THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1656 Session of 2015

INTRODUCED BY BARRAR, SAINATO, BARBIN, BOBACK, D. COSTA, DRISCOLL, EVERETT, FARRY, GILLEN, HARHAI, A. HARRIS, HELM, JAMES, KNOWLES, KORTZ, MURT, O'NEILL, PAYNE, ROZZI AND ZIMMERMAN, OCTOBER 21, 2015

REFERRED TO COMMITTEE ON VETERANS AFFAIRS AND EMERGENCY PREPAREDNESS, OCTOBER 21, 2015

AN ACT

Amending Title 35 (Health and Safety) of the Pennsylvania 1 2 Consolidated Statutes, as follows: 3 In 911 emergency communication services, further 4 providing for telecommunications management. In general provisions, further providing for definitions 5 6 and for purposes of part. 7 In Commonwealth services: 8 further providing for general authority of Governor, 9 for temporary housing, for debris and wreckage removal, for community disaster loans, for individual and family 10 assistance and for grants for hazard mitigation; 11 12 providing for use and appropriation of unused 13 Commonwealth funds; 14 further providing for laws suspended during emergency 15 assignments; 16 providing for deployment protections and for penalty 17 for false application; 18 further providing for organization, for powers and 19 duties, for utilization of existing services and 20 facilities, for radiological emergency response 21 preparedness, planning and recovery program and for 22 definitions; and 23 establishing the Statewide Public Safety 24 Communications and Interoperability Advisory Committee. In local organizations and services: 25 26 further providing for general authority of political 27 subdivisions, for local coordinator of emergency

management, for powers and duties of political subdivisions, for coordination, assistance and mutual aid, for appropriations by political subdivisions, for law applicable to local organizations, for agreements among political subdivisions, for payments involving single political subdivisions and for payments involving multiple subdivisions; and

providing for regional all-hazards preparedness and emergency management.

In miscellaneous provisions:

further providing for duties concerning disaster prevention, for acceptance of services, gifts, grants and loans, for interstate agreements, for immunity from civil liability, for special powers of local agencies, for compensation for accidental injury and for penalties; and

providing for replacement of volunteer service, for authority of Federal law enforcement officers, for confidentiality and for adverse interests.

Making an editorial change.

20 Making a repeal.

- 21 The General Assembly of the Commonwealth of Pennsylvania
- 22 hereby enacts as follows:
- 23 Section 1. The heading of Title 35 of the Pennsylvania
- 24 Consolidated Statutes is amended to read:
- 25 TITLE 35
- 26 [HEALTH AND] PUBLIC SAFETY
- Section 1.1. Section 5303(b)(3) and (4) of Title 35, amended
- 28 June 29, 2015 (P.L.36, No.12), is amended to read:
- 29 § 5303. Telecommunications management.
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- 31 (b) Establishment of 911 board.--There is established a
- 32 board within the agency to be known as the 911 board.
- 33 The board shall be comprised of the following:
- 34 * * *
- 35 (3) A representative from the following State agencies,
- 36 who shall serve as nonvoting members, to be appointed by the
- 37 chief executive or administrative officer of each agency:
- 38 (i) The Pennsylvania Public Utility Commission.

1 [(ii) The Office of the State Fire Commissioner.] 2 (iii) The Governor's Office of Administration. 3 (4) A representative from the following Statewide associations, who shall serve as nonvoting members: 4 5 The Pennsylvania Chiefs of Police Association. [(i) The Fraternal Order of Police. 6 (ii) 7 (iii) The Pennsylvania Emergency Health Services Council. 8 9 (iv) The Pennsylvania Fire and Emergency Services 10 Institute.1 The Association of Public-Safety Communications 11 (V) Officials. 12 13 (vi) The Pennsylvania Chapter of the National 14 Emergency Number Association. 15 [(vii) The Keystone Emergency Management Association. 16 17 (viii) The Pennsylvania Professional Fire Fighters 18 Association. 19 (ix) The Firemen's Association of the State of 20 Pennsylvania.] 21 The Pennsylvania Wireless Association. (x)22 The Pennsylvania Telephone Association. (xi)23 (xii) The Broadband Cable Association of 24 Pennsylvania. 25 (xiii) The Pennsylvania Municipal League. 26 (xiv) The Pennsylvania State Association of 27 Boroughs. The Pennsylvania State Association of Township 28 (xx)29 Supervisors. 30 (xvi) The Pennsylvania State Association of Township

- 1 Commissioners.
- 2 (xvii) The Ambulance Association of Pennsylvania.
- 3 * * *
- 4 Section 2. Sections 7102, 7103, 7301, 7302, 7303, 7304, 7305
- 5 and 7305.1 of Title 35 are amended to read:
- 6 § 7102. Definitions.
- 7 The following words and phrases when used in this part shall
- 8 have, unless the context clearly indicates otherwise, the
- 9 meanings given to them in this section:
- 10 "Agency." The Pennsylvania Emergency Management Agency.
- 11 "All hazards." All dangers that can threaten or harm
- 12 individuals, the environment, critical infrastructure or
- 13 property.
- 14 <u>"All-hazards information." Information describing the</u>
- 15 dangers that can threaten or harm individuals, the environment,
- 16 critical infrastructure or property and which information
- 17 pertains to the preparedness for or consequences from the
- 18 dangers. The term does not include information related to
- 19 <u>criminal prosecution, law enforcement sources or methods,</u>
- 20 investigative activity, policies, training or protection
- 21 tactics, tactical plans, information protected by 18 Pa.C.S.
- 22 (relating to crimes and offenses) or information that could
- 23 otherwise be reasonably seen as compromising law enforcement
- 24 efforts.
- 25 "Chief elected executive officer." The mayor of a city or
- 26 borough, the chairperson of the commissioners or supervisors or
- 27 the elected executive of a county, township or incorporated
- 28 town.
- 29 "Committee." The advisory committee established under
- 30 Subchapter G of Chapter 73 (relating to Statewide Public Safety

- 1 Communications and Interoperability Advisory Committee).
- 2 "Commonwealth agency" or "State agency." Any of the
- 3 following:
- 4 (1) An office, department, authority, board, multistate
- 5 <u>agency or commission of the executive branch.</u>
- 6 <u>(2) The Governor's Office.</u>
- 7 (3) The Office of Attorney General, the Department of
- 8 <u>the Auditor General and the Treasury Department and any other</u>
- 9 agency, board or commission of the Commonwealth that is not
- 10 subject to the policy supervision and control of the
- 11 <u>Governor</u>.
- 12 (4) An organization established by the Constitution of
- 13 Pennsylvania, a statute or an executive order which performs
- or is intended to perform an essential governmental function.
- 15 <u>(5) A Commonwealth authority or entity.</u>
- 16 "Commonwealth critical infrastructure protection program." A
- 17 program developed by the Pennsylvania Emergency Management
- 18 Agency to provide a coordinated approach to setting Commonwealth
- 19 priorities, goals and requirements for effective distribution of
- 20 funding and resources for critical infrastructure and key
- 21 resources to ensure that the government and public services
- 22 continue in the event of an emergency.
- 23 "Commonwealth Disaster Recovery Task Force." The task force
- 24 described under section 7312 (relating to Pennsylvania Emergency
- 25 Management Council).
- 26 "Commonwealth emergency management program." A program of
- 27 <u>coordinated activities consistent with Federal guidelines,</u>
- 28 including the National Incident Management System, coordinated
- 29 by the Pennsylvania Emergency Management Agency, to address the
- 30 management of emergencies. The term includes the State Emergency

- 1 Operations Plan, the State Hazard Mitigation Plan and all
- 2 appropriate State-level strategic and operational plans and
- 3 programs that address all hazards, disaster-related mitigation,
- 4 preparedness, protection, prevention, response and recovery.
- 5 "Computer-aided design" or "CAD." A database maintained by
- 6 the emergency management program used in aggregation with a
- 7 <u>public safety answering point operating system.</u>
- 8 "Council." The Pennsylvania Emergency Management Council.
- 9 <u>"Council of governments." An association of two or more</u>
- 10 <u>local government units joined together under a written compact</u>
- 11 to improve cooperation, coordination and planning and to
- 12 <u>undertake programs in their mutual interest under the provisions</u>
- 13 of 53 Pa.C.S. Ch. 23 Subch. A (relating to intergovernmental
- 14 <u>cooperation</u>).
- 15 "County emergency management program." An emergency
- 16 <u>management and preparedness program established and maintained</u>
- 17 by a county under section 7501 (relating to general authority of
- 18 county and local emergency management programs).
- 19 "Critical infrastructure." Assets, systems, networks and
- 20 functions, physical or virtual, which are so vital to the
- 21 government that their incapacitation or destruction would have a
- 22 debilitating impact on security and public health or safety.
- 23 ["Custodial child care facility." A child day care center as
- 24 defined under section 1001 of the act of June 13, 1967 (P.L.31,
- 25 No.21), known as the Public Welfare Code, or nursery school
- 26 licensed or regulated by the Commonwealth.]
- 27 "Dedicated emergency response organization." An entity
- 28 organized, chartered or incorporated in this Commonwealth or
- 29 another jurisdiction of the United States or chartered by the
- 30 Congress of the United States for the primary purpose of

- 1 providing emergency services. The term includes a volunteer,
- 2 paid and combination organization.
- 3 "Dependent care facility." An organization, institution or
- 4 <u>facility licensed or certified by the Commonwealth that is</u>
- 5 responsible for the custodial care or health care of individuals
- 6 who are dependent on the organization, institution or facility
- 7 for daily living, health, safety or welfare.
- 8 "Director." The director of the Pennsylvania Emergency
- 9 Management Agency.
- 10 "Disability." An individual's physical, mental sensory,
- 11 cognitive or emotional impairment or some combination of these
- 12 that substantially limits one or more of the major life
- 13 <u>activities</u>, had an impairment in the past or when the individual
- 14 <u>is regarded as having such an impairment.</u>
- 15 "Disaster." [A man-made disaster, natural disaster or war-
- 16 caused disaster.] An event that has a large-scale adverse effect
- 17 on individuals, the environment, critical infrastructure or
- 18 property.
- "Disaster emergency." [Those conditions which may by
- 20 investigation made, be found, actually or likely, to] A hazard
- 21 condition that may:
- 22 (1) affect seriously the safety, health or welfare of a
- 23 substantial number of [citizens of this Commonwealth] people
- 24 or preclude the operation or use of essential public
- 25 facilities; and
- 26 (2) be of such magnitude or severity as to render
- essential State supplementation of <u>regional</u>, county and local
- efforts or resources exerted or utilized in alleviating the
- danger, damage, suffering or hardship faced.[; and
- 30 (3) have been caused by forces beyond the control of

- 1 man, by reason of civil disorder, riot or disturbance, or by
- 2 factors not foreseen and not known to exist when
- 3 appropriation bills were enacted.]
- 4 "Disaster emergency-related work." The repair, renovation,
- 5 installation, construction or rendering of services or other
- 6 business activities that relate to infrastructure that has been
- 7 damaged, impaired or destroyed by a disaster.
- 8 "Emergency." An incident that requires responsive,
- 9 coordinated action to protect individuals, the environment,
- 10 critical infrastructure or property.
- "Emergency action plan." A document prepared by a dependent
- 12 <u>care facility or large event planner, as referenced in section</u>
- 13 7701(h) (relating to duties concerning disaster preparedness and
- 14 <u>emergency management</u>), or other entity as required by statute or
- 15 regulation to develop or maintain an emergency preparedness
- 16 capability or an emergency plan.
- 17 "Emergency management." [The judicious planning, assignment
- 18 and coordination of all available resources in an integrated
- 19 program of prevention, mitigation, preparedness, response and
- 20 recovery for emergencies of any kind, whether from attack, man-
- 21 made or natural sources.] The continuous cycle of preparedness,
- 22 planning, response, recovery and mitigation for emergencies.
- 23 "Emergency operations plan." A document prepared by a
- 24 political subdivision that is consistent with Federal and State
- 25 requirements that assigns responsibility to agencies and
- 26 departments under the jurisdiction and control of the political
- 27 <u>subdivision for carrying out specific actions in a disaster</u>
- 28 <u>emergency and states, among other things, lines of authority,</u>
- 29 response actions and coordination requirements.
- 30 "Emergency services." The preparation for and the carrying

- 1 out of [functions] <u>capabilities</u>, other than [functions]
- 2 <u>capabilities</u> for which military forces are primarily
- 3 responsible, to prepare for, prevent, protect against, respond
- 4 to and recover from, minimize and provide emergency repair of
- 5 injury and damage resulting from disasters or emergencies,
- 6 together with all other activities necessary or incidental to
- 7 the preparation for and carrying out of those [functions]
- 8 <u>capabilities</u>. The [functions] <u>capabilities</u> include, without
- 9 limitation, firefighting services, police services, medical and
- 10 health services, <u>search</u>, rescue, engineering, disaster warning
- 11 services, sharing of information, communications, radiological
- 12 <u>activities</u>, shelter, chemical and other special weapons defense,
- 13 evacuation of persons from stricken areas, emergency welfare
- 14 services, <u>mass-care services</u>, emergency transportation,
- 15 emergency [resources] management, existing or properly assigned
- 16 functions of plant protection, temporary restoration of public
- 17 utility services, logistics and resource management and other
- 18 [functions] capabilities related to civilian protection. The_
- 19 term includes all of the following:
- 20 <u>(1) Capabilities of political subdivisions,</u>
- 21 <u>nongovernmental organizations, nonprofit organizations or the</u>
- 22 Commonwealth.
- 23 (2) Capabilities of regional task forces and other
- 24 response organizations as specifically provided for under
- 25 this part.
- 26 <u>"Federal emergency." An emergency as defined in section</u>
- 27 <u>102(1) of The Robert T. Stafford Disaster Relief and Emergency</u>
- 28 <u>Assistance Act (Public Law 93-288, 42 U.S.C. § 5122(1)).</u>
- 29 "Federal law enforcement officer." A law enforcement officer
- 30 who:

- 1 (1) is employed by the United States;
- 2 (2) is authorized to effect an arrest, with or without a
- 3 warrant, for a violation of the United States Code; and
- 4 (3) is authorized to carry a firearm in the performance
- 5 of the law enforcement officer's duties.
- 6 <u>"Grantee." The entity, government or organization to which a</u>
- 7 grant is awarded.
- 8 "Hazard vulnerability analysis." A process by which a
- 9 political subdivision identifies the disasters most likely to
- 10 strike the community and estimates the potential economic impact
- 11 of the disaster to and the potential for loss of life, property,
- 12 critical infrastructure and the environment.
- 13 "Hazardous agent." A substance which has or potentially has
- 14 <u>an adverse effect on human health with public health</u>
- 15 <u>consequences</u>.
- 16 <u>"Homeland security." A concerted national effort to prevent</u>
- 17 and disrupt terrorist attacks, protect against all hazards and
- 18 respond to and recover from incidents that occur.
- 19 "Incident." Any event or condition which constitutes an
- 20 actual or imminent threat to public health and safety, public or
- 21 private property or the economic well-being of the community.
- 22 "Incident command system." A standardized on-scene emergency
- 23 <u>management construct that is consistent with the National</u>
- 24 Incident Management System.
- 25 "Incident commander." The individual responsible for all
- 26 incident-related activities as described in the National
- 27 <u>Incident Management System.</u>
- 28 "Incident management team." An incident command organization
- 29 <u>made up of the command and general staff members and other</u>
- 30 appropriate personnel organized according to Federal, State or

- 1 regional quidelines which can be deployed or activated as
- 2 needed.
- 3 "Infrastructure." Real and personal property and equipment
- 4 that is owned or used by any of the following that service
- 5 multiple customers or citizens:
- 6 (1) A communications network.
- 7 (2) An electric generation, transmission and
- 8 distribution system.
- 9 (3) A gas distribution system that provides the
- 10 facilities and equipment for producing, generating,
- 11 transmitting, distributing or the furnishing of gas directly
- 12 to the end customer.
- 13 (4) A public or private water pipeline.
- 14 "Joint information center." A facility established to
- 15 coordinate incident-related public information activities and be
- 16 the central point of contact for news media.
- 17 <u>"Key resources."</u> Publicly or privately controlled resources
- 18 essential for the minimum maintenance of critical infrastructure
- 19 and the operation of the government.
- 20 <u>"Law enforcement sensitive information." Unclassified</u>
- 21 information originated by a law enforcement agency which may be
- 22 used in criminal prosecution and requires protection against
- 23 unauthorized disclosure to protect sources and methods,
- 24 investigative activity, evidence or the integrity of pretrial
- 25 <u>investigative reports</u>, as well as tactics, training,
- 26 capabilities, protection details, protocols or policies which
- 27 <u>could compromise law enforcement efforts.</u>
- 28 "Letter of agreement." The written agreement of a public,
- 29 <u>semipublic</u>, <u>private or nonprofit corporation</u>, <u>business</u>,
- 30 association, partnership, authority or other entity or an

- 1 <u>individual agreeing to provide personnel, equipment, supplies,</u>
- 2 training facilities or other resources either directly to or in
- 3 <u>support of preparedness and emergency management.</u>
- 4 "Local disaster emergency." A condition declared by a
- 5 political subdivision or chief elected executive officer when,
- 6 <u>in its or the officer's judgment, the threat or actual</u>
- 7 <u>occurrence of a disaster may:</u>
- 8 (1) Affect seriously the safety, health or welfare of a
- 9 <u>substantial number of people or preclude the operation or use</u>
- of essential public facilities.
- 11 (2) Be of a magnitude or severity that warrants
- 12 <u>coordinated political subdivision action in alleviating the</u>
- danger, damage, suffering or hardship.
- 14 ["Local emergency." The condition declared by the local
- 15 governing body when in their judgment the threat or actual
- 16 occurrence of a disaster is or threatens to be of sufficient
- 17 severity and magnitude to warrant coordinated local government
- 18 action to prevent or alleviate the damage, loss, hardship or
- 19 suffering threatened or caused thereby. A local emergency
- 20 arising wholly or substantially out of a resource shortage may
- 21 be declared only by the Governor, upon petition of the local
- 22 governing body, when he deems the threat or actual occurrence of
- 23 a disaster to be of sufficient severity and magnitude to warrant
- 24 coordinated local government action to prevent or alleviate the
- 25 damage, loss, hardship or suffering threatened or caused
- 26 thereby.]
- 27 "Local emergency management program." An emergency
- 28 <u>management and preparedness program established and maintained</u>
- 29 by a political subdivision under section 7501 (relating to
- 30 general authority of county and local emergency management

