
THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1104 Session of
2015

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MAY 4, 2015

REFERRED TO COMMITTEE ON HEALTH, MAY 4, 2015

AN ACT

1 Providing for the use of investigational drugs, biological
2 products and devices by terminally ill patients.

3 The General Assembly of the Commonwealth of Pennsylvania
4 hereby enacts as follows:

5 Section 1. Short title.

6 This act shall be known and may be cited as the Right-to-Try
7 Act.

8 Section 2. Legislative findings and intent.

9 (a) Findings and declarations.--The General Assembly finds
10 and declares as follows:

11 (1) The process of approval for investigational drugs,
12 biological products and devices in the United States protects
13 future patients from premature, ineffective and unsafe
14 medications and treatments over the long run, but the process
15 often takes many years.

16 (2) Patients who have a terminal illness do not have the
17 luxury of waiting until an investigational drug, biological

1 product or device receives final approval from the United
2 States Food and Drug Administration.

3 (3) Patients who have a terminal illness have a
4 fundamental right to attempt to pursue the preservation of
5 their lives by accessing available investigational drugs,
6 biological products and devices.

7 (4) The use of available investigational drugs,
8 biological products and devices is a decision that should be
9 made by the patient with a terminal illness in consultation
10 with the patient's health care provider and the patient's
11 health care team, if applicable.

12 (5) The decision to use an investigational drug,
13 biological product or device should be made with full
14 awareness of the potential risks, benefits and consequences
15 to the patient and the patient's family.

16 (b) Intent.--It is the intent of the General Assembly to
17 allow terminally ill patients to use potentially life-saving
18 investigational drugs, biological products and devices.

19 Section 3. Definitions.

20 The following words and phrases when used in this act shall
21 have the meanings given to them in this section unless the
22 context clearly indicates otherwise:

23 "Eligible patient." As follows:

24 (1) A person who has:

25 (i) a terminal illness, attested to by the patient's
26 treating physician;

27 (ii) carefully considered all other treatment
28 options approved by the United States Food and Drug
29 Administration;

30 (iii) been unable to participate in a clinical trial

1 for the terminal illness that is located within 100 miles
2 of the patient's home address or has not been accepted to
3 the clinical trial within one week of completion of the
4 clinical trial application process;

5 (iv) received a recommendation from the patient's
6 treating physician for an investigational drug,
7 biological product or device;

8 (v) given written, informed consent for the use of
9 the investigational drug, biological product or device,
10 or, if the patient is a minor or lacks the mental
11 capacity to provide informed consent, a parent or legal
12 guardian has given written, informed consent on the
13 patient's behalf; and

14 (vi) documentation from the patient's treating
15 physician that the patient meets the requirements of this
16 paragraph.

17 (2) The term does not include a person being treated as
18 an inpatient in any hospital.

19 "Hospital." As defined in section 802.1 of the act of July
20 19, 1979 (P.L.130, No.48), known as the Health Care Facilities
21 Act.

22 "Investigational drug, biological product or device." A
23 drug, biological product or device that has successfully
24 completed phase one of a clinical trial but has not yet been
25 approved for general use by the United States Food and Drug
26 Administration and remains under investigation in a clinical
27 trial approved by the United States Food and Drug
28 Administration.

29 "Physician." As defined in section 2 of the act of December
30 20, 1985 (P.L.457, No.112), known as the Medical Practice Act of

1 1985.

2 "Terminal illness." A disease or condition that, without
3 life-sustaining procedures, will soon result in death or a state
4 of permanent unconsciousness from which recovery is unlikely.

5 "Written, informed consent." A written document signed by
6 the patient and attested to by the patient's treating physician
7 and a witness that, at a minimum:

8 (1) Explains the currently approved products and
9 treatments for the disease or condition from which the
10 patient suffers.

11 (2) Attests to the fact that the patient concurs with
12 the patient's treating physician in believing that all
13 currently approved and conventionally recognized treatments
14 are unlikely to prolong the patient's life.

15 (3) Clearly identifies the specific proposed
16 investigational drug, biological product or device that the
17 patient is seeking to use.

