

114TH CONGRESS  
1ST SESSION

# H. R. 3583

To reform and improve the Federal Emergency Management Agency, the Office of Emergency Communications, and the Office of Health Affairs of the Department of Homeland Security, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 22, 2015

Ms. MCSALLY (for herself, Mr. McCaul, Mr. DONOVAN, and Mr. PAYNE) introduced the following bill; which was referred to the Committee on Homeland Security, and in addition to the Committees on Transportation and Infrastructure and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To reform and improve the Federal Emergency Management Agency, the Office of Emergency Communications, and the Office of Health Affairs of the Department of Homeland Security, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2       tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Promoting Resilience and Efficiency in Preparing for At-

1   tacks and Responding to Emergencies Act” or the “PRE-  
 2   PARE Act”.

3       (b) TABLE OF CONTENTS.—The table of contents for  
 4   this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—GRANTS, TRAINING, EXERCISES, AND COORDINATION

Sec. 101. Memoranda of understanding.  
 Sec. 102. Period of performance.  
 Sec. 103. Operation Stonegarden.  
 Sec. 104. Grants metrics.  
 Sec. 105. Grant management best practices.  
 Sec. 106. Administration and coordination of grants.  
 Sec. 107. Funding prohibition.  
 Sec. 108. Law enforcement terrorism prevention.  
 Sec. 109. Allowable uses.  
 Sec. 110. National Domestic Preparedness Consortium.  
 Sec. 111. Rural Domestic Preparedness Consortium.  
 Sec. 112. Emergency support functions.  
 Sec. 113. Remedial action management program.

#### TITLE II—COMMUNICATIONS

Sec. 201. Office of Emergency Communications.  
 Sec. 202. Responsibilities of Office of Emergency Communications Director.  
 Sec. 203. Annual reporting on activities of the Office of Emergency Communications.  
 Sec. 204. National Emergency Communications Plan.  
 Sec. 205. Technical edits.  
 Sec. 206. Public Safety Broadband Network.  
 Sec. 207. Department of Homeland Security social media improvement.  
 Sec. 208. Statewide interoperability coordinators.  
 Sec. 209. Communications training.

#### TITLE III—MEDICAL PREPAREDNESS

Sec. 301. Pre-event anthrax vaccination program for emergency response providers.  
 Sec. 302. Chief Medical Officer.  
 Sec. 303. Medical Countermeasures Program.

#### TITLE IV—MANAGEMENT

Sec. 401. Mission support.  
 Sec. 402. Systems modernization.  
 Sec. 403. Strategic human capital plan.

# **TITLE I—GRANTS, TRAINING, EXERCISES, AND COORDINATION**

#### **4 SEC. 101. MEMORANDA OF UNDERSTANDING.**

5       (a) IN GENERAL.—Subtitle B of title XX of the  
6 Homeland Security Act of 2002 (6 U.S.C. 611 et seq.)  
7 is amended by adding at the end the following new section:

8 "SEC. 2024. MEMORANDA OF UNDERSTANDING WITH DE-

## 9 PARTMENTAL COMPONENTS AND OFFICES.

10        “The Administrator shall enter into memoranda of  
11 understanding with the heads of the following depart-  
12 mental components and offices delineating the roles and  
13 responsibilities of such components and offices regarding  
14 the policy and guidance for grants under section 1406 of  
15 the Implementing Recommendations of the 9/11 Commis-  
16 sion Act of 2007 (6 U.S.C. 1135), sections 2003 and 2004  
17 of this Act, and section 70107 of title 46, United States  
18 Code, as appropriate:

19               “(1) The Commissioner of U.S. Customs and  
20               Border Protection.

“(2) The Administrator of the Transportation Security Administration.

23               “(3) The Commandant of the Coast Guard.

24               “(4) The Under Secretary for Intelligence and  
25               Analysis.

1               “(5) The Director of the Office of Emergency  
2               Communications.

3               “(6) The Assistant Secretary for State and  
4               Local Law Enforcement.

5               “(7) The Counterering Violent Extremism Coor-  
6               dinator.

7               “(8) The heads of other components or offices  
8               of the Department, as determined by the Sec-  
9               retary.”.

10              (b) CLERICAL AMENDMENT.—The table of contents  
11              in section 1(b) of the Homeland Security Act of 2002 is  
12              amended by inserting after the item relating to section  
13              2023 the following new item:

“See. 2024. Memorandum of understanding with departmental components and  
offices.”.