- 1 programs).
- 2 ["Local organization." A local emergency management
- 3 organization.]
- 4 <u>"Major disaster."</u> The term as it is defined in the Stafford
- 5 Act.
- 6 ["Man-made disaster." Any industrial, nuclear or
- 7 transportation accident, explosion, conflagration, power
- 8 failure, natural resource shortage or other condition, except
- 9 enemy action, resulting from man-made causes, such as oil spills
- 10 and other injurious environmental contamination, which threatens
- 11 or causes substantial damage to property, human suffering,
- 12 hardship or loss of life.]
- 13 "Mitigation." Protection activities designed to reduce or
- 14 <u>eliminate risks to persons or property or to lessen the actual</u>
- 15 or potential effects or consequences of a disaster emergency
- 16 that may be implemented prior to, during or after a disaster
- 17 emergency.
- 18 "Mutual aid." Mutual assistance and sharing of resources
- 19 among participating political subdivisions in the prevention of,
- 20 response to and recovery from threats to public health and
- 21 safety that are beyond the capability of the affected community.
- 22 "National Incident Management System" or "NIMS." A system
- 23 that provides a consistent nationwide approach for Federal,
- 24 State, local and tribal governments, the private sector and
- 25 <u>nongovernmental and nonprofit organizations to work effectively</u>
- 26 and efficiently together to prepare for, prevent, protect
- 27 <u>against</u>, respond to and recover from disaster emergencies,
- 28 regardless of cause, size or complexity. The term includes any
- 29 <u>successor system established by the Federal Government.</u>
- 30 "National Infrastructure Protection Plan." A plan developed

- 1 by the United States Department of Homeland Security that
- 2 provides a coordinated approach to critical infrastructure and
- 3 key resources protection roles and responsibilities for Federal,
- 4 State, regional, local, tribal and private sector security
- 5 partners or any successor program and that sets national
- 6 priorities, goals and requirements for effective distribution of
- 7 <u>funding and resources to ensure that the government, critical</u>
- 8 <u>infrastructure and public services continue in the event of any</u>
- 9 <u>disaster emergency.</u>
- 10 "National Response Framework." A policy developed by the
- 11 Federal Government that integrates national domestic prevention,
- 12 protection, preparedness, response and recovery plans into one
- 13 <u>all-discipline unity of effort for all hazards. The term</u>
- 14 <u>includes any successor policy adopted by the Federal Government.</u>
- 15 ["Natural disaster." Any hurricane, tornado, storm, flood,
- 16 high water, wind-driven water, tidal wave, earthquake,
- 17 landslide, mudslide, snowstorm, drought, fire, explosion or
- 18 other catastrophe which results in substantial damage to
- 19 property, hardship, suffering or possible loss of life.]
- 20 "Operational plan." A plan that describes the emergency
- 21 management or homeland security roles, responsibilities and
- 22 resources of an organization.
- "Out-of-State business." A business entity whose services
- 24 are requested by a registered business, the Commonwealth or a
- 25 political subdivision of the Commonwealth for purposes of
- 26 performing disaster emergency-related work in this Commonwealth.
- 27 The term includes a business entity that is affiliated with a
- 28 registered business in this Commonwealth solely through common
- 29 ownership. The out-of-State business may not have any of the
- 30 following:

- 1 (1) A presence in this Commonwealth, excluding prior
- 2 disaster emergency-related work performed under section
- 3 7308(b)(1) (relating to laws suspended during emergency
- 4 assignments).
- 5 (2) Any registration, tax filing or nexus in this
- 6 Commonwealth within the past three calendar years.
- 7 "Out-of-State employee." An employee who does not work in
- 8 this Commonwealth, unless the employee is performing disaster
- 9 emergency-related work during a period under section 7308(b)(1).
- 10 "PSAP." As defined in section 5302 (relating to
- 11 <u>definitions</u>).
- 12 "Person." An individual, corporation, [firm, association,]
- 13 partnership, limited liability company, business trust,
- 14 government entity, including the Commonwealth, its
- 15 instrumentalities and political subdivisions, foundation, public
- 16 or private utility, trust[,] or estate[, public or private
- 17 institution, group, the Commonwealth or a local agency or
- 18 political subdivision and any legal successor, representative or
- 19 agency of the foregoing].
- "Political subdivision." [Any] \underline{A} county, city, borough,
- 21 incorporated town or township.
- 22 <u>"Premise alert system." A computer-aided dispatch database</u>
- 23 safety program of individuals with a disability or special needs
- 24 maintained by an emergency management program or public safety
- 25 <u>answering point.</u>
- 26 "Preparedness." A continuous process of identifying and
- 27 <u>implementing tasks and activities necessary to build, sustain</u>
- 28 and improve operational capability to prevent, protect against,
- 29 respond to and recover from disaster emergencies involving all
- 30 levels of government, private sector, nongovernmental and

- 1 <u>nonprofit organizations to identify threats, determine</u>
- 2 vulnerabilities and identify required resources.
- 3 "President." The President of the United States.
- 4 "Prevention." Actions to avoid a disaster emergency or to
- 5 intervene to stop one from occurring.
- 6 <u>"Protection." Actions to reduce or eliminate adverse effects</u>
- 7 to life, property, the environment or critical infrastructure.
- 8 "Recovery." The development, coordination and execution of
- 9 service-restoration and site-restoration plans for impacted
- 10 communities and the reconstitution of government operations and
- 11 services through individual, private sector, nongovernmental and
- 12 nonprofit public assistance programs that do all of the
- 13 following:
- 14 (1) Identify needs and define resources.
- 15 (2) Provide housing and promote restoration.
- 16 (3) Address long-term care and treatment of affected
- persons.
- 18 (4) Implement additional measures and techniques, as
- 19 feasible.
- 20 (5) Evaluate the incident to identify lessons learned.
- 21 (6) Develop initiatives to mitigate the effects of
- 22 <u>future disaster emergencies.</u>
- 23 "Regional." Pertaining to regional task forces.
- 24 "Regional task force." An operational cooperative effort
- 25 organized among Federal, State, regional, county, council of
- 26 governments and local emergency management, health, law
- 27 enforcement, public safety and other officials and
- 28 representatives from volunteer service organizations, emergency
- 29 <u>services organizations, private business and industry, hospitals</u>
- 30 and medical care facilities and other entities within a

- 1 multicounty area as recognized by and determined by the agency
- 2 that is responsible for conducting all-hazards planning,
- 3 training preparedness and emergency response activities.
- 4 "Registered business." Any business entity that is
- 5 registered to do business in this Commonwealth prior to a
- 6 declared disaster or emergency.
- 7 "Resource shortage." The absence, unavailability or reduced
- 8 supply of any raw or processed natural resource, or any
- 9 commodities, goods or services of any kind which bear a
- 10 substantial relationship to the health, safety, welfare and
- 11 economic well-being of the citizens of this Commonwealth.
- 12 "Response." Activities that address the short-term, direct
- 13 effects of an incident. The term includes the execution of
- 14 emergency operations plans and incident mitigation activities
- 15 designed to limit the loss of life, personal injury, property
- 16 damage and other unfavorable outcomes.
- 17 <u>"Review and accept." The process by which the Pennsylvania</u>
- 18 Emergency Management Agency, county emergency management and
- 19 local emergency management programs validate planning documents
- 20 in accordance with this part to ensure compliance with
- 21 established planning criteria, adherence to templates and
- 22 completeness. This process shall not imply approval or
- 23 verification of ability to execute the plans described in the
- 24 planning documents.
- 25 "Special needs." Individuals who require assistance who have
- 26 or are at increased risk of a chronic physical, developmental,
- 27 <u>behavioral</u>, <u>emotional</u>, <u>mental</u> or <u>cognitive</u> <u>condition</u> <u>and</u> <u>who</u>
- 28 also require health and related services beyond the common
- 29 individual.
- "Specialized regional response team." A complement of

- 1 <u>individuals established by a regional task force and organized</u>
- 2 in accordance with NIMS.
- 3 <u>"Specialized Statewide response team." A complement of</u>
- 4 <u>individuals organized by the Commonwealth in accordance with</u>
- 5 NIMS to provide specialized personnel, equipment and other
- 6 <u>support capabilities in response to an actual or potential</u>
- 7 disaster.
- 8 "Stafford Act." The Robert T. Stafford Disaster Relief and
- 9 Emergency Assistance Act (Public Law 93-288, 42 U.S.C. § 5121 et
- 10 seq.).
- 11 "State emergency operations plan." A document prepared by
- 12 the Pennsylvania Emergency Management Agency and approved and
- 13 signed by the Governor that is consistent with Federal
- 14 requirements and assigns responsibility to appropriate
- 15 Commonwealth agencies for carrying out specific actions in a
- 16 <u>disaster emergency and states</u>, among other things, lines of
- 17 authority, response actions and coordination requirements.
- 18 "State Emergency Registry of Volunteers in Pennsylvania" or
- 19 "SERVPA." An Internet-based system developed and maintained by
- 20 the Commonwealth allowing for the advance and real-time
- 21 registration of volunteers for deployment during disaster
- 22 <u>emergencies</u>.
- 23 "State hazard mitigation plan." A document prepared by the
- 24 Pennsylvania Emergency Management Agency to reduce the loss of
- 25 life and property due to all hazards and to enable mitigation
- 26 measures to be implemented during the immediate recovery from a
- 27 <u>disaster emergency.</u>
- 28 "Statewide communication interoperability plan" or "SCIP." A
- 29 Statewide plan that is locally driven and involves
- 30 multijurisdictional and multidisciplinary planning to enhance

- 1 emergency communications that are uniform and enhance
- 2 interoperable communications for public safety and for officials
- 3 <u>at all levels of government.</u>
- 4 "Strategic plan." A plan describing an organization's
- 5 emergency management or homeland security goals and objectives.
- 6 "Tactical plan." A plan describing an organization's
- 7 <u>execution of tasks and actions to prevent, protect, investigate</u>
- 8 and respond to a disaster emergency or other situation.
- 9 <u>"Terrorism." An act or activity that:</u>
- 10 (1) Is dangerous to human life or potentially
- 11 <u>destructive of critical infrastructure or key resources.</u>
- 12 (2) Is a violation of the criminal laws of the United
- 13 <u>States or of any state or other subdivision of the United</u>
- 14 <u>States in which it occurs.</u>
- 15 (3) Is intended to intimidate or coerce the civilian
- 16 <u>population or influence a government or affect the conduct of</u>
- 17 a government.
- 18 "Urban search and rescue task force." A complement of
- 19 <u>individuals and equipment organized by the Pennsylvania</u>
- 20 Emergency Management Agency in accordance with standards
- 21 developed by the agency and the Federal Emergency Management
- 22 Agency to provide emergency response and search and rescue
- 23 capabilities and resources.
- 24 ["War-caused disaster." Any condition following an attack
- 25 upon the United States resulting in substantial damage to
- 26 property or injury to persons in the United States caused by use
- 27 of bombs, missiles, shellfire, nuclear, radiological, chemical
- 28 or biological means, or other weapons or overt paramilitary
- 29 actions, or other conditions such as sabotage.1
- 30 § 7103. [Purposes] <u>Purpose</u> of part.

1 [The purposes of this part are to:

- 2 (1) Reduce vulnerability of people and communities of 3 this Commonwealth to damage, injury and loss of life and 4 property resulting from disasters.
 - (2) Prepare for prompt and efficient rescue, care and treatment of persons victimized or threatened by disaster.
 - (3) Provide a setting conducive to the rapid and orderly start of restoration and rehabilitation of persons and property affected by disasters.
 - (4) Clarify and strengthen the roles of the Governor, Commonwealth agencies and local government in prevention of, preparation for, response to and recovery from disasters.
 - (5) Authorize and provide for cooperation in disaster prevention, preparedness, response and recovery.
 - (6) Authorize and provide for coordination of activities relating to disaster prevention, preparedness, response and recovery by agencies and officers of this Commonwealth, and similar State-local and Federal-State activities in which the Commonwealth and its political subdivisions participate.
 - (7) Provide a disaster management system embodying all aspects of predisaster preparedness and postdisaster response.
 - (8) Assist in prevention of disaster caused or aggravated by inadequate planning for and regulation of public and private facilities and land use.
 - (9) Supplement, without in any way limiting, authority conferred by previous statutes of this Commonwealth and increase the capability of the Commonwealth and local agencies having responsibilities for civil defense to perform both civil defense and disaster services.

- 1 (10) Further the operational capacities of Commonwealth
- 2 agencies to deal with disaster situations.
- 3 (11) Further programs of education and training.
- 4 (12) Establish integrated communications capabilities
- 5 and warning systems.] The purpose of this part is to
- 6 <u>authorize and provide for coordination of activities relating</u>
- 7 <u>to disaster preparedness and emergency management activities</u>
- 8 by agencies and officers of this Commonwealth and similar
- 9 <u>Federal-State and State-local activities in which the</u>
- 10 Commonwealth and its political subdivisions,
- 11 <u>intergovernmental cooperative entities, regional task forces,</u>
- 12 <u>councils of governments, school districts and other</u>
- 13 <u>appropriate public and private entities participate.</u>
- 14 § 7301. General authority of Governor.
- 15 (a) Responsibility to meet disasters. -- The Governor is
- 16 responsible for meeting the dangers to this Commonwealth and
- 17 people presented by disasters.
- 18 (b) Executive orders, proclamations and regulations. -- Under
- 19 this part, in addition to other rights granted to the Governor
- 20 under this part, the Governor may issue, amend and rescind
- 21 executive orders, proclamations and regulations, which shall
- 22 have the force and effect of law.
- 23 (c) Declaration of disaster emergency.--
- 24 <u>(1)</u> A disaster emergency shall be declared by executive
- order or proclamation of the Governor upon finding that a
- disaster has occurred or that the occurrence or the threat of
- 27 a disaster is imminent.
- 28 <u>(2)</u> The [state of] <u>declared</u> disaster emergency shall
- 29 continue until the Governor finds that the threat or danger
- 30 has passed or the disaster has been dealt with to the extent

- 1 that emergency conditions no longer exist and terminates the
- 2 [state of] <u>declared</u> disaster emergency by executive order or
- proclamation, but no [state of] <u>declared</u> disaster emergency
- 4 may continue for longer than 90 days unless renewed by the
- 5 Governor.
- 6 <u>(3)</u> The General Assembly by concurrent resolution may
- 7 terminate a [state of] disaster emergency <u>declaration</u> at any
- 8 time. Thereupon, the Governor shall issue an executive order
- 9 or proclamation ending the [state of] <u>declared</u> disaster
- 10 emergency.
- 11 (4) All executive orders or proclamations issued under
- this subsection shall indicate the nature of the disaster,
- the area or areas threatened and the conditions which have
- brought the disaster about or which make possible termination
- of the [state of] <u>declared</u> disaster emergency.
- 16 (5) An executive order or proclamation shall be
- 17 disseminated promptly by means calculated to bring its
- 18 contents to the attention of the general public and, unless
- 19 the circumstances attendant upon the disaster prevent or
- impede, shall be promptly filed with the [Pennsylvania
- 21 Emergency Management Agency] agency and the Legislative
- 22 Reference Bureau for publication under [Part II of Title 45]
- 23 <u>45 Pa.C.S. Pt. II</u> (relating to publication and effectiveness
- of Commonwealth documents).
- 25 (d) Activation of disaster response. -- An executive order or
- 26 proclamation of a state of disaster emergency shall activate the
- 27 disaster response and recovery aspects of the [Commonwealth]
- 28 <u>State emergency operations plan</u> and [local disaster] <u>other</u>
- 29 emergency plans applicable to the political subdivision or area
- 30 in question and shall be authority for the deployment and use of

- 1 any forces to which the plan or plans apply and for use or
- 2 distribution of any supplies, equipment and materials and
- 3 facilities assembled, stockpiled or arranged to be made
- 4 available pursuant to this part or any other provision of law
- 5 relating to disaster emergencies.
- 6 (e) Commander in chief of military forces.--[During the
- 7 continuance of any state of disaster emergency, the] The
- 8 Governor is commander in chief of the Pennsylvania military
- 9 forces. To the greatest extent practicable, the Governor shall
- 10 delegate or assign command authority by prior arrangement
- 11 embodied in appropriate executive orders or regulations, but
- 12 this does not restrict the authority of the Governor to do so by
- 13 orders issued at the time of the disaster emergency.
- 14 (f) Additional powers. -- In addition to any other powers
- 15 conferred upon the Governor by law, the Governor may:
- 16 (1) Suspend the provisions of any [regulatory] statute
- 17 [prescribing the procedures for conduct of Commonwealth
- business,] or the orders, rules or regulations of any
- 19 Commonwealth agency, if strict compliance with the provisions
- of any statute, order, rule or regulation would in any way
- 21 prevent, hinder or delay necessary action in coping with the
- emergency.
- 23 (2) [Utilize] <u>Prior to, during and following the</u>
- expiration of a declaration of a disaster emergency, utilize
- all available resources of the Commonwealth [Government] and
- 26 each political subdivision [of this Commonwealth] as
- 27 reasonably necessary to cope with [the] or mitigate the
- 28 <u>effects of a disaster emergency or potential</u> disaster
- emergency.
- 30 (3) Transfer the direction, personnel or functions of

- Commonwealth agencies or units thereof for the purpose of performing or facilitating emergency services.
 - (4) Subject to any applicable requirements for compensation under section 7313(10) (relating to powers and duties), commandeer or utilize any private, public or quasipublic property if necessary to cope with the disaster emergency.
 - (5) Direct and compel the evacuation of all or part of the population from any stricken or threatened area within this Commonwealth if this action is necessary for the preservation of life or other disaster mitigation, response or recovery.
 - (6) Prescribe routes, modes of transportation and destinations in connection with evacuation.
 - (7) Control ingress and egress to and from a disaster area, the movement of persons within the area and the occupancy of premises therein.
 - (8) Suspend or limit the sale, dispensing or transportation of alcoholic beverages, firearms, explosives and combustibles.
- Confer the power of arrest on the law enforcement personnel serving as part of the emergency forces of a party state during operations in this Commonwealth pursuant to a declaration of a disaster emergency under subsection (c). Law enforcement personnel shall be under the operational control of the Commissioner of Pennsylvania State Police and shall comply with the terms and conditions of the Emergency Management Assistance Compact under Chapter 76 (relating to Emergency Management Assistance Compact). Arrest powers granted under this paragraph shall expire when the