18 (4) Describes the potentially best and worst outcomes of
19 using the investigational drug, biological product or device
20 with a realistic description of the most likely outcome,
21 including the possibility that new, unanticipated, different
22 or worse symptoms might result, and that death could be
23 hastened by the proposed treatment, based on the physician's
24 knowledge of the proposed treatment in conjunction with an
25 awareness of the patient's condition.

26 (5) Makes clear that the patient's health insurer and
27 provider are not obligated to pay for any care or treatments
28 consequent to the use of the investigational drug, biological
29 product or device.

30 (6) Makes clear that the patient's eligibility for

1 hospice care may be withdrawn if the patient begins curative
2 treatment and care may be reinstated if the curative
3 treatment ends and the patient meets hospice eligibility
4 requirements.

5 (7) Makes clear that in-home health care may be denied
6 if treatment begins.

7 (8) States that the patient understands that the patient
8 is liable for all expenses consequent to the use of the
9 investigational drug, biological product or device, and that
10 this liability extends to the patient's estate, unless a
11 contract between the patient and the manufacturer of the
12 investigational drug, biological product or device states
13 otherwise.

14 Section 4. Access.

15 (a) General rule.--A manufacturer of an investigational
16 drug, biological product or device may make available the
17 manufacturer's investigational drug, biological product or
18 device to eligible patients in accordance with this act.

19 (b) Costs.--A manufacturer may:

20 (1) Provide an investigational drug, biological product
21 or device to an eligible patient without receiving
22 compensation.

23 (2) Require an eligible patient to pay the costs of, or
24 the costs associated with, the manufacture of the
25 investigational drug, biological product or device.

26 (c) Insurers.--A health insurer may:

27 (1) In its discretion, provide coverage for the cost of
28 an investigational drug, biological product or device.

29 (2) Except as set forth in subsection (d), deny coverage
30 to an eligible patient from the time the eligible patient

1 begins use of the investigational drug, biological product or
2 device through a period not to exceed six months from the
3 time the investigational drug, biological product or device
4 is no longer used by the eligible patient.

5 (d) Limitation.--Coverage may not be denied for a
6 preexisting condition or in cases where coverage commenced prior
7 to the time the eligible patient begins use of the
8 investigational drug, biological product, or device.

9 Section 5. Unprofessional conduct.

10 (a) Physician immunity.--No physician who in good faith
11 recommends or participates in the use of an investigational
12 drug, biological product or device under this act shall be
13 subject to criminal or civil liability, nor shall a physician be
14 found to have committed an act of unprofessional conduct under
15 the act of October 5, 1978 (P.L.1109, No.261), known as the
16 Osteopathic Medical Practice Act, or the act of December 20,
17 1985 (P.L.457, No.112), known as the Medical Practice Act of
18 1985.

19 (b) Physician licensure not affected.--Notwithstanding any
20 other law to the contrary, the State Board of Medicine and the
21 State Board of Osteopathic Medicine may not revoke, suspend or
22 otherwise take any action against an individual holding a
23 license issued under the Osteopathic Medical Practice Act or the
24 Medical Practice Act of 1985, based solely on the individual's
25 recommendations to an eligible patient regarding access to or
26 treatment with an investigational drug, biological product or
27 device, as long as the recommendations are consistent with
28 medical standards of care. Any action against an individual or
29 entity's Medicare certification based solely on recommendations
30 that a patient have access to an investigational drug,

1 biological product or device is prohibited.

2 Section 6. Construction.

3 Nothing in this act shall be construed as creating a private
4 cause of action against a manufacturer of an investigational
5 drug, biological product or device, or against any other person
6 or entity involved in the care of an eligible patient using an
7 investigational drug, biological product or device for any
8 injury suffered by the eligible patient resulting from the
9 investigational drug, biological product or device, as long as
10 the manufacturer or other person or entity acted in accordance
11 with this act, except when the injury results from a failure to
12 exercise reasonable care.

13 Section 7. Effective date.

14 This act shall take effect in 60 days.