14 **SEC. 102. PERIOD OF PERFORMANCE.**

15              (a) URBAN AREA SECURITY INITIATIVE.—Section  
16              2003 of the Homeland Security Act of 2002 (6 U.S.C.  
17              604) is amended by—

18               (1) redesignating subsection (e) as subsection  
19               (f); and

20               (2) inserting after subsection (d) the following  
21               new subsection:

22               “(e) PERIOD OF PERFORMANCE.—The Administrator  
23               shall make funds provided under this section available for

1 use by a recipient of a grant for a period of not less than  
2 36 months.”.

3 (b) STATE HOMELAND SECURITY GRANT PRO-  
4 GRAM.—Section 2004 of the Homeland Security Act of  
5 2002 (6 U.S.C. 605) is amended by—

6 (1) redesignating subsection (f) as subsection  
7 (g); and

8 (2) inserting after subsection (e) the following  
9 the new subsection:

10 “(f) PERIOD OF PERFORMANCE.—The Administrator  
11 shall make funds provided under this section available for  
12 use by a recipient of a grant for a period of not less than  
13 36 months.”.

14 (c) PUBLIC TRANSPORTATION SECURITY ASSIST-  
15 ANCE GRANT PROGRAM.—Section 1406 of the Imple-  
16 menting Recommendations of the 9/11 Commission Act (6  
17 U.S.C. 1135; Public Law 110–53) is amended by—

18 (1) redesignating subsection (m) as subsection  
19 (n); and

20 (2) inserting after subsection (l) the following  
21 new subsection:

22 “(m) PERIOD OF PERFORMANCE.—The Secretary  
23 shall make funds provided under this section available for  
24 use by a recipient of a grant for a period of not less than  
25 36 months.”.

1       (d) PORT SECURITY GRANT PROGRAM.—Section  
2 70107 of title 46, United States Code, is amended by add-  
3 ing at the end the following new subsection:

4       “(n) PERIOD OF PERFORMANCE.—The Secretary  
5 shall make funds provided under this section available for  
6 use by a recipient of a grant for a period of not less than  
7 36 months.”.

8       (e) TRIBAL SECURITY GRANT PROGRAM.—Section  
9 2005 of the Homeland Security Act of 2002 (6 U.S.C.  
10 606) is amended by—

11           (1) redesignating subsections (h) through (k)  
12 subsections (i) through (l), respectively; and  
13           (2) inserting after subsection (g) the following  
14 new subsection:

15       “(h) PERIOD OF PERFORMANCE.—The Secretary  
16 shall make funds provided under this section available for  
17 use by a recipient of a grant for a period of not less than  
18 36 months.”.

19 **SEC. 103. OPERATION STONEGARDEN.**

20       (a) IN GENERAL.—Subtitle A of title XX of the  
21 Homeland Security Act of 2002 (6 U.S.C. 601 et seq.)  
22 is amended by adding at the end the following new section:

23 **“SEC. 2009. OPERATION STONEGARDEN.**

24       “(a) ESTABLISHMENT.—There is established in the  
25 Department a program to be known as ‘Operation

1 Stonegarden'. Under such program, the Secretary, acting  
2 through the Administrator, shall make grants to eligible  
3 law enforcement agencies, through the State Administra-  
4 tive Agency, to enhance border security in accordance with  
5 this section.

6       “(b) ELIGIBLE RECIPIENTS.—To be eligible to re-  
7 ceive a grant under this section, a law enforcement agency  
8 shall—

9           “(1) be located in—

10           “(A) a State bordering either Canada or  
11 Mexico; or

12           “(B) a State or territory with a maritime  
13 border; and

14           “(2) be involved in an active, ongoing U.S. Cus-  
15 toms and Border Protection operation coordinated  
16 through a sector office.

17       “(c) PERMITTED USES.—The recipient of a grant  
18 under this section may use such grant for any of the fol-  
19 lowing:

20           “(1) Equipment, including maintenance and  
21 sustainment costs.

22           “(2) Personnel, including overtime and backfill,  
23 in support of enhanced border law enforcement ac-  
24 tivities.

1               “(3) Any activity permitted for Operation  
2       Stonegarden under the Department of Homeland  
3       Security’s Fiscal Year 2015 Homeland Security  
4       Grant Program Notice of Funding Opportunity.