- declaration of a disaster emergency is terminated by
- 2 executive order, proclamation or operation of law, if the
- arrest powers have not previously been terminated.
- 4 (10) Request assistance of Federal law enforcement while
- 5 <u>a declaration of a disaster emergency is in effect to the</u>
- 6 Federal Government to assist in enforcing the laws of this
- 7 <u>Commonwealth. Only the Governor shall have the power to make</u>
- 8 the request.
- 9 § 7302. Temporary housing.
- 10 (a) Authority of Governor. -- Whenever the Governor has
- 11 [proclaimed] <u>declared</u> a disaster emergency under this part, or
- 12 the President, at the request of the Governor, has declared [an]
- 13 <u>a Federal</u> emergency or a major disaster to exist in this
- 14 Commonwealth, the Governor is authorized:
- 15 (1) To enter into purchase, lease or other arrangements
- 16 with any Federal agency for temporary housing units to be
- 17 occupied by disaster victims and to make the units available
- 18 to any political subdivision [of this Commonwealth named as a
- party to the emergency or disaster declaration.], nonprofit
- 20 <u>organization or nongovernmental organization authorized under</u>
- 21 a Federal or State declared disaster emergency.
- 22 (2) To assist any political subdivision [of this
- 23 Commonwealth], authorized nonprofit organization or
- 24 <u>nongovernmental organization</u> which is the locus of temporary
- 25 housing for disaster victims to acquire sites necessary for
- 26 such temporary housing and to do all things required to
- 27 prepare such sites to receive and utilize temporary housing
- 28 units by:
- (i) advancing or lending funds available to the
- 30 Governor from any appropriation made by the General

1 Assembly or from any other source;

2 (ii) "passing through" funds made available by any

3 agency, public or private; or

4 (iii) becoming a copartner with the political subdivision for the execution and performance of any

temporary housing for disaster victims project;

7 and for such purposes to pledge the credit of the

8 Commonwealth on such terms as the Governor deems appropriate

having due regard for current debt transactions of the

10 Commonwealth.

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- 11 (3) Under such [regulations] <u>conditions</u> as the Governor 12 shall prescribe, to temporarily suspend or modify for not to 13 exceed 60 days any public health, safety, zoning,
- transportation [(within] within or across this
- [Commonwealth) | Commonwealth or other requirement of statute
- or regulation within this Commonwealth when by proclamation
- 17 the Governor deems the suspension or modification essential
- 18 to provide temporary housing for disaster victims.
- 19 (b) Acquisition of sites by political subdivisions.--[Any] \underline{A}
- 20 political subdivision [of this Commonwealth], authorized
- 21 nonprofit organization or nongovernmental organization is
- 22 expressly authorized to acquire, temporarily or permanently, by
- 23 purchase, lease or otherwise, sites required for installation of
- 24 temporary housing units for disaster victims[,] and to enter
- 25 into whatever arrangements [which are] necessary to prepare or
- 26 equip the sites to utilize the housing units.
- 27 (c) Construction of section. -- This section does not limit
- 28 the authority of the Governor to apply for, administer and
- 29 expend any grants, gifts or payments in aid of disaster
- 30 [prevention,] preparedness[, response or recovery] and emergency

- 1 management activities.
- 2 [(d) Definitions.--As used in this section, "major disaster"
- 3 and "emergency" shall have the same meanings as defined or used
- 4 in The Robert T. Stafford Disaster Relief and Emergency
- 5 Assistance Act (Public Law 93-288, 42 U.S.C. § 5121 et seq.).]
- 6 § 7303. Debris and wreckage removal.
- 7 (a) Authority of Governor. -- Whenever the Governor has
- 8 declared a disaster emergency to exist under this part, or the
- 9 President, at the request of the Governor, has declared a major
- 10 disaster or emergency to exist in this Commonwealth, the
- 11 Governor is authorized:
- 12 (1) Notwithstanding any other provision of law, through
- the use of Commonwealth agencies [or instrumentalities], to
- 14 clear or remove from publicly or privately owned land or
- water[,] debris and wreckage which may threaten public health
- or safety, or public or private property.
- 17 (2) To accept funds from the Federal Government and
- 18 utilize the funds to make grants or to reimburse any
- 19 political subdivision for the purpose of removing debris or
- wreckage from publicly or privately owned land or water.
- 21 (b) Authority of Commonwealth personnel.--Whenever the
- 22 Governor provides for clearance of debris or wreckage pursuant
- 23 to subsection (a), employees of the designated Commonwealth
- 24 agencies or individuals appointed by the Commonwealth are
- 25 authorized to enter upon private land or waters and perform any
- 26 tasks necessary to the removal or clearance operation.
- [(c) Nonliability of Commonwealth personnel.--Except in
- 28 cases of willful misconduct, gross negligence or bad faith, any
- 29 Commonwealth employee or agent complying with and performing
- 30 duties pursuant to orders of the Governor under this section

- 1 shall not be liable for death of or injury to persons or damage
- 2 to property.]
- 3 § 7304. Community disaster loans.
- 4 Whenever, at the request of the Governor, the President has
- 5 declared a major disaster or emergency to exist in this
- 6 Commonwealth, the Governor is authorized:
- 7 (1) Upon determining that a political subdivision [of
- 8 this Commonwealth] will suffer a substantial loss of tax and
- 9 other revenues from a major disaster or emergency and has
- 10 demonstrated a need for financial assistance to perform its
- 11 governmental functions, to apply to the Federal Government,
- on behalf of the political subdivision, for a loan and to
- receive and disburse the proceeds of any approved loan to
- [any] the applicant [political subdivision].
- 15 (2) To determine the amount needed by [any applicant] \underline{a}
- 16 political subdivision to restore or resume its governmental
- 17 functions and to certify the amount to the Federal
- 18 Government. No application amount shall exceed 25% of the
- annual operating budget of the applicant for the fiscal year
- in which the major disaster or emergency occurs.
- 21 (3) After review, recommend to the Federal Government
- 22 the cancellation of all or any part of repayment when, in the
- first three full fiscal-year periods following the major
- 24 disaster, the revenues of the political subdivision are
- insufficient to meet its operating expenses, including
- 26 additional disaster-related expenses [of a municipal
- operation character].
- 28 § 7305. Individual and family assistance.
- 29 (a) Grants by Federal Government. -- Whenever the President,
- 30 at the request of the Governor, has declared a major disaster or

- 1 emergency to exist in this Commonwealth, the Governor is
- 2 authorized:
- 3 (1) Upon determining that assistance under [The Robert
- 4 T. Stafford Disaster Relief and Emergency Assistance Act
- 5 (Public Law 93-288, 42 U.S.C. § 5121 et seq.),] the Stafford
- 6 Act and from other means is insufficient to meet the
- 7 disaster-related necessary expenses or serious needs of
- 8 individuals or families adversely affected by a major
- 9 disaster or emergency, to accept a grant from the Federal
- 10 Government for the purpose of meeting the expenses or needs
- of disaster victims, subject to any terms and conditions
- imposed upon the grant.
- 13 (2) To enter into an agreement with the Federal
- Government or any Federal agency or officer pledging the
- 15 Commonwealth to participate in the funding of the assistance
- authorized in paragraph (1) and, if Commonwealth funds are
- 17 not otherwise available to the Governor, to accept an advance
- 18 of the Commonwealth share from the Federal Government to be
- 19 repaid when the Commonwealth is able to do so.
- 20 (b) Grants by Governor. -- To implement subsection (a), the
- 21 Governor is authorized to make grants to meet disaster-related
- 22 necessary expenses or serious needs of individuals or families
- 23 adversely affected by a major disaster or emergency declared by
- 24 the President. Any grant shall not exceed the amount authorized
- 25 by [The Robert T. Stafford Disaster Relief and Emergency
- 26 Assistance Act] the Stafford Act or by applicable State law to
- 27 an individual or family in any single major disaster or
- 28 <u>emergency</u>.
- 29 [(c) Penalty for false application. -- Any person who
- 30 fraudulently or willfully makes a misstatement of fact in

- 1 connection with an application for assistance under this section
- 2 shall be guilty of a misdemeanor of the third degree.]
- 3 § 7305.1. Grants for public assistance and hazard mitigation.
- 4 (a) Commonwealth participation in <u>public assistance and</u>
- 5 hazard mitigation funding; agreements. -- Whenever the President
- 6 authorizes [the] \underline{a} contribution [of up to 75% of] \underline{to} the cost of
- 7 [hazard mitigation measures to] <u>public assistance grants to</u>
- 8 <u>repair or replace eliqible public property damage or hazard</u>
- 9 <u>mitigation to</u> reduce the risk of future damage, hardship[,] <u>or</u>
- 10 loss [or suffering] to eliqible property in any area affected by
- 11 a major disaster pursuant to [The Robert T. Stafford Disaster
- 12 Relief and Emergency Assistance Act (Public Law 93-288, 88 Stat.
- 13 143)] the Stafford Act, the Governor is authorized, subject to
- 14 the availability of appropriated funds, to enter into an
- 15 agreement with the Federal Government or any Federal agency or
- 16 officer pledging the Commonwealth to participate in the funding
- 17 of the <u>public assistance and</u> mitigation project <u>or plan</u>.
- 18 (b) Special Session disaster relief acts.--Projects which
- 19 are itemized under Chapter 3 of the act of July 11, 1996 (2nd
- 20 Sp.Sess., P.L.1791, No.8), known as the Special Session Flood
- 21 Control and Hazard Mitigation Itemization Act of 1996, and the
- 22 act of July 11, 1996 (2nd Sp.Sess., P.L.1826, No.9), known as
- 23 the Special Session Flood Relief Act, are deemed to be hazard
- 24 mitigation projects for the purposes of hazard mitigation
- 25 funding to the extent that such projects qualify under [The
- 26 Robert T. Stafford Disaster Relief and Emergency Assistance Act
- 27 (Public Law 93-288, 88 Stat. 143).] <u>the Stafford Act.</u>
- 28 (c) Need for plan. -- The agency may withhold Federal or State
- 29 <u>funds available under subsection (a) from a political</u>
- 30 <u>subdivision that does not have in effect a current emergency</u>

- 1 operations or hazard mitigation plan as required under this
- 2 part.
- 3 Section 3. Title 35 is amended by adding a section to read:
- 4 § 7307.1. Use and appropriation of unused Commonwealth funds.
- 5 (a) Transfer of funds authorized. -- In addition to the
- 6 transfers permitted under section 1508(a) of the act of April 9,
- 7 1929 (P.L.343, No.176), known as The Fiscal Code, if the
- 8 Governor has not declared a disaster emergency or if a
- 9 <u>declaration of disaster emergency has expired</u>, the Governor may
- 10 nevertheless transfer any unused funds which may have been
- 11 appropriated for the ordinary expenses of the Commonwealth in
- 12 the General Fund to such Commonwealth agencies as the Governor
- 13 may direct to be expended for preparedness planning and other
- 14 activities related to a potential or actual disaster in such
- 15 manner as the Governor shall approve, and the funds are
- 16 appropriated to the Governor for such purposes.
- 17 (b) Limitation on amount transferred. -- The total of the
- 18 transfers authorized under section 1508(a) of The Fiscal Code
- 19 and under this section shall not exceed \$25,000,000 in any one
- 20 year except by action of the General Assembly.
- 21 Section 4. Section 7308(a) of Title 35 is amended to read:
- 22 § 7308. Laws suspended during emergency assignments.
- 23 (a) Commonwealth agencies. -- In the case of a declaration of
- 24 a [state of] disaster emergency by the Governor, Commonwealth
- 25 agencies may implement their emergency assignments without
- 26 regard to procedures required by other laws [(except mandatory
- 27 constitutional requirements)], except constitutional
- 28 requirements, pertaining to the performance of public work,
- 29 entering into contracts, incurring of obligations, employment of
- 30 temporary workers, rental of equipment, purchase of supplies and

- 1 materials and expenditures of public funds.
- 2 * * *
- 3 Section 5. Title 35 is amended by adding sections to read:
- 4 § 7309. Deployment protections.
- 5 Any person temporarily deployed by the Commonwealth in
- 6 response to a mutual aid request shall be deemed to be an
- 7 employee of the Commonwealth for purposes of Chapter 76
- 8 (relating to Emergency Management Assistance Compact).
- 9 § 7310. Penalty for false application.
- 10 A person who fraudulently or willfully makes a material
- 11 misstatement of fact in connection with an application for
- 12 <u>assistance under this subchapter commits a misdemeanor of the</u>
- 13 third degree. In addition to any other sentence imposed, the
- 14 defendant shall be ordered to repay to the Commonwealth the
- 15 amount of funds received under the application.
- 16 Section 6. Sections 7312, 7313, 7314, 7320 and 7332 of Title
- 17 35 are amended to read:
- 18 § 7312. [Organization.] Pennsylvania Emergency Management
- 19 Council.
- 20 [This agency shall consist of and be organized substantially
- 21 as follows:
- 22 (a) Council. -- Primary responsibility for overall policy and
- 23 direction of a Statewide civil defense and disaster program and
- 24 response capability of the type hereinafter prescribed shall be
- 25 vested in a body legally known as the Pennsylvania Emergency
- 26 Management Council, which] (a) Establishment.--
- 27 (1) The Pennsylvania Emergency Management Council is
- 28 <u>established within the agency.</u>
- 29 <u>(2) (i) The council</u> shall be composed of the following
- 30 <u>voting members</u>: the Governor, the Lieutenant Governor,

1 the Adjutant General, the Secretary of the Budget, the 2 director, the Secretary of Administration, the Secretary of State, the Secretary of Education, the Secretary of 3 General Services, the Secretary of Labor and Industry, 4 the Secretary of Health, the Attorney General, the 5 6 <u>Governor's</u> General Counsel, <u>the</u> Secretary of Community 7 [Affairs,] and Economic Development, the Secretary of Conservation and Natural Resources, the Secretary of 8 Environmental Protection, the Secretary of 9 10 Transportation, the Secretary of Agriculture, the 11 Secretary of [Public Welfare] Human Services, the 12 Commissioner of [the] Pennsylvania State Police, 13 [Chairman] the Chairperson of the Pennsylvania Public 14 Utility Commission, the State Fire Commissioner, the director of the Bureau of Emergency Medical Services or 15 any of their designees, and the Speaker of the House of 16 17 Representatives, the President pro tempore of the Senate, 18 the Minority Leader of the Senate and the Minority Leader 19 of the House of Representatives or their designees. [The 20 Speaker of the House of Representatives, President pro 21 tempore of the Senate, Minority Leader of the Senate and 22 Minority Leader of the House of Representatives may 23 authorize a member of their respective Houses of the 24 General Assembly to serve in their stead.] 25 (ii) The Governor may authorize up to two 26 representatives of business and industry, up to two 27 representatives of labor, [up to two public members at 28 large] one representative from the American Red Cross and 29 the Arc of Pennsylvania, respectively, and one

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representative respectively of the [Pennsylvania State

1 Association of] County Commissioners <u>Association of</u>

2 <u>Pennsylvania</u>, the Pennsylvania State Association of

3 Township Commissioners, the Pennsylvania State

4 Association of Township Supervisors, the Pennsylvania

5 <u>Municipal</u> League [of Cities] and the Pennsylvania State

Association of Boroughs to be nonvoting members of the

7 council.

- 8 <u>(iii)</u> The Governor [may designate a member to] <u>shall</u>
 9 serve as [chairman.] <u>chair</u>.
- 10 (iv) The Governor may also appoint representatives

 11 of key private sectors, including the energy utility,

 12 medical, hospital, police, fire, emergency medical

 13 services, communications, transportation, education,

 14 agriculture and labor sectors, and two members-at-large

 15 to serve as nonvoting council members.
- 16 <u>(3)</u> Five <u>voting</u> members shall constitute a quorum.
- 17 (b) Compensation and expenses.—The members shall serve
 18 without compensation, but may be reimbursed for their actual and
 19 necessary traveling and other expenses incurred in connection
 20 with attendance at meetings.
- 21 (c) Regular meetings. -- For the conduct of routine business,
- 22 including particularly the consideration of matters of basic
- 23 policy, the council shall meet at the call of the [chairman and
- 24 at least three times during each calendar year] chair.
- 25 (d) Emergency meetings. -- In the event of [attack or disaster
- 26 situations determined actually or likely to be of such nature,
- 27 magnitude, severity or duration as to necessitate extensive or
- 28 extraordinary deployment and use of Commonwealth resources for
- 29 emergency purposes] the occurrence of an emergency, the
- 30 [chairman shall, within not more than 72 hours immediately

- 1 following such determination,] chair may call the council into
- 2 emergency session[,] for consideration of actions taken or to be
- 3 taken. [In] The director may call such meetings in the absence
- 4 of the [chairman, notice of such meetings shall be disseminated
- 5 to the membership by the State director] chair.
- 6 [(e) State director.--To supervise the work and activities
- 7 comprising the State Civil Defense and Disaster Program, the
- 8 Governor shall appoint an individual to act, on a full-time
- 9 basis, as director of the agency. The director shall perform all
- 10 such fiscal, planning, administrative, operational and other
- 11 duties as may be assigned to him by the council and shall act as
- 12 the chairman's principal assistant in civil defense and disaster
- 13 matters. The director or the director's designee is also the
- 14 State coordinating officer responsible to coordinate and
- 15 supervise the Commonwealth and local disaster response effort
- 16 following a presidential declaration of an emergency or a major
- 17 disaster.]
- 18 (f) Staff.--[The council shall, within the limitations of
- 19 appropriations made to the agency, arrange for the employment of
- 20 such professional, technical, administrative and other staff
- 21 personnel as may be deemed essential to the development and
- 22 maintenance of a Statewide civil defense and disaster plan and
- 23 program of the type hereinafter prescribed. All such personnel
- 24 shall be employed and subject to pertinent provisions of the act
- 25 of August 5, 1941 (P.L.752, No.286), known as the "Civil Service"
- 26 Act," and the Commonwealth Compensation Plan.] The agency shall_
- 27 provide the council with such staff and other services as may be
- 28 required for the council to carry out its responsibilities under
- 29 <u>this part.</u>
- 30 [(g) Office space, equipment and services. -- The agency shall

