that the child be placed in a planned 427 permanent living arrangement; 428 (6) In accordance with division (D) of this section, an 429 order for the extension of temporary custody. 430 (B) Upon the filing of a motion pursuant to division (A) 431 of this section, the court shall hold a dispositional hearing on 432 the date set at the dispositional hearing held pursuant to 433 section 2151.35 of the Revised Code, with notice to all parties 434 to the action in accordance with the Juvenile Rules. After the 435 dispositional hearing or at a date after the dispositional 436 hearing that is not later than one year after the earlier of the 437 date on which the complaint in the case was filed or the child 438 was first placed into shelter care, the court, in accordance 439 with the best interest of the child as supported by the evidence 440 presented at the dispositional hearing, shall issue an order of 441 disposition as set forth in division (A) of this section, except 442 that all orders for permanent custody shall be made in 443 accordance with sections 2151.413 and 2151.414 of the Revised 444 Code. In issuing an order of disposition under this section, the 445 court shall comply with section 2151.42 of the Revised Code. 446 (C) (1) If an agency pursuant to division (A) of this 447 section requests the court to place a child into a planned 448 permanent living arrangement, the agency shall present evidence 449 to indicate why a planned permanent living arrangement is 450 appropriate for the child, including, but not limited to, 451 evidence that the agency has tried or considered all other 452 possible dispositions for the child. A court shall not place a 453 child in a planned permanent living arrangement, unless it 454 finds, by clear and convincing evidence, that a planned 455 permanent living arrangement is in the best interest of the 456

include in the motion an explanation of the progress on the case 486 plan of the child and of its expectations of reunifying the 487 child with the child's family, or placing the child in a 488 permanent placement, within the extension period. The court 489 shall schedule a hearing on the motion, give notice of its date, 490 time, and location to all parties and the guardian ad litem of 491 the child, and at the hearing consider the evidence presented by 492 the parties and the guardian ad litem. The court may extend the 493 temporary custody order of the child for a period of up to six 494 months, if it determines at the hearing, by clear and convincing 495 evidence, that the extension is in the best interest of the 496 child, there has been significant progress on the case plan of 497 the child, and there is reasonable cause to believe that the 498 child will be reunified with one of the parents or otherwise 499 permanently placed within the period of extension. In 500 determining whether to extend the temporary custody of the child 501 pursuant to this division, the court shall comply with section 502 2151.42 of the Revised Code. If the court extends the temporary 503 custody of the child pursuant to this division, upon request it 504 shall issue findings of fact. 505

(2) Prior to the end of the extension granted pursuant to 506 division (D)(1) of this section, the agency that received the 507 extension shall file a motion with the court requesting the 508 issuance of one of the orders of disposition set forth in 509 divisions (A)(1) to (5) of this section or requesting the court 510 to extend the temporary custody order of the child for an 511 additional period of up to six months. If the agency requests 512 the issuance of an order of disposition under divisions (A)(1) 513 to (5) of this section or does not file any motion prior to the 514 expiration of the extension period, the court shall conduct a 515 hearing in accordance with division (B) of this section and 516

issue an appropriate order of disposition. In issuing an order of disposition, the court shall comply with section 2151.42 of the Revised Code.

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If the agency requests an additional extension of up to 520 six months of the temporary custody order of the child, the 521 court shall schedule and conduct a hearing in the manner set 522 forth in division (D)(1) of this section. The court may extend 523 the temporary custody order of the child for an additional 524 period of up to six months if it determines at the hearing, by 525 526 clear and convincing evidence, that the additional extension is in the best interest of the child, there has been substantial 527 additional progress since the original extension of temporary 528 custody in the case plan of the child, there has been 529 substantial additional progress since the original extension of 530 temporary custody toward reunifying the child with one of the 531 parents or otherwise permanently placing the child, and there is 532 reasonable cause to believe that the child will be reunified 533 with one of the parents or otherwise placed in a permanent 534 setting before the expiration of the additional extension 535 period. In determining whether to grant an additional extension, 536 the court shall comply with section 2151.42 of the Revised Code. 537 If the court extends the temporary custody of the child for an 538 additional period pursuant to this division, upon request it 539 shall issue findings of fact.

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(3) Prior to the end of the extension of a temporary custody order granted pursuant to division (D)(2) of this section, the agency that received the extension shall file a motion with the court requesting the issuance of one of the orders of disposition set forth in divisions (A)(1) to (5) of this section. Upon the filing of the motion by the agency or, if the agency does not file the motion prior to the expiration of

the extension period, upon its own motion, the court, prior to	548
the expiration of the extension period, shall conduct a hearing	549
in accordance with division (B) of this section and issue an	550
appropriate order of disposition. In issuing an order of	551
disposition, the court shall comply with section 2151.42 of the	552
Revised Code.	553

- (4) No court shall grant an agency more than two extensions of temporary custody pursuant to division (D) of this section and the court shall not order an existing temporary custody order to continue beyond two years after the date on which the complaint was filed or the child was first placed into shelter care, whichever date is earlier, regardless of whether any extensions have been previously ordered pursuant to division (D) of this section.
- (E) After the issuance of an order pursuant to division