5               “(4) Any other appropriate activity, as deter-  
6       mined by the Administrator, in consultation with the  
7       Commissioner of U.S. Customs and Border Protec-  
8       tion.

9               “(d) AUTHORIZATION OF APPROPRIATIONS.—There  
10      is authorized to be appropriated \$110,000,000 for each  
11      of fiscal years 2016 through 2020 for grants under this  
12      section.

13               “(e) REPORT.—The Administrator shall annually  
14      submit to the Committee on Homeland Security of the  
15      House of Representatives and the Committee on Home-  
16      land Security and Governmental Affairs of the Senate a  
17      report containing information on the expenditure of grants  
18      made under this section by each grant recipient.”.

19               (b) CONFORMING AMENDMENT.—Subsection (a) of  
20      section 2002 of the Homeland Security Act of 2002 (6  
21      U.S.C. 603) is amended to read as follows:

22               “(a) GRANTS AUTHORIZED.—The Secretary, through  
23      the Administrator, may award grants under sections 2003,  
24      2004, and 2009 to State, local, and tribal governments,  
25      as appropriate.”.

1       (c) CLERICAL AMENDMENT.—The table of contents  
2 in section 1(b) of the Homeland Security Act of 2002 is  
3 amended by inserting after the item relating to section  
4 2008 the following new item:

“Sec. 2009. Operation Stonegarden.”.

5 **SEC. 104. GRANTS METRICS.**

6       (a) IN GENERAL.—To determine the extent to which  
7 grants under sections 2003 and 2004 of the Homeland  
8 Security Act of 2002 (6 U.S.C. 603 and 604) have closed  
9 capability gaps identified in State Preparedness Reports  
10 required under subsection (c) of section 652 of the Post-  
11 Katrina Emergency Management Reform Act of 2006 (6  
12 U.S.C. 752; title VI of the Department of Homeland Secu-  
13 rity Appropriations Act, 2007; Public Law 109–295) and  
14 Threat and Hazard Identification and Risk Assessments  
15 from each State and high-risk urban area, the Adminis-  
16 trator of the Federal Emergency Management Agency  
17 shall conduct and submit to the Committee on Homeland  
18 Security of the House of Representatives and the Com-  
19 mittee on Homeland Security and Governmental Affairs  
20 of the Senate an assessment of information provided in  
21 such Reports and Assessments.

22       (b) ASSESSMENT REQUIREMENTS.—The assessment  
23 required under subsection (a) shall include a comparison  
24 of successive State Preparedness Reports and Threat and

1 Hazard Identification and Risk Assessments from each  
2 State and high-risk urban area.

3 **SEC. 105. GRANT MANAGEMENT BEST PRACTICES.**

4 The Administrator of the Federal Emergency Man-  
5 agement Agency shall include in the annual Notice of  
6 Funding Opportunity relating to grants under sections  
7 2003 and 2004 of the Homeland Security Act of 2002  
8 (6 U.S.C. 604 and 605) an appendix that includes a sum-  
9 mary of findings identified by the Office of the Inspector  
10 General of the Department of Homeland Security in au-  
11 dits of such grants and methods to address areas identi-  
12 fied for improvement and innovative practices instituted  
13 by grant recipients.

14 **SEC. 106. ADMINISTRATION AND COORDINATION OF  
15 GRANTS.**

16 (a) IN GENERAL.—Paragraphs (1) and (2) of sub-  
17 section (b) of section 2021 of the Homeland Security Act  
18 of 2002 (6 U.S.C. 611) are amended to read as follows:

19 “(1) IN GENERAL.—Any State or high-risk  
20 urban area receiving a grant under section 2003 or  
21 2004 shall establish a State planning committee or  
22 urban area working group to assist in preparation  
23 and revision of the State, regional, or local homeland  
24 security plan or the threat and hazard identification  
25 and risk assessment, as the case may be, and to as-

1       sist in determining effective funding priorities for  
2       grants under such sections 2003 and 2004.

3           “(2) COMPOSITION.—The State planning com-  
4       mittees and urban area working groups referred to  
5       in paragraph (1) shall include at least one represent-  
6       ative from each of the following significant stake-  
7       holders:

8               “(A) Local or tribal government officials.

9               “(B) Emergency response providers, in-  
10       cluding representatives of the fire service, law  
11       enforcement, emergency medical services, and  
12       emergency managers.