- 1 be furnished necessary and appropriate office space, furniture,
- 2 equipment, supplies and services in the same general manner as
- 3 are other Commonwealth departments and agencies.
- 4 (h) Emergency communications. -- The agency shall maintain an
- 5 integrated communications capability designed to provide to all
- 6 areas and counties weather advisories, river forecasts,
- 7 warnings, and direction and control of all emergency
- 8 preparedness functions within the Commonwealth. The agency shall
- 9 coordinate the Commonwealth's emergency communication systems,
- 10 sharing of information and weather emergency notification among
- 11 the National Weather Service, contiguous State emergency
- 12 management offices, local coordinators of emergency management,
- 13 the Pennsylvania State Police, local police departments, private
- 14 relief associations and other appropriate organizations.
- 15 Additionally, the agency shall establish the sole Statewide
- 16 telephone number that persons, including county and municipal
- 17 emergency management personnel, may use to report incidences of
- 18 radioactive and hazardous materials and other disaster
- 19 emergencies.
- 20 (i) Administrative provisions.--Except as otherwise provided
- 21 in this part, the agency shall be subject to the provisions of
- 22 the act of April 9, 1929 (P.L.177, No.175), known as "The
- 23 Administrative Code of 1929."]
- 24 (j) Commonwealth Disaster Recovery Task Force. -- The director
- 25 shall organize the Commonwealth Disaster Recovery Task Force to,
- 26 when directed by the Governor, review and conduct studies of
- 27 <u>disasters that occur in this Commonwealth, their causes and</u>
- 28 <u>impacts</u>, make recommendations to prevent future disasters,
- 29 <u>lessen their impact and help expedite recovery at the State and</u>
- 30 <u>local levels. The members of the council shall serve on the task</u>

- 1 force and may invite other organizations and Commonwealth
- 2 <u>agencies to participate as needed.</u>
- 3 § 7313. Powers and duties.
- 4 The agency shall [have the following powers and duties:]
- 5 <u>develop a comprehensive emergency management and preparedness</u>
- 6 system for this Commonwealth, in coordination with other
- 7 <u>Commonwealth agencies as designated by the Governor. In order to</u>
- 8 <u>develop the system, the agency shall:</u>
- 9 (1) [To prepare] <u>Prepare</u>, maintain and keep current [a
 10 Pennsylvania Emergency Management Plan for the prevention and
 11 minimization of injury and damage caused by disaster, prompt
 12 and effective response to disaster and disaster emergency
 13 relief and recovery.] <u>the Commonwealth emergency management</u>
 14 <u>program</u>. The [plan] <u>program</u> may include provisions for:
 - (i) Preparedness standards established by the <u>United</u>

 <u>States Department of Homeland Security and the Federal</u>

 Emergency Management Agency. <u>The standards shall include</u>

 <u>nationally recognized accreditation programs for county</u>

 <u>and local emergency management programs, Commonwealth</u>

 <u>emergency management certification programs and</u>

 <u>qualification standards for appointed emergency</u>

 <u>management coordinators.</u>
 - (ii) [Commonwealth] <u>State, regional</u> and local [disaster] emergency management responsibilities.
 - (iii) Assistance to Commonwealth agencies, [local government officials, schools and custodial child]

 regional task forces, political subdivisions, dependent care facilities [in designing emergency management plans and training programs] and the private sector in developing their systems of emergency management and

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1 <u>preparedness</u>.

- (iv) Organization of manpower[,] <u>and</u> chains of command[, continuity of government] in emergency situations and emergency operational principles.
- (v) Coordination of Federal, [Commonwealth] State,
 regional and local [disaster] preparedness and emergency
 management activities.
- (vi) Coordination of the [Commonwealth Emergency
 Management Plan with the disaster plans of the Federal
 Government and those of other states.] State emergency
 operations plan with other Commonwealth agencies as
 designated by the Governor, the United States Department
 of Homeland Security, the Federal Emergency Management
 Agency and other states.
- (vii) Assistance to the Commonwealth [and local governments], regional task forces, school districts and political subdivisions in obtaining, utilizing and managing Federal and [Commonwealth] State disaster assistance.
- (viii) Supply to appropriate [Commonwealth] State and local officials and regional task forces State catalogs of Federal, [Commonwealth] State and private assistance programs.
- [(ix) Identification of areas particularly
 vulnerable to disasters.]
- (x) Recommendations for zoning, building and other land-use controls; safety measures pertaining to nonpermanent or semipermanent structures; resource conservation and allocation; and other preventive and preparedness measures designed to eliminate or reduce

disasters or their impact.

2 (xi) Authorization and procedures for the erection
3 or other construction of temporary works designed to
4 protect against or mitigate danger, damage or loss from
5 flood, conflagration or other disaster[.] in coordination
6 with the Department of Environmental Protection.

- (1.1) Maintain and keep current the State emergency operations and hazard mitigation plans and any other related and supporting plans as necessary or required by Federal or State law or regulation.
- (2) [To establish] Establish, equip and staff [a
 Commonwealth and area emergency operations center]

 Commonwealth emergency operation centers with a consolidated
 Statewide system of warning and provide a system of disaster communications integrated with those of Federal[,
 Commonwealth and local] agencies, Commonwealth agencies,

 regional task forces and political subdivisions involved in disaster emergency operations.
 - (3) [To promulgate] <u>Promulgate</u>, adopt and enforce such rules, regulations, <u>standards</u>, <u>directives</u> and orders as may be deemed necessary to carry out the provisions of this part.
 - (4) [To provide] Provide technical guidance, advice and assistance to Commonwealth agencies, political subdivisions, [schools and custodial child care facilities] regional task forces, school districts and dependent care facilities in the preparation of disaster emergency [management] plans or components thereof [and to periodically review such plans and suggest or require revisions].
- 29 (5) [To establish] <u>Establish</u> and operate, or assist
 30 [political subdivisions] <u>county and local emergency</u>

- management programs and regional task forces in establishing and operating, training programs and programs of public information.
 - local agencies and officials] agencies, county and local emergency management programs and the general public with precautionary notices, watches and warnings relating to actual and potential disasters and [to] provide a flow of official information and instructions to the general public through all means available before, during and after an emergency. The agency shall [implement] maintain a program of integrated flood warning systems among political subdivisions[. The agency shall] and establish coordinated flood notification and early warning systems along prescribed major river basins and selected tributaries thereof in this Commonwealth.
 - (7) [To provide] Provide emergency direction and [control] coordination of Commonwealth [and local] emergency operations[.] by overseeing the identification and commitment of all Commonwealth personnel, equipment and resources through the use of an incident command system. The tactical and operational control of the resources of a Commonwealth agency shall remain with that respective agency.
 - (8) [To determine] <u>Determine</u> the need for, maintain information regarding and procure materials, supplies, equipment, facilities and services necessary for [disaster emergency readiness, response and recovery] <u>preparedness and emergency management</u>.
- 29 (9) [To make] <u>Make</u> or request of Commonwealth [or local 30 agencies and officials] <u>agencies</u>, <u>county and local emergency</u>

- management programs or regional task forces, studies, surveys and reports as are necessary to carry out the purposes of this part.
 - (10) [To plan] <u>Plan</u> and make arrangements for the availability and use of any private facilities, services and property and, if necessary and if in fact used, provide for payment for use under terms and conditions agreed upon.
 - (11) [To prepare] <u>Prepare</u>, for issuance by the Governor, executive orders, proclamations and regulations as necessary or appropriate in coping with disasters.
 - (12) [To cooperate] <u>Cooperate</u> with the Federal Government and any public or private agency or entity in achieving any purpose of this part and in implementing programs for [disaster prevention, preparation, response and recovery] <u>preparedness and emergency management</u>.
 - (13) [To administer] <u>Provide and administer</u> grant programs [to political subdivisions for disaster management.]

 <u>made available in accordance with this chapter or other</u>

 <u>applicable Federal or State law.</u>
 - (14) [To accept] Accept and coordinate assistance provided by Federal agencies in major disasters or emergencies in accordance with the provisions of [The Robert T. Stafford Disaster Relief and Emergency Assistance Act (Public Law 93-288, 42 U.S.C. § 5121 et seq.), or any amendment or reenactment thereof] the Stafford Act.
 - (15) [To] <u>In conjunction with the Department of</u>

 <u>Environmental Protection</u>, respond to [disaster] <u>disasters</u>

 relating to [atomic] <u>nuclear or radiological</u> energy

 operations or radioactive objects or materials. Any such
 action taken and any regulations adopted by the [office]

- 1 <u>agency</u> shall be inapplicable to any objects or materials
- 2 possessing a radiation-producing capacity less than that set
- 3 forth as the maximum safety limit by the standards endorsed
- 4 and as may be subsequently endorsed by the United States
- 5 Nuclear Regulatory Commission or the Environmental Protection
- 6 Agency for the protection of life and property and the
- 7 maintenance of [health and] <u>public</u> safety.
- 8 (16) [To take] <u>Take</u> other action necessary, incidental
- 9 or appropriate for the implementation of this part.
- 10 (17) [To report] Report annually to the Governor and the
- General Assembly the state of preparedness of the
- 12 Commonwealth to deal with [attack or] disaster and those
- 13 significant events occurring within the past year.
- 14 (17.1) Report semiannually to the Governor and the
- chairman and minority chairman of the Appropriations
- 16 <u>Committee of the Senate and the chairman and minority</u>
- 17 chairman of the Appropriations Committee of the House of
- 18 Representatives regarding all grants awarded by the agency
- from Federal disaster assistance or relief funds, homeland
- 20 security and defense funds, pandemic preparedness or other
- 21 public health emergency funds. The reports shall include
- 22 information relating to the entity receiving grant money from
- 23 the agency, including the name and address of the entity, the
- amount of the grant, the date of issuance and the purpose of
- 25 the grant. Reports shall be submitted on or before August 15
- of each year for grants awarded during the period from
- January 1 through June 30 and on or before February 15 of
- 28 each year for grants awarded during the period from July 1
- through December 31.
- 30 (18) [To recommend] Recommend to the Governor

- legislation or other actions as deemed necessary in connection with the purposes of this part.
 - other sources, emergency operational equipment, materials and supplies required and available for essential supplementation of those owned, acquired and used by Commonwealth, county and local departments and agencies for attack and disaster operations. The agency shall establish two regional emergency supply warehouses. One shall be located in the western part of this Commonwealth, and one shall be located in the eastern part of this Commonwealth.
 - (20) For the period during which an emergency is declared by the Governor, [to] incur obligations for or purchase such materials and supplies as may be necessary to combat a disaster, protect the health and safety of persons and property and provide emergency assistance to victims of a disaster without complying with formal bidding or other time-consuming contract procedures.
 - (21) [To require] <u>Require</u> hydroelectric generating facilities and dam operators to do all of the following:
- 21 (i) Provide minimum competency testing for their 22 operators.
- 23 (ii) Submit plans for flood notification and warning.
- 25 (22) Establish policies and procedures to coordinate and
 26 implement all search and rescue activities with the Federal
 27 Government, other states, other Commonwealth agencies and
 28 political subdivisions. The agency may dispatch authorized
 29 personnel and specialized equipment to disaster emergency or
 30 training sites within or outside this Commonwealth for search

- 1 and rescue, training and other emergency response purposes.
- 2 The agency may immediately dispatch those personnel and
- 3 equipment to a disaster site without regard to procedures and
- 4 <u>formalities prescribed by law, except for constitutional</u>
- 5 requirements, pertaining to the performance of public work,
- 6 <u>entering into contracts, the incurring of obligations, the</u>
- 7 <u>employment of temporary workers, the rental or purchase of</u>
- 8 <u>supplies</u>, <u>material</u>, <u>equipment and other related activities</u>.
- 9 (23) Maintain an interoperable communications capability
- in accordance with Chapter 73 (relating to Commonwealth
- 11 <u>services).</u>
- 12 (24) Establish and maintain a Statewide incident
- 13 <u>reporting system and methodology for all-hazards information.</u>
- 14 All Commonwealth agencies, county emergency management
- programs, county 911 centers and other entities required to
- 16 provide all-hazards information to the agency under this part
- 17 and other State law shall contribute all-hazards information
- to the system.
- 19 (25) Assist with the implementation of the National
- 20 Infrastructure Protection Plan and the Commonwealth Critical
- 21 Infrastructure Preparedness Plan in coordination with other
- 22 Commonwealth agencies as designated by the Governor.
- 23 (26) Conduct all-hazards exercises, as appropriate.
- 24 § 7314. Utilization of existing services and facilities.
- 25 In order to avoid duplication of services and facilities, the
- 26 agency shall utilize the services and facilities of existing
- 27 officers, offices, departments, commissions, boards, bureaus,
- 28 institutions and other agencies of the Commonwealth and of the
- 29 political subdivisions thereof. These officers and agencies
- 30 shall cooperate with and extend their services and facilities to

- 1 the agency as requested and consistent with other operational
- 2 <u>requirements of that agency</u>.
- 3 § 7320. Radiological emergency [response preparedness, planning
- and recovery] <u>preparedness and management</u> program.
- 5 (a) Establishment of program. -- In addition to the powers and
- 6 duties of the agency set forth in section 7313 (relating to
- 7 powers and duties), the agency shall develop, establish and
- 8 maintain, in consultation with the Department of Environmental
- 9 <u>Protection</u>, a <u>standardized</u>, <u>Statewide</u> radiological emergency
- 10 [response preparedness, planning and recovery] preparedness and
- 11 <u>management</u> program consistent with the Commonwealth's [Emergency
- 12 Management Plan] emergency management program and [in
- 13 accordance] <u>consistent</u> with other applicable Federal regulations
- 14 and State laws for each nuclear generating facility that has
- 15 received an operating license from the Nuclear Regulatory
- 16 Commission.
- 17 (b) Agency functions. -- The specific functions of the agency
- 18 under the radiological emergency [response preparedness,
- 19 planning and recovery] <u>preparedness and management</u> program shall
- 20 include, but not be limited to:
- 21 (1) Serving as the point of contact for the coordination
- 22 and management of the Statewide response and provide for
- 23 interface between the affected [facilities] counties and
- 24 other Commonwealth agencies [and departments, counties,
- 25 municipalities], Federal agencies, regional task forces,
- 26 <u>political subdivisions</u> and school districts.
- 27 (2) [Annual] Overseeing the annual review and revision,
- as necessary, of the risk <u>county</u> and support county
- 29 radiological emergency response plans to ensure that they are
- 30 consistent with the [Commonwealth's] State Emergency

1 [Management] Operations Plan.

- (3) Participation in required exercises, including emergency communication drills and tests[, as based upon mutually agreed schedules and parameters].
- (4) Participation in the Federal full participation exercises scheduled for $\underline{\text{commercial}}$ nuclear [generation] $\underline{\text{power}}$ stations.
- (5) Review and revision, as necessary, of [Annex E,

 "Radiological Emergency Response to Nuclear Power Plant

 Incidents," of the Commonwealth's Emergency Management Plan]

 the Commonwealth's nuclear/radiological incident plan, and

 support of the annual review by the Department of

 Environmental Protection of the onsite emergency response

 plan of each [utility] nuclear power plant licensee to ensure

 that it is consistent with the [annex] plan.
 - [(6) Seeking formal Federal review and approval of the Commonwealth's Annex E to its Emergency Management Plan and the county, municipal and other plans in accordance with 44 CFR Part 350 (relating to review and approval of state and local radiological emergency plans and preparedness). Once Federal approval is obtained for the plans, the agency shall seek to maintain that approval status.]
 - (7) Annual review of municipal and school district radiological emergency response plans in conjunction with the respective county emergency management [agencies to ensure that they are consistent with the applicable county radiological emergency response plans] program.
 - (8) [Assisting in] Overseeing the update of lesson plans used by each [utility] nuclear power plant licensee for county, municipal, school and volunteer agency offsite

- 1 training purposes [and, to the extent necessary to obtain
- 2 Federal approval, participation in this training effort.]
- 3 with the objective to standardize training material to the
- 4 <u>extent possible to support sharing of resources between</u>
- 5 Offsite Response Organizations.
- [Annual review of] Review of any design changes to 6 (9) 7 the [Alert Notification System Report] alert and notification 8 system for each commercial nuclear [generating] power station 9 [to ensure that current information from the State and county 10 plans are included in the report] and assist in the 11 coordination of siren or other emergency communication tests 12 with each [utility] nuclear power plant licensee, the 13 appropriate counties and adjacent states.
 - (10) Coordinating the review and update of emergency information brochures with the respective counties and [utilities] <u>nuclear power plant licensees</u>.
 - (11) Participation with each [utility] <u>nuclear power</u>

 <u>plant licensee</u> in planning and program meetings scheduled

 with [counties, municipalities] <u>political subdivisions</u>,

 dependent care facilities and school districts.
 - (12) Developing planning and preparedness procedures for emergency response within the ingestion exposure pathway emergency planning zone.
 - (13) Providing a qualified [press secretary] <u>public</u> <u>information officer</u> or designee to participate in the operation of a joint information center upon its activation by a [utility] <u>nuclear power plant licensee</u>.
- 28 (14) Performing actions necessary to satisfy the
 29 Commonwealth's responsibilities relative to Federal guidance
 30 memoranda.

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- 1 (15) Providing reasonable assistance and support
- 2 requested by a [utility] <u>nuclear power plant licensee</u> from
- 3 time to time in connection with the [utility] <u>nuclear power</u>
- 4 <u>plant licensee</u> obtaining or maintaining, or both, an
- 5 emergency plan acceptable to Federal regulatory entities
- 6 having jurisdiction over the [utility] <u>nuclear power plant</u>
- 7 licensee.
- 8 (16) Providing other reasonable assistance and support
- 9 requested by [utilities] <u>nuclear power plant licensees</u> from
- 10 time to time.
- 11 (17) Providing guidance to [State, county and municipal
- 12 elected officials, departments and agencies and school
- districts in order] <u>Commonwealth agencies</u>, <u>political</u>
- 14 subdivisions, school districts and dependent care facilities
- to ensure compliance with this section and all other
- applicable Federal and State radiation protection safety
- laws.
- 18 (18) [Providing] <u>Coordinating</u> redundant communications'
- capability between the agency's headquarters and each
- 20 [nuclear generating] <u>commercial nuclear power</u> station in this
- 21 Commonwealth sufficient to meet Federal and State regulatory
- 22 requirements.
- 23 (c) Establishment of fund.--[There is hereby created in the
- 24 General Fund a] A nonlapsing restricted receipt account to be
- 25 known as the Radiological Emergency Response Planning and
- 26 Preparedness Program Fund is established in the General Fund.
- 27 [Fees received under subsection (d) shall be deposited in this
- 28 fund.] Moneys in the fund are hereby appropriated to the agency
- 29 to carry out its responsibilities under subsections (a) and (b).
- 30 § 7332. Definitions.