 (B) of this section, the court shall retain jurisdiction over the child until the child attains the age of eighteen if the child is not mentally retarded, developmentally disabled, or physically impaired, the child attains the age of twenty-one if the child is mentally retarded, developmentally disabled, or physically impaired, or the child is adopted and a final decree of adoption is issued, unless the court's jurisdiction over the child is extended pursuant to division (F) of section 2151.353 of the Revised Code.
- (F) The court, on its own motion or the motion of the agency or person with legal custody of the child, the child's guardian ad litem, or any other party to the action, may conduct a hearing with notice to all parties to determine whether any order issued pursuant to this section should be modified or terminated or whether any other dispositional order set forth in

divisions (A)(1) to (5) of this section should be issued. After	578
the hearing and consideration of all the evidence presented, the	579
court, in accordance with the best interest of the child, may	580
modify or terminate any order issued pursuant to this section or	581
issue any dispositional order set forth in divisions (A)(1) to	582
(5) of this section. In rendering a decision under this	583
division, the court shall comply with section 2151.42 of the	584
Revised Code.	585

- (G) If the court places a child in a planned permanent living arrangement with a public children services agency or a private child placing agency pursuant to this section, the agency with which the child is placed in a planned permanent living arrangement shall not remove the child from the residential placement in which the child is originally placed pursuant to the case plan for the child or in which the child is placed with court approval pursuant to this division, unless the court and the guardian ad litem are given notice of the intended removal and the court issues an order approving the removal or unless the removal is necessary to protect the child from physical or emotional harm and the agency gives the court notice of the removal and of the reasons why the removal is necessary to protect the child from physical or emotional harm immediately after the removal of the child from the prior setting.
- (H) If the hearing held under this section takes the place of an administrative review that otherwise would have been held under section 2151.416 of the Revised Code, the court at the hearing held under this section shall do all of the following in addition to any other requirements of this section:
- (1) Determine the continued necessity for and the 606 appropriateness of the child's placement; 607

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reimburse public children services agencies for making payments	724
on behalf of children eligible for foster care maintenance	725
payments.	726
(H) The department, by and through its director, is hereby	727
authorized to develop, participate in the development of,	728
negotiate, and enter into one or more interstate compacts on	729
behalf of this state with agencies of any other states, for the	730
provision of social services to children in relation to whom all	731
of the following apply:	732
(1) They have special needs.	733
(2) This state or another state that is a party to the	734
interstate compact is providing adoption assistance on their	735
behalf.	736
(3) They move into this state from another state or move	737
out of this state to another state.	738
Sec. 5101.1411. (A) (1) The director of job and family	739
services shall, not later than May 1, 2016, submit an amendment	740
to the state plan required by 42 U.S.C. 671 to the United States	741
secretary of health and human services to implement 42 U.S.C.	742
675(8) to make federal payments for foster care under Title IV-E	743
directly to, or on behalf of, any person who meets the following	744
<pre>requirements:</pre>	745
(a) The person has attained the age of eighteen but not	746
attained the age of twenty-one.	747
(b) The person was in the custody of a public children	748
services agency upon attaining the age of eighteen.	749
(c) The person signs a voluntary participation agreement.	750
(d) The person satisfies division (C) of this section.	751

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requires an assessor to complete;	867
(B) The preplacement training that sections 5103.031 and	868
5103.033 of the Revised Code require a prospective foster	869
caregiver to complete;	870
(C) The continuing training that sections 5103.032 and	871
5103.033 of the Revised Code require a foster caregiver to	872
complete;	873
(D) The training that section 5153.122 of the Revised Code	874
requires a PCSA caseworker to complete;	875
(E) The training that section 5153.123 of the Revised Code	876
requires a PCSA caseworker supervisor to complete:	877
(F) The training required under section 5101.1414 of the	878
Revised Code for a foster care worker or foster care worker	879
supervisor.	880
Section 2. That existing sections 2151.353, 2151.415,	881
2151.82, 5101.141, and 5103.30 of the Revised Code are hereby	882
repealed.	883
Section 3. All appropriation items in this act are	884
appropriated out of money in the state treasury to the credit of	885
the designated fund. For all appropriations made in this act,	886
the amounts in the first column are for fiscal year 2016 and the	887
amounts in the second column are for FY 2017. The appropriations	888
made in this act are in addition to any other appropriations	889
made for the FY 2016 - FY 2017 biennium.	890
JFS DEPARTMENT OF JOB AND FAMILY SERVICES	891
General Revenue Fund	892
GRF 600423 Family and Children \$550,000 \$0	893

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Programs			894
GRF 600523 Family and Children Services	\$0	\$9,670,804	895 896
Total GRF General Revenue Fund Federal Fund	\$550,000	\$9,670,804	897 898
3N00 600628 Foster Care Program - Federal	\$0	\$14,830,972	899 900
Total FED Federal Fund	\$0	\$14,830,972	901
TOTAL ALL BUDGET FUND GROUPS	\$550,000	\$24,501,776	902
EXPANSION OF FOSTER CARE PROGRAM			903
The foregoing appropriation item, 600423, Family and			904
Children Programs, shall be used in fiscal year 2016 by the			905
Department of Job and Family Services to plan the expansion of			906
foster care services for individuals aged 18 to 21.			907
The foregoing appropriation items 600523, Family and			908
Children Services, and 600628, Foster Care Program-Federal,			909
shall be used by the Department of Job and Family Services in			910
fiscal year 2017 to implement the expansion of foster care			911
services for individuals age 18 to age 21.			912
Section 4. Within the limits set forth in this act, the			913
Director of Budget and Management shall establish accounts			914
indicating the source and amount of funds for each appropriation			915
made in this act, and shall determine the form and manner in			916
which appropriation accounts shall be maintained.			917
Expenditures from appropriations contained in this act			918
shall be accounted for as though made in H.B. 64 of the 131st			919
General Assembly that are generally applicable to such			920

appropriations. 921