- 1 The following words and phrases when used in this subchapter
- 2 shall have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- 4 ["Agency." The Pennsylvania Emergency Management Agency.]
- 5 "Committee." The Intrastate Mutual Aid Committee.
- 6 ["Dedicated emergency response organization." Any entity
- 7 organized, chartered or incorporated in this Commonwealth or
- 8 chartered by the Congress of the United States for the primary
- 9 purpose of providing emergency services. The term shall include
- 10 volunteer, career and combination organizations.]
- "Emergency responder." An individual in the public or
- 12 private sector who has special skills, qualifications, training,
- 13 knowledge or experience, whether or not the person possesses a
- 14 license, certificate, permit or other official recognition for
- 15 the skills, qualifications, training, knowledge or experience,
- 16 that would benefit a participating political subdivision in
- 17 responding to an authorized mutual aid request or participating
- 18 in an authorized drill or exercise. The term shall include a law
- 19 enforcement officer, a firefighter, an emergency medical
- 20 services worker, a physician, nurse or other public health
- 21 worker, an emergency management official, a coroner or medical
- 22 examiner, a State-certified hazardous materials team member, a
- 23 public works worker, a building inspector, an architect, an
- 24 engineer or other design professional or a person with
- 25 specialized equipment operations skills or training or with any
- 26 other skills needed to provide aid in a declared emergency.
- 27 ["Incident." Any event or condition which constitutes an
- 28 actual or imminent threat to public health and safety, public or
- 29 private property or the economic well-being of the community.
- 30 "Incident commander." The individual responsible for all

- 1 incident-related activities, including the development of
- 2 strategies and tactics and the ordering and releasing of
- 3 resources as provided under the National Incident Management
- 4 System.
- 5 "Mutual aid." Mutual assistance and sharing of resources
- 6 among participating political subdivisions in the prevention of,
- 7 response to and recovery from threats to public health and
- 8 safety that are beyond the capability of an affected community
- 9 to respond.
- 10 "National Incident Management System." The National Incident
- 11 Management System established by the United States Department of
- 12 Homeland Security.]
- "Participating political subdivision." A political
- 14 subdivision that has not opted out of the intrastate mutual aid
- 15 system.
- 16 ["Political subdivision." Any county, city, borough,
- 17 incorporated town or township. The term shall include any
- 18 council of governments established among any of the above.]
- "Requesting political subdivision." A participating
- 20 political subdivision that requests assistance under this
- 21 subchapter.
- 22 "Responding political subdivision." A participating
- 23 political subdivision that responds to a request for assistance
- 24 under this subchapter.
- 25 "System." The intrastate mutual aid system.
- Section 7. Chapter 73 of Title 35 is amended by adding a
- 27 subchapter to read:
- 28 <u>SUBCHAPTER G</u>
- 29 <u>STATEWIDE PUBLIC SAFETY COMMUNICATIONS</u>
- 30 AND INTEROPERABILITY ADVISORY COMMITTEE

- 1 Sec.
- 2 7391. Definitions.
- 3 7392. Establishment of committee.
- 4 7393. Composition.
- 5 <u>7394. Designee.</u>
- 6 <u>7395</u>. Appointments.
- 7 7396. Quorum.
- 8 <u>7397. Meetings.</u>
- 9 7398. Compensation.
- 10 7399. Roles and responsibilities.
- 11 § 7391. Definitions.
- 12 The following words and phrases when used in this subchapter
- 13 shall have the meanings given to them in this section unless the
- 14 context clearly indicates otherwise:
- 15 "Committee." The Statewide Public Safety Communications and
- 16 <u>Interoperability Advisory Committee.</u>
- 17 § 7392. Establishment of committee.
- 18 There is established a committee within the agency to be
- 19 known as the Statewide Public Safety Communications and
- 20 Interoperability Advisory Committee.
- 21 § 7393. Composition.
- The committee shall be comprised of the following:
- 23 <u>(1) The following State agencies or officials:</u>
- 24 (i) The director of the agency, who shall act as
- chairperson.
- 26 (ii) The State 911 coordinator.
- 27 (iii) The Commissioner of Pennsylvania State Police
- or a designee of the PA-FirstNet Program.
- 29 (iv) A representative from the Governor's Office of
- 30 Administration.

1	(v) The Secretary of Community and Economic
2	Development.
3	(vi) A representative from the Office of the State
4	Fire Commissioner.
5	(vii) The chairman of the State Geospatial
6	Coordinating Board.
7	(viii) A representative from the Pennsylvania Public
8	Utility Commission.
9	(ix) The Secretary of Health.
10	(2) One member appointed by each of the following:
11	(i) The President pro tempore of the Senate.
12	(ii) The Minority Leader of the Senate.
13	(iii) The Speaker of the House of Representatives.
14	(iv) The Minority Leader of the House of
15	Representatives.
16	(3) A representative from the following Statewide
17	associations:
18	(i) The Association of Public-Safety Communications
19	Officials.
20	(ii) The Pennsylvania Chapter of the National
21	Emergency Number Association.
22	(iii) The Keystone Emergency Management Association.
23	(iv) The Pennsylvania Wireless Association.
24	(v) The Pennsylvania Telephone Association.
25	(vi) The Broadband Cable Association of
26	<u>Pennsylvania.</u>
27	(vii) The County Commissioner's Association of
28	<u>Pennsylvania.</u>
29	(viii) The Pennsylvania Municipal League.
30	(ix) The Pennsylvania State Association of Boroughs.

- 1 (x) The Pennsylvania State Association of Township
- 2 <u>Supervisors.</u>
- 3 <u>(xi) The Pennsylvania State Association of Township</u>
- 4 <u>Commissioners.</u>
- 5 <u>(xii) The Pennsylvania Chiefs of Police Association.</u>
- 6 (xiii) The Fraternal Order of Police.
- 7 (xiv) The Pennsylvania Professional Fire Fighters
- 8 <u>Association</u>.
- 9 <u>(xv) The Firemen's Association of the State of</u>
- 10 <u>Pennsylvania.</u>
- 11 <u>(xvi) The Pennsylvania Emergency Health Services</u>
- 12 <u>Council.</u>
- 13 § 7394. Designee.
- 14 A member of the committee may appoint a designee who must be
- 15 <u>an employee of the same agency or organization to attend</u>
- 16 meetings.
- 17 § 7395. Appointments.
- 18 (a) Recommendations. -- The Governor shall appoint the
- 19 committee members upon the recommendations provided by the
- 20 organizations listed in section 7393(3) (relating to
- 21 composition).
- 22 (b) Terms.--Members under section 7393(2) shall serve two-
- 23 year terms.
- 24 (c) Time. -- The Governor shall make the appointments within
- 25 60 days of the effective date of this subsection and may remove
- 26 an appointed member for cause upon written notice to the
- 27 committee.
- 28 <u>§ 7396.</u> Quorum.
- 29 Fourteen members of the committee shall constitute a quorum.
- 30 § 7397. Meetings.

- 1 The committee shall meet at least quarterly and may meet at
- 2 the call of the chairperson. All meetings of the committee shall
- 3 be conducted in accordance with 65 Pa.C.S. Ch. 7 (relating to
- 4 <u>open meetings).</u>
- 5 § 7398. Compensation.
- 6 The members of the board shall serve without compensation but
- 7 <u>shall be reimbursed for their actual and necessary travel and</u>
- 8 other expenses in connection with attendance at meetings called
- 9 by the chairperson.
- 10 § 7399. Roles and responsibilities.
- 11 <u>The advisory committee shall:</u>
- 12 (1) Advise the agency and the Governor and shall be a
- central intergovernmental and interdisciplinary body for
- interoperable communications planning and implementation to
- 15 <u>mitigate the challenges of interoperable communications for</u>
- public safety and emergency communications.
- 17 (2) Advise the agency on ways to ensure effective and
- 18 efficient interoperable communications among public safety
- 19 and emergency response agencies at all levels of government
- to support the development, implementation and maintenance of
- 21 the Commonwealth's Statewide Communications Interoperability
- 22 Plan.
- 23 (3) Promote the ability to establish and sustain
- 24 emergency communications in support of mission operations.
- 25 (4) Promote emergency communications capabilities among
- 26 jurisdictions, disciplines and levels of government, across
- 27 <u>frequency bands and technologies, in real time.</u>
- 28 (5) Facilitate and assist the agency with the ability of
- 29 emergency response agencies in maintaining communications in
- 30 the event of damage to or destruction of the primary

- 1 infrastructure.
- 2 (6) Advise the agency on providing for the development
- 3 and maintenance of the Commonwealth's SCIP.
- 4 (7) Promote and assist the agency in the establishment
- 5 <u>of communications interoperability agreements among</u>
- 6 jurisdictions.
- 7 (8) Review State, county and local emergency
- 8 <u>communications grant applications in accordance with Federal</u>
- grant guidelines to ensure consistency with the Statewide
- 10 <u>plan.</u>
- 11 (9) Promote the development of policies, standards and
- 12 <u>procedures for interoperable communications.</u>
- 13 (10) Develop for the agency an interoperability outreach
- 14 plan to ensure awareness of Federal and State policies,
- programs, standards and initiatives for interoperable
- 16 <u>emergency communications.</u>
- 17 (11) Measure and provide to the agency progress
- 18 communications interoperability against the goals and
- 19 <u>standards in the Commonwealth's SCIP to ensure that the</u>
- decisions of the committee are quided by accurate assessment
- of progress.
- 22 (12) Provide assistance to the 911 board upon request
- and make available information relating to 911 communications
- 24 that the committee may have to assist the 911 board with
- 25 carrying out its duties.
- 26 Section 8. Sections 7501, 7502, 7503, 7504, 7511, 7512,
- 27 7513, 7514 and 7515 of Title 35 are amended to read:
- 28 § 7501. General authority of [political subdivisions] county
- and local emergency management programs.
- 30 (a) Establishing emergency management [organization]

- 1 programs. -- Each political subdivision [of this Commonwealth is
- 2 directed and authorized to] shall establish a local emergency
- 3 management [organization] program in accordance with [the plan
- 4 and program of the Pennsylvania Emergency Management Agency.
- 5 Each local organization shall have responsibility for emergency
- 6 management, response and recovery within the territorial limits
- 7 of the political subdivision within which it is organized] this
- 8 title and[, in addition,] shall conduct such services outside of
- 9 its jurisdictional limits as may be required under this part.
- 10 (b) Declaration of <u>local</u> disaster emergency.--
- 11 <u>(1)</u> A local disaster emergency may be declared by
- 12 <u>official action of</u> the governing body of a political
- subdivision upon finding a disaster <u>emergency</u> has occurred or
- is imminent. The governing body of a political subdivision
- may authorize the [mayor or other] chief <u>elected</u> executive
- officer to declare a local disaster emergency subject to
- 17 ratification by official action of the governing body.
- 18 (2) The [declaration] declared disaster emergency shall
- be issued by executive order or proclamation and shall
- 20 continue until the governing body or the chief elected
- 21 executive officer, as the case may be, finds that the threat
- or danger has passed or the disaster has been dealt with to
- 23 <u>the extent that emergency conditions no longer exist.</u>
- 24 (3) A declared disaster emergency shall not [be
- 25 continued continue or be renewed for a period in excess of
- 26 [seven] 30 days except by [or with the consent] official
- 27 <u>action</u> of the governing body of the political subdivision.
- 28 (4) All executive orders or proclamations issued under
- 29 this subsection shall indicate the nature of the disaster
- 30 <u>emergency</u>, the area or areas threatened and the conditions

- which have brought the disaster emergency about or which make

 possible termination of the declared disaster emergency.
 - (5) Any order or proclamation declaring, continuing or terminating a [local] county disaster emergency shall be given prompt and general publicity and shall be filed promptly with the agency.
 - (6) Any order or proclamation declaring, continuing or terminating a local disaster emergency shall be given prompt and general publicity and shall be filed promptly with the agency through the appropriate county emergency management program.
 - (7) The effect of a declaration of a local disaster emergency is to activate the response and recovery aspects of any and all applicable local emergency management plans and to authorize the furnishing of aid and assistance thereunder.
- 16 (c) Contracts and obligations.—In carrying out the
 17 provisions of this part, each political subdivision shall have
 18 the power to enter into contracts and incur obligations
 19 necessary to manage the disaster emergency [management, response
 20 and recovery].
- Temporary suspension of formal requirements. -- Each 21 (d) 22 political subdivision included in a declaration of disaster 23 emergency declared by either the Governor or the governing body 24 or chief elected executive officer of the political subdivision 25 affected by the disaster emergency is authorized to exercise the 26 powers vested under this section in the light of the exigencies 27 of the emergency situation without regard to time-consuming 28 procedures and formalities prescribed by law [(excepting 29 mandatory constitutional requirements)], excepting

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constitutional requirements, pertaining to the performance of

- 1 public work, entering into contracts, the incurring of
- 2 obligations, the employment of temporary workers, the rental of
- 3 equipment, the purchase of supplies and materials, the levying
- 4 of taxes and the appropriation and expenditure of public funds.
- 5 (e) Employment of personnel. -- In order to meet prescribed
- 6 requirements for eligibility to receive Federal contributions
- 7 authorized under the provisions of the Federal Civil Defense Act
- 8 of 1950 (64 Stat. 1245, 50 U.S.C. App. § 2251 et seq.) or any
- 9 amendment or reenactment thereof, political subdivisions are
- 10 authorized to avail themselves of services offered by the State
- 11 Civil Service Commission under the provisions of the act of
- 12 August 5, 1941 (P.L.752, No.286), known as the ["Civil Service
- 13 Act,"] <u>Civil Service Act,</u> in connection with the employment of
- 14 personnel in [local organizations] a county and local emergency
- 15 management program established pursuant to the provisions of
- 16 this part.
- (f) Intergovernmental cooperation. -- Notwithstanding the
- 18 provisions of 53 Pa.C.S. § 2302 (relating to definitions), two
- 19 or more municipalities may jointly cooperate in the
- 20 establishment of a local emergency management program through
- 21 the organization or enactment of a council of governments, a
- 22 <u>letter of agreement or other governing structure in conformance</u>
- 23 with the provisions of 53 Pa.C.S. Ch. 23 Subch. A (relating to
- 24 intergovernmental cooperation) and in conformance with standards
- 25 <u>established by the agency.</u>
- 26 § 7502. [Local coordinator of emergency management] County and
- 27 <u>local emergency management coordinators</u>.
- 28 (a) General rule. -- [Each local organization of emergency
- 29 management shall have] Each county and local emergency
- 30 management program shall appoint a coordinator who shall be

- 1 responsible for the planning, administration and operation of
- 2 the [local organization] respective emergency management program
- 3 subject to the direction and control of the [executive officer
- 4 or] governing body. The standards and qualifications for a
- 5 <u>coordinator shall be prescribed by the agency.</u>
- 6 (b) County coordinator. -- [A coordinator shall be appointed
- 7 in all counties with approval of the director of the agency. The
- 8 executive officer or governing body of the county shall
- 9 recommend a coordinator whose recommendation must be endorsed by
- 10 the director of the agency prior to appointment by the Governor.
- 11 Upon failure of the executive officer or governing body of the
- 12 county to make a recommendation of a person for coordinator
- 13 within the time fixed by the agency, the Governor is authorized
- 14 to appoint a coordinator based upon the recommendation of the
- 15 director of the agency.]
- 16 <u>(1) The chief elected executive officer of each county</u>
- shall recommend the appointment of a coordinator of the
- 18 county emergency management program to the director within 90
- 19 <u>days of a vacancy, and a coordinator shall only be appointed</u>
- 20 with the approval of the director.
- 21 (2) A temporary or acting coordinator shall be appointed
- by the chief elected executive officer, and the agency shall
- 23 <u>be notified of the appointment within 24 hours of a vacancy.</u>
- 24 At no time shall the coordinator position remain vacant for
- more than 24 hours.
- 26 (3) The coordinator [of the county organization] shall
- 27 not be assigned any duties that will [conflict] <u>interfere</u>
- with [his duty] the duties as coordinator.
- 29 (c) [Local level.--At the local level, the coordinator shall
- 30 be appointed by the Governor upon the recommendation of the

- 1 executive officer or governing body of the political
- 2 subdivision. Upon the failure of the executive officer or
- 3 governing body of a political subdivision to make a
- 4 recommendation to the Governor of a candidate for coordinator
- 5 within the time fixed by the agency, the Governor is authorized
- 6 to appoint a coordinator without any recommendation. A candidate
- 7 for coordinator for two or more political subdivisions may be
- 8 recommended to the Governor for appointment upon agreement by
- 9 resolution of the governing bodies of such political
- 10 subdivisions. Any other law notwithstanding, a local government
- 11 official may be recommended for appointment.] <u>Local</u>
- 12 coordinators.--
- 13 (1) The governing body of a political subdivision shall
- 14 <u>appoint a coordinator and provide written notice to its</u>
- respective county within 30 days following an appointment.
- 16 (2) A temporary or acting coordinator shall be appointed
- 17 by the chief elected executive officer of a political
- subdivision, and the county shall be notified of the
- 19 appointment within 24 hours of a vacancy. At no time shall
- the coordinator position remain vacant for more than 24
- 21 hours.
- 22 (3) Notwithstanding any other provision of law, a local
- 23 elected government official of a political subdivision may be
- 24 appointed as a coordinator under this subsection, provided
- 25 <u>that the official complies with the qualifications for</u>
- appointment prescribed by the agency as contained in this
- 27 <u>section.</u>
- 28 (d) Qualifications <u>and removal</u>.--[The]
- (1) A coordinator shall be professionally competent and
- 30 capable of planning, effecting coordination among operating

1 agencies of government and controlling coordinated operations 2 by local emergency preparedness forces. (2) (i) A coordinator may be removed for incompetence, 3 dishonesty or commitment of an offense involving moral 4 turpitude under Federal, State or local laws or 5 ordinances. 6 (ii) The agency or governing body of a political 7 subdivision may remove a county or local coordinator who 8 9 fails to comply with the provisions of this title. (3) This subsection shall not be construed to limit a 10 political subdivision's ability to remove a local coordinator 11 12 for reasons not specified under this title. 13 (e) In-service training. -- Each coordinator appointed 14 [coordinator] under this section shall: 15 [Attend and successfully complete the first phase of the career development program as prescribed by the agency 16 17 within one year after appointment.] Successfully complete the 18 basic certification program of the agency within one year 19 after appointment. 20 [Attend and successfully complete the second phase 21 of the career development program as prescribed by the agency 22 within three years after appointment.] Successfully complete 23 the advanced certification program of the agency within three 24 years after appointment. 25 Attend basic and advanced seminars, workshops and 26 training conferences [called] required by the [State director 27 and/or official having responsibility for providing the coordinator with in-service training.] agency. 28 29 (4) Meet the training, continuing education,

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certification and qualification requirements prescribed by

- and within the time frames established by the agency.
- 2 [Failure to attend the instruction described in this subsection
- 3 or failure to attend a prescribed training conference for a
- 4 period of two consecutive years shall be cause for replacement.
- 5 The State Director of Emergency Management may grant credit
- 6 toward meeting the requirements of this subsection to appointed
- 7 local coordinators on the basis of prior experience and
- 8 training.]
- 9 (e.1) Credit.--At the discretion of the director, a
- 10 coordinator may receive credit toward meeting the requirements
- 11 of subsection (e) on the basis of prior experience and training
- 12 <u>of the coordinator.</u>
- 13 (f) Responsibility for training.—Responsibility for the
- 14 professional in-service training of each coordinator rests with
- 15 each successive higher [political subdivision] emergency
- 16 management program than the one in which the coordinator is
- 17 functioning.
- 18 (g) Expenses. -- [Each appointed] The political subdivision or
- 19 council of governments served by the coordinator shall reimburse
- 20 the coordinator [shall be reimbursed] for actual expenses
- 21 incurred in the performance of his duties and attendance at
- 22 scheduled meetings, exercises and required training.
- 23 § 7503. Powers and duties of [political subdivisions] county
- and local emergency management programs.
- 25 (a) General rule. -- Each [political subdivision shall, either
- 26 individually or pursuant to the provisions of the act of July
- 27 12, 1972 (P.L.762, No.180), referred to as the Intergovernmental
- 28 Cooperation Law, adopt an Intergovernmental Cooperation
- 29 agreement with other political subdivisions to: county and
- 30 <u>local emergency management program shall:</u>

- (1) Prepare, maintain and keep current [a disaster], as specified by the agency, emergency management [plan for the prevention and minimization of injury and damage caused by disaster, prompt and effective response to disaster and disaster emergency relief and recovery in consonance with the Pennsylvania Emergency Management Plan] plans as provided for under this title.
 - (2) Establish, equip and staff an emergency operations center, consolidated with warning and communication systems to support government operations in emergencies and provide other essential facilities and equipment for agencies and activities assigned emergency functions <u>in accordance with</u> this title.
 - (3) Provide individual and organizational training programs to [insure] ensure prompt, efficient and effective disaster emergency services.
 - (4) Organize, prepare and coordinate all locally available manpower, materials, supplies, equipment, facilities and services necessary for <u>response to</u> disaster [emergency readiness, response and recovery] <u>emergencies</u>.
 - (5) Adopt and implement precautionary measures to mitigate the anticipated effects of disaster.
- 23 (6) Execute and enforce such rules and orders as the 24 agency shall adopt and promulgate under the authority of this 25 part.
- 26 (7) Cooperate and coordinate with any public [and] or 27 private agency or entity in achieving any purpose of this 28 part.
- 29 (8) Have available for inspection at its emergency 30 operations center all emergency management plans, rules and

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- orders of the Governor and the agency.
- 2 (9) Provide prompt and accurate information regarding
- 3 local disaster emergencies to appropriate Commonwealth and
- 4 local officials and agencies and the general public.
- 5 (10) Participate in [all] tests, drills and exercises,
- 6 including remedial drills and exercises, scheduled by the
- 7 agency or by the Federal Government.
- 8 (11) Participate in the program of integrated flood
- 9 warning systems under section 7313(6) (relating to powers and
- 10 duties).
- 11 (b) County emergency management program. -- A county shall
- 12 <u>develop</u>, maintain and manage its emergency management program
- 13 and capabilities as prescribed by the agency. The program shall
- 14 include the following:
- (1) Coordinating resource management to ensure that
- 16 county resources are properly organized, trained and equipped
- and have adequate plans to safely and effectively accomplish
- 18 assigned missions.
- 19 (2) Maintaining a countywide listing of county and
- 20 municipal resources.
- 21 (3) Providing updated resource management information to
- the agency upon request.
- 23 (4) Implementing and coordinating the county's NIMS
- 24 compliance activities.
- 25 (5) Assisting political subdivisions within the county
- in NIMS where feasible.
- 27 (6) Following reporting protocols established by the
- 28 agency.
- 29 <u>(7) Developing and implementing county plans, policies</u>
- and procedures that are current with Commonwealth strategies,

1	requirements, plans and templates.
2	(8) Preparing and maintaining a county hazard
3	vulnerability analysis that incorporates all locally
4	identified hazards.
5	(9) Assisting political subdivisions with planning
6	activities within the county where feasible.
7	(10) Providing training to staff of local emergency
8	management programs and municipalities within the county.
9	(11) Maintaining training records for coordinators
10	within the county who have received training from the agency.
11	(12) Submitting certification documentation to the
12	agency for county staff and staff of political subdivisions
13	within the county.
14	(13) Coordinating emergency communications by doing the
15	<pre>following:</pre>
16	(i) Encouraging optimal communication and
17	coordination between the local emergency management
18	programs within the county and PSAPs in accordance with
19	applicable State law.
20	(ii) Establishing and managing a county emergency
21	operations center using NIMS.
22	(iii) Coordinating and cooperating with local
23	emergency management programs within the county and other
24	relevant organizations and entities for interoperable
25	<pre>emergency communications.</pre>
26	(14) Participating in continuity of county government
27	and continuity of county operations planning and ensuring
28	that county planning is consistent with Statewide and
29	regional plans.
30	(15) Developing, maintaining and executing an exercise

1	and evaluation program in accordance with agency directives
2	and the Federal Homeland Security Exercise and Evaluation
3	Program or its successor program.
4	(16) Assisting in planning for continuity of political
5	subdivisions and operations where feasible.
6	(17) Coordinating the delivery of citizen education
7	programs and supplementing materials as necessary.
8	(18) Coordinating the delivery of awareness and
9	education programs for county and local elected officials on
10	preparedness and emergency management topics.
11	(19) Participating in regional task force activities as
12	appropriate.
13	(20) Supporting the implementation of the Commonwealth
14	Critical Infrastructure Protection Program and the National
15	Infrastructure Protection Plan.
16	(21) Seeking and promoting opportunities to improve the
17	efficiency of emergency preparedness and response through
18	regionalization of services as appropriate.
19	(22) Advising county officials in matters related to
20	disaster preparedness and response.
21	(23) Reviewing emergency action and operations plans
22	developed by a political subdivision, dependent care
23	facilities and other public entities located within the
24	county which are required by law or regulation to develop and
25	maintain an emergency plan. The coordinator shall provide an
26	annual report to the agency on or before March 1 of each year
27	describing the status of the plans reviewed under this
28	paragraph.
29	(24) Coordinating the development and maintenance of a
30	countywide animal rescue capability consistent with standards

1	and guidelines established by the agency in conjunction with
2	the Department of Agriculture and the Pennsylvania State
3	Animal Response Team. The coordinator shall engage a county
4	animal response team, if one exists, in planning activities.
5	(25) Incorporating premise alert system information
6	provided to the county into a PSAP database to be available
7	for dispatch during emergencies if necessary.
8	(26) Developing, maintaining and managing information
9	received from a premise alert system form into a county
10	<pre>emergency management plan.</pre>
11	(27) Updating information provided every two years or
12	upon notice that premise alert system information has
13	changed.
14	(c) Local emergency management program A political
15	subdivision required to establish a local emergency management
16	program under section 7501 (relating to general authority of
17	county and local emergency management programs) shall develop,
18	maintain and manage programs and capabilities as provided for
19	under this title which shall include, but not be limited to, the
20	<pre>following:</pre>
21	(1) Coordinating resource management to ensure that
22	appropriate political subdivision resources are properly
23	organized, trained and equipped and have adequate plans to
24	safely and effectively accomplish the assigned missions.
25	(2) Maintaining a current list of political subdivision
26	resources.
27	(3) Providing updated resource management information to
28	the county emergency management program where the political
29	subdivision is located and to the county PSAP upon request.
30	(4) Coordinating the political subdivision's NIMS

_	compilance activities.
2	(5) Following reporting protocols established by the
3	county emergency management program where the county PSAP
4	and the political subdivision are located.
5	(6) Developing and implementing local plans, policies
6	and procedures in consultation with law enforcement, fire and
7	emergency personnel and medical service providers that are
8	consistent with the requirements of this title.
9	(7) Preparing and maintaining a local hazard
10	vulnerability analysis.
11	(8) Providing training for staff of the local emergency
12	management program and maintaining training records and
13	certification documentation.
14	(9) Coordinating emergency communications by doing the
15	<pre>following:</pre>
16	(i) Establishing a local emergency operations center
17	in compliance with NIMS.
18	(ii) Coordinating and cooperating with the county
19	emergency management program where the political
20	subdivision is located and other relevant organizations
21	and entities for interoperable emergency communications.
22	(10) Participating in a political subdivision's
23	continuity and operations planning.
24	(11) Coordinating the delivery of citizen education
25	programs by the political subdivision and supplementing
26	materials as necessary.
27	(12) Coordinating the delivery of awareness and
28	education programs by the political subdivision for local
29	elected officials for preparedness and emergency management
30	topics.

1	(13) Fartitelpating in country and, as appropriate,
2	regional emergency preparedness task force activities.
3	(14) Supporting the implementation of the National
4	Infrastructure Protection Plan and the Commonwealth Critical
5	<u>Infrastructure Preparedness Plan.</u>
6	(15) Seeking and promoting opportunities to improve the
7	efficiency of preparedness and emergency management through
8	regionalization of services as appropriate.
9	(16) Advising local officials in matters related to
_0	disaster preparedness and emergency management.
1	(17) Reviewing emergency management plans and programs
_2	developed by school districts, dependent care facilities and
13	other public entities located within the political
4	subdivision that are required by law or the Commonwealth to
15	develop and maintain preparedness and emergency management
6	capabilities. The coordinator shall provide an annual report
_7	to the coordinator of the county emergency management program
8	where the political subdivision is located on or before
9	September 1 of each year describing the status of the plans
20	reviewed under this paragraph.
21	(18) Developing and implementing a premise alert system
22	to be utilized by citizens of a political subdivision to
23	voluntarily submit premise alert forms containing personal
24	information to be used in emergency situations.
25	(19) Sharing premise alert forms and information with
26	the political subdivision's county PSAP and incorporating the
27	information received into the local emergency management
28	plan.
29	(20) Updating premise alert information every two years
30	upon notice that information has changed.

- 1 (21) Coordinating and sharing premise alert information
- 2 with appropriate law enforcement agencies to forward to the
- 3 county PSAP.
- 4 § 7504. Coordination[,] and assistance [and mutual aid].
- 5 (a) Responsibility for direction and coordination. --
- 6 Direction of disaster emergency management services is the
- 7 responsibility of the lowest level of government affected. When
- 8 two or more political subdivisions within a county are affected,
- 9 the county organization shall exercise responsibility for
- 10 coordination and support to the area of operations. When two or
- 11 more counties are involved, coordination shall be provided by
- 12 the agency or by area organizations established by the agency.
- 13 (b) Assistance from higher government unit.--When all
- 14 appropriate locally available forces and resources are fully
- 15 committed by the affected political subdivision, assistance from
- 16 a higher level of government shall be provided. Regional task
- 17 forces may assist in the coordination efforts.
- 18 [(c) Municipal mutual aid agreements. -- County and local
- 19 coordinators of emergency management shall develop mutual aid
- 20 agreements with adjacent political subdivisions for reciprocal
- 21 emergency assistance. The agreements shall be consistent with
- 22 the plans and programs of the agency. In disaster emergencies,
- 23 requests for mutual aid assistance shall be referred to the
- 24 organization having responsibility for coordination as specified
- 25 in subsection (a) and in time of emergency it shall be the duty
- 26 of each local organization to render assistance in accordance
- 27 with the provisions of the mutual aid agreements.
- 28 (d) Interstate mutual aid arrangements. -- The coordinator of
- 29 each local organization may, subject to approval of the
- 30 Governor, enter into mutual aid arrangements with similar

- 1 agencies or organizations in other states for reciprocal
- 2 disaster emergency services.
- 3 (e) Ratification of agreements. -- Mutual aid agreements shall
- 4 be ratified by the governing bodies of the political
- 5 subdivisions involved.
- 6 (f) Control of outside support forces.--Support forces
- 7 furnished political subdivisions from outside its jurisdiction
- 8 shall be under the operational control of the department, agency
- 9 or office furnishing the force.]
- 10 § 7511. Appropriations by political subdivisions.
- 11 (a) [General rule.--Every political subdivision shall have
- 12 the power to] Power.--
- 13 <u>(1) A political subdivision may</u> make appropriations for
- the payment of expenses [of the local organization] for
- preparedness and emergency management activities in the
- manner provided by law for making appropriations for the
- 17 ordinary expenses of the political subdivision.
- 18 <u>(2)</u> In making appropriations, the political subdivision
- shall specify the amounts and purposes for which the moneys
- appropriated may be used by the organization to or for which
- 21 such appropriation may be made.
- 22 (b) Two or more local [organizations] or county emergency
- 23 management programs. --
- 24 (1) Nothing in this subchapter or any other provision of
- 25 this part shall be deemed to limit the power of any political
- 26 subdivision to appropriate money for the purpose of paying
- 27 the expenses of a local [organization] or county emergency
- 28 <u>management program</u> having jurisdiction both within and
- 29 without the political subdivision even though an
- 30 appropriation has been or is to be made to another local

- 1 [organization] or county emergency management program
- 2 coterminous with or having jurisdiction within the political
- 3 subdivision.
- 4 <u>(2)</u> Payments on account of an appropriation under this
- 5 subsection shall be made pursuant to an agreement under
- 6 section 7513 (relating to agreements among political
- 7 subdivisions) or in the form of a gift or grant to the
- 8 political subdivision responsible in the first instance for
- 9 the payment of bills and claims against the local
- 10 [organization] or county emergency management program, as the
- 11 <u>case may be,</u> for the payment of the expenses for which the
- 12 appropriation was made.
- 13 § 7512. Law applicable to local [organizations] and county
- emergency management programs.
- 15 [(a) General rule.--] Where the jurisdiction of the local
- 16 [organization] or county emergency management program is
- 17 coterminous with the political subdivision making an
- 18 appropriation for the payment of the expenses, the local
- 19 [organization] or county emergency management program, as the
- 20 case may be, shall be deemed an agency, board or commission of
- 21 the political subdivision, subject to all of the laws governing
- 22 the making of contracts or purchases, the employment of persons
- 23 or otherwise incurring financial obligations which apply to the
- 24 political subdivision.
- [(b) Second class townships. -- No purchase or purchases shall
- 26 be made, no contract entered into and no expenses incurred by
- 27 any local organization which involves the payment of more than
- 28 \$25 out of the treasury of any second class township unless the
- 29 proposed expenditure has been approved in writing by the
- 30 township supervisors. If any purchase or contract is made or

- 1 other expenses incurred contrary to the provisions of this
- 2 subsection, the township shall not be responsible for the
- 3 payment thereof but the person acting for the local organization
- 4 in the transaction shall be personally liable for the payment.]
- 5 § 7513. Agreements among political subdivisions.
- 6 (a) [General rule.--] <u>Duty to enter into agreements.--</u>
- 7 (1) Where a local [organization] or county emergency
- 8 <u>management program</u> has jurisdiction in an area including all
- 9 or parts of more than one political subdivision which does
- 10 not include the whole area of any county, the political
- 11 subdivisions, all or part of which lie within the
- jurisdiction of the [organization] <u>local or county emergency</u>
- management program, as the case may be, shall, before paying
- any expenses of the [organization] <u>local or county emergency</u>
- 15 <u>management program</u>, enter into an agreement designating one
- of the political subdivisions as the agent of each of them
- for the purpose of paying the expenses of the local
- 18 [organization.] or county emergency management program.
- 19 <u>(2)</u> The agreement shall [also set forth]:
- 20 <u>(i) Specify</u> the proportionate share of the expenses
- of the [organization] local or county emergency
- 22 <u>management program, as the case may be,</u> to be paid by
- each political subdivision party to the agreement and an
- 24 estimate of the amount required to be appropriated by
- each of them for the purpose of paying the expenses. [The
- 26 agreement shall be effective]
- 27 <u>(ii) Take effect</u> when approved by [the corporate
- authorities of each of the political subdivisions by a
- 29 majority vote and each of the subdivisions shall
- thereupon] official action of the governing body of each

- 1 <u>political subdivision and each political subdivision</u>
- 2 <u>shall then</u> make an appropriation pursuant to section 7511
- 3 (relating to appropriations by political subdivisions)
- 4 sufficient to pay its share of the expenses of the
- 5 [organization] <u>local or county emergency management</u>
- 6 program, as the case may be.
- 7 (b) Counties. -- Where the local [organization] or county
- 8 <u>emergency management program</u> has jurisdiction in an area
- 9 including the whole area of one or more counties which is not
- 10 coterminous with any one county, before paying any expenses of
- 11 the [organization] <u>local or county emergency management program</u>,
- 12 <u>as the case may be</u>, the counties, all or part of which lie
- 13 within the jurisdiction of the [organization] <u>local or county</u>
- 14 emergency management program, shall enter into an agreement in
- 15 the manner and form provided in subsection (a) and with like
- 16 effect, and no other political subdivision lying within the
- 17 jurisdiction of the [organization] <u>local or county emergency</u>
- 18 management program, as the case may be, shall be a party to the
- 19 agreement.
- 20 § 7514. Payments involving one political subdivision.
- 21 (a) [General rule.--] Warrant or order required.--
- 22 <u>(1)</u> All bills or claims to be paid from any
- 23 appropriation made by a political subdivision coterminous
- with the local [organization] or county emergency management
- 25 program, after first being approved by the local
- 26 [organization] or county emergency management program or an
- 27 appropriate officer thereof designated for that purpose,
- shall be paid from the treasury of the political subdivision
- only upon the warrant or order of the officer or officers of
- 30 the political subdivision designated by law to approve or

- 1 countersign warrants or orders for the payment of the
- 2 ordinary expenses of the political subdivision, and shall be
- 3 subject to audit in the same manner as other financial
- 4 transactions of the political subdivision.
- 5 <u>(2)</u> In each case, the officer or officers shall have the
- 6 same power to approve or disapprove as they have in case of
- 7 warrants for ordinary expenses of the political subdivision,
- 8 and no warrant or order for the payment thereof shall be
- 9 issued without the approval.
- 10 (b) Gift or grant of money. -- Any gift or grant of money made
- 11 to the local [organization] or county emergency management
- 12 program or to the political subdivision for the payment of
- 13 expenses incurred or to be incurred by or for the [organization]
- 14 <u>local or county emergency management program, as the case may</u>
- 15 be, shall be deposited in the treasury of the political
- 16 subdivision and shall be appropriated by the political
- 17 subdivision for the purpose for which the gift or grant was
- 18 made, and any bills or claims to be paid from the gift or grant
- 19 shall be paid in the manner provided in this subchapter for the
- 20 payment of other bills and claims against the political
- 21 subdivision.
- 22 § 7515. Payments involving two or more political subdivisions.
- 23 (a) General rule. -- Where two or more political subdivisions
- 24 have entered into an agreement as provided by section 7513
- 25 (relating to agreements among political subdivisions), all bills
- 26 and claims for expenses incurred by or for the local
- 27 [organization] or county emergency management program shall
- 28 thereafter be paid in the first instance by the political
- 29 subdivision named as agent in the agreement in the manner
- 30 provided in section 7514 (relating to payments involving one

- 1 political subdivision) as though the organization were
- 2 coterminous with the political subdivision, and the
- 3 [organization] local or county emergency management program, as
- 4 the case may be, shall be subject to all of the laws governing
- 5 the making of contracts or purchases, the employment of persons
- 6 or otherwise incurring financial obligations which apply to the
- 7 political subdivision.
- 8 (b) Accounting by agent. -- The political subdivision
- 9 designated as agent shall, not later than the fifteenth day of
- 10 each month, submit an itemized account of the expenses of the
- 11 organization paid by it during the preceding calendar month to
- 12 each of the other political subdivisions party to the agreement,
- 13 together with a request for reimbursement of the proportionate
- 14 share of expenses agreed to be paid by each of the other
- 15 political subdivisions.
- 16 (c) Reimbursement of agent.--
- 17 <u>(1)</u> Each political subdivision requested to make
- reimbursement shall do so within 30 days after the request
- from the appropriation made for the payment of the expenses
- of the organization [and, in]. In the event [of failure] the
- 21 political subdivision fails to do so, mandamus shall lie to
- 22 compel the officers of the political subdivision to pay the
- agreed-upon proportionate share of the proper expenses of the
- organization out of the first moneys thereafter in the
- treasury of the political subdivision and not previously
- 26 pledged to any other purpose.
- 27 <u>(2)</u> No political subdivision may be compelled to pay for
- any one year an amount greater than the amount estimated in
- the agreement as its proportionate share.
- 30 (3) Any payment made by any political subdivision to the

- 1 political subdivision named as agent in the agreement for
- 2 reimbursement for the payment of the expenses of the
- 3 organization shall be credited by the agent political
- 4 subdivision to the appropriation made by it for the payment
- of the expenses of the [organization] <u>local or county</u>
- 6 <u>emergency management program</u> and shall be available for the
- 7 payment of future expenses of the [organization] <u>local or</u>
- 8 <u>county emergency management program, as the case may be,</u>
- 9 without further appropriation or action by the agent
- 10 political subdivision.
- 11 (d) Gift or grant of money.--
- 12 <u>(1)</u> Any gift or grant of money made to or for the local
- [organization] or county emergency management program, if
- 14 made to a political subdivision, shall be deposited in its
- treasury and be appropriated by it for the purpose for which
- the gift or grant was made and the political subdivision
- 17 shall notify the political subdivision named as agent in the
- agreement of the appropriation and the purpose for which it
- is available.
- 20 (2) If the gift or grant of money is made to the
- 21 [organization] local or county emergency management program,
- it shall be deposited in the treasury of the political
- subdivision named as agent in the agreement and shall be
- 24 appropriated by the political subdivision for the purpose for
- 25 which the gift or grant was made.
- 26 (3) Any expenditure made by the agent political
- 27 subdivision from any gift or grant deposited in its treasury
- or reimbursed from any gift or grant deposited in the
- 29 treasury of any other political subdivision shall not be
- 30 included in computing the reimbursement requested from any

- 1 other political subdivision under the agreement.
- 2 Section 9. Chapter 75 of Title 35 is amended by adding a
- 3 subchapter to read:
- 4 <u>SUBCHAPTER C</u>
- 5 REGIONAL ALL-HAZARDS PREPAREDNESS
- 6 <u>AND EMERGENCY MANAGEMENT</u>
- 7 Sec.
- 8 <u>7521. Regional task forces.</u>
- 9 <u>7522. Specialized regional task force teams.</u>
- 10 7523. Urban search and rescue task force.
- 11 <u>7524. Specialized Statewide response teams.</u>
- 12 <u>7525. Grant program.</u>
- 13 <u>7526. Workers' compensation premiums.</u>
- 14 § 7521. Regional task forces.
- 15 (a) Establishment. -- The agency, in coordination with
- 16 Commonwealth agencies as designated by the Governor, county and
- 17 local emergency management programs, health, law enforcement,
- 18 public safety and volunteer organizations and other officials
- 19 <u>and representatives from dedicated emergency response</u>
- 20 organizations, private business and industry, institutions of
- 21 higher education, hospitals and medical care facilities and
- 22 other entities responsible for the health, safety and welfare of
- 23 the citizens of this Commonwealth, shall establish regional task
- 24 forces throughout this Commonwealth.
- 25 (b) Organization.--
- 26 (1) Each regional task force shall be a cooperative
- 27 <u>effort among the counties within the designated region. Each</u>
- 28 <u>regional task force shall be governed by an executive board</u>
- 29 comprised of the county coordinator from each county or other
- 30 county official appointed by the county within the task force

- 1 region.
- 2 (2) Notwithstanding any provision in 53 Pa.C.S. Ch. 23
- 3 (relating to general provisions), the member counties may
- 4 <u>organize their regional task force as a council of</u>
- 5 governments pursuant to 53 Pa.C.S. Ch. 23 Subch. A (relating
- 6 <u>to intergovernmental cooperation).</u>
- 7 (3) The regional task force executive board shall
- 8 <u>designate one of its member counties as its agent responsible</u>
- 9 <u>for entering into contracts and administering any funds,</u>
- 10 grants or expenses of the regional task force, and, as such,
- the regional task force shall be subject to all of the laws
- 12 governing the making of contracts or purchases, the
- 13 <u>employment of persons or otherwise incurring financial</u>
- obligations, which apply to the designated member county.
- 15 (c) Plans.--Each regional task force shall prepare an all-
- 16 hazards emergency operations plan that encompasses the
- 17 comprising counties in accordance with subsection (d) and
- 18 guidelines developed by the agency. The agency shall review each
- 19 plan in a timely manner, but no later than 90 days after receipt
- 20 of the plan by the agency. The task force shall review and
- 21 update the plan triennially and submit it to the agency for
- 22 review.
- 23 (d) Duties of regional task forces.--The duties of a
- 24 regional task force shall include the following:
- 25 (1) To develop and maintain an all-hazards emergency
- 26 operations plan.
- 27 (2) To comply with Federal and State requirements
- 28 regarding NIMS training and certification, emergency response
- 29 equipment typing and emergency responder credentialing.
- 30 (3) Consistent with Federal and State guidelines, to

- 1 <u>consider serving as agent, if so appointed by its member</u>
- 2 <u>counties, for county and local coordinators and first</u>
- 3 responders when applying for United States Department of
- 4 <u>Homeland Security, State, regional and related grants.</u>
- 5 (4) To develop, maintain and manage an inventory of
- 6 regional emergency response resources, including emergency
- 7 <u>response vehicles, specialized equipment and certified or</u>
- 8 <u>credentialed personnel</u>, that can be deployed within the
- 9 <u>region served by the task force or elsewhere in response to</u>
- 10 events that threaten life, property, the environment or
- critical infrastructure and provide an inventory of these
- 12 <u>resources on a schedule and in a manner prescribed by the</u>
- 13 <u>agency.</u>
- 14 (5) To participate in and conduct exercises as required
- by the agency and the Federal Government.
- 16 (6) To participate in and conduct capabilities-based
- 17 planning activities and assessments.
- 18 § 7522. Specialized regional task force teams.
- 19 (a) Establishment.--A regional task force may establish one
- 20 or more specialized regional response teams and incident
- 21 management teams.
- 22 (b) Organization.--
- 23 (1) Specialized regional task force teams shall be
- organized in accordance with guidelines approved by the
- 25 <u>regional task force executive board and the agency.</u>
- 26 (2) The regional task force must enter into a written
- 27 <u>agreement with each specialized regional task force team that</u>
- it establishes.
- 29 (3) In addition to any other terms, the written
- 30 agreement shall stipulate which member county of the regional

- 1 <u>task force is the responsible agent for administering any</u>
- 2 funds, grants or expenses of the specialized regional task
- 3 force team.
- 4 <u>(4) Any specialized regional task force team shall be</u>
- 5 <u>subject to the laws governing the making of contracts or</u>
- 6 purchases, the employment of persons or otherwise incurring
- 7 financial obligations, which apply to the designated agent
- 8 county.
- 9 (c) Activation and deployment. -- A specialized regional task
- 10 force team may be activated and deployed by the Governor or the
- 11 designee of the Governor or an official designated by the
- 12 <u>executive board of the regional task force that established it.</u>
- 13 § 7523. Urban search and rescue task force.
- 14 <u>(a) Establishment of task forces.--The agency shall</u>
- 15 <u>establish urban search and rescue task forces throughout this</u>
- 16 Commonwealth.
- 17 (b) Organization. -- An urban search and rescue task force
- 18 shall be organized in accordance with guidelines developed by
- 19 the agency in coordination with the Federal Emergency Management
- 20 Agency.
- 21 (c) Responsibilities.--An urban search and rescue task force
- 22 shall respond to actual or potential disasters in this
- 23 <u>Commonwealth and shall also perform search and rescue functions</u>
- 24 as delineated in the Stafford Act, the National Response
- 25 Framework and the preparedness and response plans created in
- 26 accordance with the provisions of this chapter.
- 27 (d) Activation and deployment. --
- 28 (1) An urban search and rescue task force may only be
- 29 <u>activated and deployed to the scene of a disaster emergency</u>
- 30 by the President, the Governor, the designee of the Governor

- or an official designated by the Federal Emergency Management
- 2 Agency. During an activation and deployment by the Governor
- 3 or the designee of the Governor, the administrative and
- 4 <u>operational costs of the task force, its individual members</u>
- 5 <u>and their employers, Commonwealth agencies and other parties</u>
- 6 <u>shall be paid by the Commonwealth.</u>
- 7 (2) A component or subgroup of an urban search and
- 8 rescue task force may only be activated and deployed by the
- 9 <u>agency</u>, a county included in the task force of which it is a
- 10 <u>component or subgroup or the task force itself. During the</u>
- 11 <u>activation and deployment, the administrative and operational</u>
- 12 <u>costs of the urban search and rescue task force component or</u>
- 13 <u>subgroup, its individual members and their employers shall be</u>
- 14 paid by the deploying entity requesting the activation or
- deployment.
- 16 (e) Funding, grants and donations. -- In addition to any funds
- 17 that are provided to a task force under section 7525 (relating
- 18 to grant program) or the authority of section 7307.1 (relating
- 19 to use and appropriation of unused Commonwealth funds), the
- 20 urban search and rescue task force may be eligible to receive
- 21 grants, donations of equipment and supplies and other funds from
- 22 any source. As an agent of the Commonwealth, a task force is
- 23 entitled to tax-exempt status from the Federal Government.
- 24 § 7524. Specialized Statewide response teams.
- 25 (a) Establishment.--Commonwealth agencies may establish one
- 26 or more specialized Statewide response teams.
- 27 (b) Organization and responsibilities. -- Specialized
- 28 Statewide response teams shall be organized in accordance with
- 29 <u>guidelines developed by the agency in consultation with</u>
- 30 applicable Federal or Commonwealth agencies. The response teams

- 1 <u>shall provide professional, logistical, material and other forms</u>
- 2 of emergency services and support to the regional task forces,
- 3 counties and specialized regional response teams organized in
- 4 this Commonwealth.
- 5 (c) Activation. -- Specialized Statewide response teams may
- 6 only be activated and deployed by the Governor or the designee
- 7 of the Governor.
- 8 § 7525. Grant program.
- 9 (a) Authorization. -- The agency may award grants to regional
- 10 task forces, specialized regional task force teams, specialized
- 11 Statewide response teams and urban search and rescue task forces
- 12 to assist them in carrying out the provisions of this part,
- 13 including, but not limited to, entering into letters of
- 14 agreement or mutual aid agreements or providing mutual aid.
- 15 (b) Grants and funding. -- Regional task forces, specialized
- 16 regional task force teams, specialized Statewide response teams
- 17 and urban search and rescue task forces may receive grants and
- 18 funding from the Federal Government and the Commonwealth through
- 19 application to the agency or any other entity providing grants
- 20 or funding for the purposes of this part.
- 21 (c) Limitation. -- Grants shall only be made by the agency to
- 22 the extent that funding is available.
- 23 § 7526. Workers' compensation premiums.
- Nothing in this part shall be construed to permit an insurer
- 25 to raise workers' compensation premiums due to the participation
- 26 or membership of a political subdivision, emergency services
- 27 <u>organization</u>, individual or employer on any task force or
- 28 response team described in this part.
- 29 Section 10. Sections 7701, 7702, 7703, 7704, 7705, 7706 and
- 30 7707 of Title 35 are amended to read:

- 1 § 7701. Duties concerning disaster [prevention] <u>preparedness</u>
- 2 and emergency management.
- 3 (a) Governor. -- In addition to disaster prevention measures
- 4 included in the Commonwealth and local plans, the Governor shall
- 5 consider on a continuing basis steps that could be taken to
- 6 prevent or reduce the harmful consequences of disasters. The
- 7 Governor, from time to time, shall make recommendations to the
- 8 General Assembly, political subdivisions and other appropriate
- 9 public and private entities as may facilitate measures for
- 10 prevention or reduction of the harmful consequences of
- 11 disasters.
- 12 (b) Department of Environmental [Resources] Protection. -- The
- 13 Department of Environmental [Resources] Protection, in
- 14 conjunction with the [Pennsylvania Emergency Management Agency,]
- 15 Department of Community and Economic Development, the Department
- 16 of Transportation and the agency, shall keep land uses, flood
- 17 plain designations and construction of structures and other
- 18 facilities under continuing study and identify areas which are
- 19 particularly susceptible to severe land shifting, subsidence,
- 20 flood or other catastrophic occurrence. The studies under this
- 21 subsection shall concentrate on means of reducing or avoiding
- 22 the dangers caused by this occurrence or the consequences
- 23 thereof.
- 24 (c) Other Commonwealth agencies. -- At the direction of the
- 25 Governor, and pursuant to any other authority and competence
- 26 they have, Commonwealth agencies, including but not limited to
- 27 those charged with economic recovery responsibilities in
- 28 connection with floodplain management, stream encroachment and
- 29 flow regulation, weather modification, fire prevention and
- 30 control, air quality, public works, land use and land-use

- 1 planning, construction standards, public utilities and energy,
- 2 shall make studies of disaster prevention-related matters.
- 3 (d) Schools.--[Public-funded universities, colleges,]
- 4 <u>Institutions of higher education</u> and elementary and secondary
- 5 schools which receive public funds shall be made available to
- 6 [local, county] political subdivision, regional and [State]
- 7 <u>Commonwealth</u> officials for emergency planning and exercise
- 8 purposes and actual [service as mass-care facilities in the
- 9 event of an emergency evacuation] emergency services.
- 10 (e) Vehicles. -- School bus and transportation vehicles owned,__
- 11 <u>contracted for</u> or leased by [universities, colleges]
- 12 <u>institutions of higher education</u> and school districts which
- 13 <u>receive public funds</u> shall be made available to local, county,
- 14 <u>regional</u> and [State] <u>Commonwealth</u> officials for emergency
- 15 planning and exercise purposes and actual [service in the event
- 16 of an emergency evacuation] emergency services.
- (f) Disaster response and emergency preparedness [drills]
- 18 <u>exercises</u>.--[Annually, schools and custodial child care
- 19 facilities shall conduct at least one disaster response or
- 20 emergency preparedness plan drill.] Every emergency action plan
- 21 developed under subsection (q) shall provide for the conduct of
- 22 <u>at least one disaster exercise annually as specified by the</u>
- 23 <u>agency</u>. The disaster exercise shall be coordinated with the
- 24 <u>appropriate emergency management program.</u>
- 25 (q) Plans. -- [Every school district and custodial child care
- 26 facility, in cooperation with the local Emergency Management
- 27 Agency and the Pennsylvania Emergency Management Agency, shall
- 28 develop and implement a comprehensive disaster response and
- 29 emergency preparedness plan consistent with the guidelines
- 30 developed by the Pennsylvania Emergency Management Agency and

- 1 other pertinent State requirements. The plan shall be reviewed
- 2 annually and modified as necessary. A copy of the plan shall be
- 3 provided to the county emergency management agency.] Every
- 4 <u>dependent care facility, including, but not limited to, public</u>
- 5 school entities, shall develop and be prepared to implement an
- 6 <u>all-hazards emergency action plan in accordance with standards</u>
- 7 <u>established by the agency. The plan shall be coordinated with</u>
- 8 the appropriate local or county emergency management program and
- 9 <u>dedicated emergency response organizations.</u>
- 10 (h) Large event plans.--
- 11 (1) When an event involves the congregation of such a
- 12 <u>large number of people such that a disaster emergency could</u>
- 13 <u>potentially overwhelm the resources of the dedicated</u>
- 14 emergency response organizations responsible for the event or
- would be likely to respond in the geographic area where the
- event is to be held, the sponsoring organization of the
- 17 event, in consultation with the county coordinator, shall
- develop an emergency action plan as specified by the agency.
- 19 (2) A copy of the plan shall be provided to the county
- and local emergency management program where the event is to
- 21 <u>be held at least 30 days prior to the event.</u>
- 22 (i) Sharing of information. --
- 23 (1) This subsection applies to any of the following
- 24 public entities which possesses or acquires all-hazards
- 25 information:
- (i) A Commonwealth agency.
- 27 <u>(ii) A court or an entity or office of the Unified</u>
- Judicial System.
- 29 (iii) The General Assembly.
- 30 (iv) A political subdivision.

1	(v) A dedicated emergency response organization.
2	(2) A public entity enumerated in paragraph (1) shall do
3	all of the following:
4	(i) Promptly share all-hazards information with the
5	agency and other Commonwealth agencies in accordance with
6	standards and all-hazards information guidance issued and
7	the all-hazards information plan developed by the agency
8	and consistent with the statutory responsibilities of the
9	agencies providing and receiving the information.
10	(ii) Cooperate in and facilitate the collection and
11	validation of the information and the production of
12	reports based on the information with contents and
13	formats which permit dissemination that maximizes the
14	utility of the information in protecting the territory,
15	citizens and interests of this Commonwealth.
16	(iii) Facilitate implementation of the all-hazards
17	information plan developed by the agency.
18	(3) A private entity which becomes aware of all-hazards
19	information or threats that may impact the health, safety and
20	welfare of the citizens of this Commonwealth shall do all of
21	<pre>the following:</pre>
22	(i) Promptly share the information with the agency
23	and appropriate law enforcement organizations in
24	accordance with all-hazards information standards and
25	guidance issued.
26	(ii) Cooperate in and facilitate the collection and
27	validation of the information and the production of
28	reports based on the information.
29	(4) Documents, information or other materials received
30	by the agency or law enforcement organizations under

- 1 paragraph (3) (i) shall be subject to section 7715 (relating
- 2 to confidentiality) and any other Federal or State law
- 3 protecting proprietary information or trade secrets and the
- 4 release or use of the information.
- 5 § 7702. Acceptance of services, gifts, grants and loans.
- 6 (a) General rule. -- Whenever any person or the Federal
- 7 Government or any Federal agency or officer offers to the
- 8 Commonwealth or, through the Commonwealth, to any political
- 9 subdivision or school district, services, equipment, supplies,
- 10 materials or funds by way of gift, grant or loan for purposes of
- 11 [disaster] emergency services, the Commonwealth, acting through
- 12 the Governor, or the political subdivision or school district,
- 13 acting with the consent of the Governor and through its chief
- 14 <u>elected</u> executive officer or governing body, may accept the
- 15 offer and upon acceptance the Governor or chief elected
- 16 executive officer or governing body of the political subdivision
- 17 may authorize any officer of the Commonwealth or of the
- 18 political subdivision or school district, as the case may be, to
- 19 receive the services, equipment, supplies, materials or funds on
- 20 behalf of the Commonwealth or political subdivision or school
- 21 district subject to the terms of the offer and the rules and
- 22 regulations, if any, of the agency or person making the offer.
- [(b) Property of Commonwealth.--All equipment, supplies and
- 24 materials referred to in subsection (a) shall, when accepted by
- 25 the Commonwealth, be treated as the property of the Commonwealth
- 26 and shall be subject to the relevant provisions of the act of
- 27 April 9, 1929 (P.L.177, No.175), known as "The Administrative
- 28 Code of 1929," unless the General Assembly directs otherwise by
- 29 statute.1
- 30 <u>(c) Indemnification.--</u>

- 1 (1) Except as set forth under paragraph (2), the
- 2 <u>Commonwealth may indemnify or hold harmless and save the</u>
- 3 <u>United States free from damages arising from a response to</u>
- 4 <u>the Commonwealth's request for direct Federal assistance</u>
- 5 pursuant to the Stafford Act.
- 6 (2) Paragraph (1) does not apply to claims that are the
- 7 <u>result of gross negligence, wanton or reckless acts or</u>
- 8 <u>intentional misconduct.</u>
- 9 (3) The General Assembly, under 1 Pa.C.S. § 2310
- 10 (relating to sovereign immunity reaffirmed; specific waiver),
- 11 <u>waives sovereign immunity as a bar to a claim against a</u>
- 12 <u>Commonwealth agency brought by the United States under</u>
- 13 paragraph (1) only to the extent provided under this
- 14 <u>subsection.</u>
- 15 § 7703. Interstate arrangements.
- 16 (a) General rule. -- Upon finding that a vulnerable area lies
- 17 only partly within this Commonwealth and includes territory in
- 18 another state or states or territory in a foreign jurisdiction
- 19 and that it would be desirable to establish an interstate
- 20 relationship, mutual aid or an area organization for disaster
- 21 emergency services, the Governor shall take steps to that end as
- 22 desirable.
- 23 (b) Negotiation and status of agreements. -- If this action is
- 24 taken with jurisdictions that have enacted the Interstate Civil
- 25 Defense and Disaster Compact or the Emergency Management
- 26 Assistance Compact, any resulting agreement or agreements may be
- 27 considered supplemental agreements pursuant to [Article 6 of
- 28 that compact] those compacts. If the other jurisdiction or
- 29 jurisdictions with which the Governor proposes to cooperate
- 30 pursuant to subsection (a) have not enacted [that] the relevant_

- 1 compact, the Governor may negotiate special agreements with the
- 2 jurisdiction or jurisdictions.
- 3 (c) Legislative approval of agreements. -- Any agreement, if
- 4 sufficient authority for the making thereof does not otherwise
- 5 exist, becomes effective only after its text has been
- 6 communicated to the General Assembly and provided that neither
- 7 House of the General Assembly has disapproved it by adjournment
- 8 of the next ensuing session competent to consider it or within
- 9 30 days of its submission, whichever is longer.
- 10 § 7704. Immunity from civil liability.
- 11 (a) General rule. -- Neither the Commonwealth, nor any
- 12 <u>Commonwealth agency</u>, nor any political subdivision [thereof nor
- 13 other agencies] nor, except in cases of willful misconduct, the
- 14 agents, employees or representatives of any of them engaged in
- 15 any emergency services activities, nor, except in cases of
- 16 willful misconduct or gross negligence, any individual or other
- 17 person under contract with them to provide equipment or work on
- 18 a cost basis to be used in disaster relief, nor, except in cases
- 19 of willful misconduct or gross negligence, any person, firm,
- 20 corporation or an agent or employee of any of them engaged in
- 21 [disaster] emergency services activities, while complying with
- 22 or attempting to comply with this part or any rule or regulation
- 23 promulgated pursuant to the provisions of this part, shall be
- 24 liable for the death of or any injury to persons or loss or
- 25 damage to property as a result of that activity.
- 26 (b) Real estate owners. -- Any person[, organization] or
- 27 authority owning or controlling real estate or other premises,
- 28 who voluntarily and without compensation[,] grants a license or
- 29 privilege or otherwise permits the designation or use of the
- 30 whole or any part or parts of the real estate or premises for

- 1 any emergency services purpose, shall, together with his
- 2 successors in interest, if any, not be civilly liable for
- 3 negligently causing the death of or injury to or loss or damage
- 4 to the property of any person who is upon the real estate or
- 5 other premises for that purpose.
- 6 (c) Other benefits unaffected.--This section does not affect
- 7 the right of any person to receive benefits to which he would
- 8 otherwise be entitled under this part or under the [workmen's
- 9 compensation laws] act of June 2, 1915 (P.L.736, No.338), known
- 10 <u>as the Workers' Compensation Act</u>, or under any pension law, nor
- 11 the right of any person to receive any benefits or compensation
- 12 under any Federal law.
- 13 (d) Effect on other immunities. -- The immunity provided in
- 14 this section does not supersede and is in addition to other
- 15 immunities provided by law.
- 16 § 7705. Special powers of [local agencies] political
- 17 subdivisions.
- 18 (a) Roadway clearance. -- Whenever the Governor shall have
- 19 proclaimed a disaster emergency under section 7301(c) (relating
- 20 to [declaration of disaster emergency)] general authority of
- 21 Governor), officials of any political subdivision included in
- 22 the disaster emergency shall have the authority to clear such
- 23 roadways as are necessary for the health, safety and welfare of
- 24 residents, even though such roadways are not officially the
- 25 responsibility of such political subdivision. The political
- 26 subdivision may be reimbursed for the cost of such clearing as
- 27 provided in subsection (c).
- 28 (b) Water systems. -- Whenever the Governor shall have
- 29 proclaimed a disaster emergency under section 7301(c) and in the
- 30 event that a water system owned or operated by a political

- 1 subdivision or municipal authority is damaged, destroyed or made
- 2 inoperable as a direct result of such disaster emergency, the
- 3 political subdivision or municipal authority shall have the
- 4 authority to lease or hire such personnel and equipment as may
- 5 be needed to effect restoration of such water system. The
- 6 political subdivision or municipal authority may be reimbursed
- 7 for the cost of such restoration as provided in [subsection
- 8 (c).] section 1508(b) of the act of April 9, 1929 (P.L.343,
- 9 <u>No.176), known as The Fiscal Code.</u>
- 10 (d) Limitations.--Reimbursements pursuant to [subsection
- 11 (c)] section 1508(b) of The Fiscal Code shall not be made to the
- 12 extent that the Commonwealth, a political subdivision or a
- 13 municipal authority may be eligible for assistance from the
- 14 Federal Government.
- 15 § 7706. [Compensation for accidental injury] Workers'
- 16 compensation.
- 17 (a) Benefits.--[All duly enrolled emergency management
- 18 volunteers, and such other volunteers as the agency shall by
- 19 regulation qualify, who are not eligible to receive benefits
- 20 under the Workmen's Compensation Laws shall be entitled, except
- 21 during a state of war or period of armed conflict within the
- 22 continental limits of the United States, to the following
- 23 benefits relating to injuries sustained while actually engaged
- 24 in emergency management activities and services or in or en
- 25 route to and from emergency management tests, drills, exercises
- 26 or operations authorized by the Pennsylvania Emergency
- 27 Management Agency and carried out in accordance with rules and
- 28 orders promulgated and adopted by the agency:
- 29 (1) A sum of \$20,000 for accidental injury directly
- 30 causing or leading to death.

- 1 (2) A sum not exceeding \$15,000 for reimbursement for 2 medical and hospital expenses associated with accidental 3 injury.
- 4 Weekly payments of \$200, not to exceed six months in 5 duration, beginning on the eighth day of disability directly 6 arising from accidental injury rendering the individual 7 totally incapable of following his normal gainful pursuits.] 8 Volunteers who are members of the Commonwealth emergency 9 management program, a county emergency management program or a local emergency management program are deemed to be 10 employees of the Commonwealth or of a political subdivision 11 12 by whose program they are deployed for purposes of the act of June 2, 1915 (P.L.736, No.338), known as the Workers' 13 14 Compensation Act, when engaging in or performing the 15 following activities:
- 16 <u>(1) Deployment by the applicable emergency management</u>
 17 <u>official and participation in emergency services activities.</u>
- 18 (2) Going to or returning from an emergency or disaster

 19 emergency to which program members have been deployed.
- 20 (3) Scheduled training, exercise or related official
 21 functions designated and authorized by the applicable
 22 emergency management official.
- [(b) Source of funds.--All benefits hereby authorized shall
- 24 be paid out of funds appropriated to the agency. Payments shall
- 25 be made on the basis of claims submitted to the agency through
- 26 the Department of Labor and Industry in accordance with rules
- 27 and orders promulgated and adopted by the agency.]
- 28 (c) Computation. -- For purposes of computing a volunteer's
- 29 wage compensation under the Workers' Compensation Act, there
- 30 shall be an irrebuttable presumption that the wages shall be at

- 1 <u>least equal to the Statewide average weekly wage.</u>
- 2 (d) Applicability. -- The provisions of this section shall not
- 3 apply to the extent that the volunteer is otherwise covered for
- 4 workers' compensation purposes under an existing policy,
- 5 agreement, contract or law.
- 6 (e) Construction. -- The provisions of this section shall not
- 7 <u>supersede Chapter 76 (relating to Emergency Management</u>
- 8 <u>Assistance Compact).</u>
- 9 § 7707. Penalties.
- 10 (a) General rule. -- The chief elected executive official of a
- 11 political subdivision may order or direct only the resources
- 12 <u>within the official's given authority.</u> Any person [violating any
- 13 of the plans and programs adopted and promulgated by the
- 14 Pennsylvania Emergency Management Council shall, upon conviction
- 15 thereof in a summary proceeding, be sentenced] subject to the
- 16 authority of:
- 17 (1) the Governor or his designee who fails to comply
- 18 with an order or direction from the Governor or his designee;
- 19 (2) a chief elected executive official who fails to
- 20 comply with an order or direction from the chief elected
- 21 executive official;
- 22 (3) the agency who fails to comply with an order or
- 23 direction from the agency; or
- 24 (4) a county or local emergency management program in
- 25 compliance with this part who fails to comply with an order
- or direction from that county or local emergency program
- 27 <u>commits a violation of this part.</u>
- 28 (a.1) Penalty. -- A violation of this section shall constitute
- 29 a summary offense and the person convicted of such violation
- 30 shall be sentenced:

- 1 (1) to pay a fine not exceeding [\$200] \$500 or to
- 2 imprisonment not exceeding 30 days, or both, for the first
- 3 offense[,]; and
- 4 (2) to pay a fine not exceeding [\$500] \$1,000 or
- 5 imprisonment not exceeding 90 days, or both, for each
- 6 subsequent offense.
- 7 (b) Loss of funds.--[Those political subdivisions in
- 8 violation of section 7501 (relating to general authority of
- 9 political subdivisions), section 7502 (relating to local
- 10 coordinator of emergency management), section 7503 (relating to
- 11 powers and duties of political subdivisions) or section 7504
- 12 (relating to coordination, assistance and mutual aid) shall, at
- 13 the direction of the council, be subject to loss of Federal
- 14 personnel and administrative funding for the remainder of the
- 15 fiscal year in which conviction is established. Reinstatement of
- 16 Federal personnel and administrative funding shall take place
- 17 the year following approval of remedial action to the
- 18 violation.] Any grantee who fails to comply with any provision
- 19 of this part may, at the agency's discretion, be subject to the
- 20 loss of grant funding administered by the agency.
- 21 Section 11. Title 35 is amended by adding sections to read:
- 22 § 7708.1. Replacement of volunteer service.
- 23 (a) Condition. -- No city, borough, town or township may
- 24 replace a volunteer fire company serving it with a paid fire
- 25 company unless a majority of the voters in the municipality have
- 26 first voted in favor of the change.
- 27 <u>(b) Referendum.--If a municipality under subsection (a)</u>
- 28 <u>desires to replace its volunteer fire company with a paid fire</u>
- 29 company, the following apply:
- 30 (1) The municipality must file a petition with the

- 1 <u>county board of elections of the county on the question of</u>
- 2 <u>replacement.</u>
- 3 (2) The board shall cause a question to be placed on the
- 4 <u>ballot and submitted at the municipal primary election</u>
- 5 occurring at least 60 days after the petition is filed.
- 6 (3) The question shall be in the following form:
- 7 <u>Do you favor the replacing of the volunteer fire</u>
- 8 <u>company by a paid fire company in</u>
- 9 <u>theof?</u>
- 10 (4) The referendum shall be conducted under the act of
- 11 <u>June 3, 1937 (P.L.1333, No.320), known as the Pennsylvania</u>
- 12 <u>Election Code</u>.
- 13 (5) If a majority of the electors voting on the question
- 14 <u>vote yes, then the municipality shall replace the volunteer</u>
- fire company with a paid fire company.
- 16 § 7714. Authority of Federal law enforcement officers.
- 17 (a) Authorization. -- A Federal law enforcement officer whose
- 18 assistance has been requested under section 7301(f)(9) (relating
- 19 to general authority of Governor) and is working in cooperation
- 20 with State and local law enforcement officers during a disaster
- 21 emergency declared by the Governor under section 7301(c) shall
- 22 be empowered to act as a peace officer for the arrest, with or
- 23 without a warrant, of offenders against the laws of this
- 24 Commonwealth if the officer believes that a felony or
- 25 <u>misdemeanor has been or is about to be committed or attempted in</u>
- 26 the officer's presence.
- 27 <u>(b) Operational control.--Federal law enforcement officers</u>
- 28 working in cooperation with State and local law enforcement
- 29 officers during a disaster emergency declared by the Governor
- 30 shall come under the operational control of the Pennsylvania

- 1 State Police or as otherwise directed by the Governor.
- 2 (c) Liability. -- A Federal law enforcement officer operating
- 3 under this section shall have the same immunities from liability
- 4 as any agent or employee of the Commonwealth under 42 Pa.C.S.
- 5 Ch. 85 (relating to matters affecting government units).
- 6 § 7715. Confidentiality.
- 7 (a) Right-to-Know Law exemption. -- The following shall be
- 8 exempt from access under the act of February 14, 2008 (P.L.6,
- 9 No.3), known as the Right-to-Know Law:
- 10 (1) Information in any form relating to preparedness and
- 11 <u>emergency management activities of the Commonwealth or any</u>
- 12 <u>political subdivision, school district or council of</u>
- 13 governments that if disclosed would be reasonably likely to
- jeopardize or threaten public safety or preparedness or
- 15 <u>public protection activity.</u>
- 16 (2) Information in any form received by the agency or a
- 17 <u>law enforcement organization under section 7701(i) (relating</u>
- 18 to duties concerning disaster preparedness and emergency
- management).
- 20 (3) Any other information in any form produced, compiled
- 21 <u>or maintained under this part and not otherwise exempt from</u>
- 22 access under this section or the Right-to-Know Law, the
- 23 <u>disclosure of which could, in the determination of the</u>
- 24 director, endanger the life or physical safety of an
- 25 <u>individual or the physical safety of property in this</u>
- 26 Commonwealth.
- 27 (b) Open meetings exception. -- Meetings of the council, a
- 28 county emergency management program, a local emergency
- 29 management program or any task force or response team organized
- 30 in accordance with this part, relating to preparedness and

- 1 emergency management, shall not be subject to the provisions of
- 2 65 Pa.C.S. Ch. 7 (relating to open meetings).
- 3 § 7716. Adverse interests.
- 4 <u>A Commonwealth or local official or employee may serve in a</u>
- 5 <u>leadership role in a nonprofit entity, notwithstanding the act</u>
- 6 <u>of July 19, 1957 (P.L.1017, No.451), known as the State Adverse</u>
- 7 Interest Act, as long as the official or employee when acting in
- 8 <u>a Commonwealth or local government capacity recuses himself from</u>
- 9 any official duties or decisions which pertain to the nonprofit
- 10 entity.
- 11 Section 12. Repeals are as follows:
- 12 (1) The General Assembly declares that the repeal under
- paragraph (2) is necessary to effectuate the addition of 35
- Pa.C.S. Chs. 73 Subch. G and 75 Subch. C.
- 15 (2) The act of December 16, 2002 (P.L.1967, No.227),
- 16 known as the Counterterrorism Planning, Preparedness and
- 17 Response Act, is repealed.
- 18 Section 13. This act shall take effect immediately.