13               “(C) Public health officials and other ap-  
14       propriate medical practitioners.

15               “(D) Individuals representing educational  
16       institutions, including elementary schools, com-  
17       munity colleges, and other institutions of higher  
18       education.

19               “(E) State and regional interoperable com-  
20       munications coordinators, as appropriate.

21               “(F) State and major urban area fusion  
22       centers, as appropriate.”.

23       (b) CONFORMING AMENDMENT.—Paragraph (3) of  
24       section 2021(b) (6 U.S.C. 611) is amended by inserting

1 “or urban area working group, as the case may be,” after  
2 “planning committee”.

3 **SEC. 107. FUNDING PROHIBITION.**

4       The Secretary of Homeland Security may not imple-  
5 ment the National Preparedness Grant Program or any  
6 successor grant program unless the Secretary receives  
7 prior authorization from Congress permitting such imple-  
8 mentation.

9 **SEC. 108. LAW ENFORCEMENT TERRORISM PREVENTION.**

10     (a) LAW ENFORCEMENT TERRORISM PREVENTION  
11 PROGRAM.—Subsection (a) of section 2006 of the Home-  
12 land Security Act of 2002 (6 U.S.C. 607) is amended—

13           (1) in paragraph (1)—

14              (A) by inserting “States and high-risk  
15                  urban areas use” after “that”; and

16              (B) by striking “is used”; and

17           (2) in paragraph (2), by amending subpara-  
18           graph (I) to read as follows:

19                   “(I) activities as determined appropriate  
20                  by the Administrator, in coordination with the  
21                  Assistant Secretary for State and Local Law  
22                  Enforcement within the Office of Policy of the  
23                  Department, through outreach to relevant  
24                  stakeholder organizations.”.

1       (b) OFFICE FOR STATE AND LOCAL LAW ENFORCE-  
2 MENT.—Subsection (b)(4) of section 2006 of the Home-  
3 land Security Act of 2002 (6 U.S.C. 607) is amended—

4                 (1) in subparagraph (B), by inserting “, includ-  
5 ing through consultation with such agencies regard-  
6 ing Department programs that may impact such  
7 agencies” before the semicolon; and

8                 (2) in subparagraph (D), by striking “ensure”  
9 and inserting “certify”.

10 **SEC. 109. ALLOWABLE USES.**

11       Subsection (a) of section 2008 of the Homeland Secu-  
12 rity Act of 2002 (6 U.S.C. 609) is amended—

13                 (1) in the matter preceding paragraph (1), by  
14 inserting “including by working in conjunction with  
15 a National Laboratory (as defined in section 2(3) of  
16 the Energy Policy Act of 2005 (42 U.S.C.  
17 15801(3))),” after “plans,”;

18                 (2) by redesignating paragraphs (6) through  
19 (13) as paragraphs (7) through (14), respectively;

20                 (3) by inserting after paragraph (5) the fol-  
21 lowing new paragraph:

22                 “(6) enhancing medical preparedness, medical  
23 surge capacity, and mass prophylaxis capabilities, in-  
24 cluding the development and maintenance of an ini-  
25 tial pharmaceutical stockpile, including medical kits

1 and diagnostics sufficient to protect first responders,  
2 their families, immediate victims, and vulnerable  
3 populations from a chemical or biological event;”;  
4 and

5 (4) in subsection (b)(3)(B), by striking  
6 “(a)(10)” and inserting “(a)(11”).

7 **SEC. 110. NATIONAL DOMESTIC PREPAREDNESS CONSOR-**  
8 **TIUM.**

9 Section 1204 of the Implementing Recommendations  
10 of the 9/11 Commission Act (6 U.S.C. 1102) is amend-  
11 ed—

12 (1) in subsection (d), by amending paragraphs  
13 (1) and (2) to read as follows:

14 “(1) for the Center for Domestic Preparedness,  
15 \$65,000,000 for each of fiscal years 2016 and 2017;  
16 and

17 “(2) for the remaining Members of the National  
18 Domestic Preparedness Consortium, \$98,000,000  
19 for each of fiscal years 2016 and 2017.”; and

20 (2) in subsection (e), in the matter preceding  
21 paragraph (1), by striking “2007” and inserting  
22 “2015”.

23 **SEC. 111. RURAL DOMESTIC PREPAREDNESS CONSORTIUM.**

24 (a) IN GENERAL.—The Secretary of Homeland Secu-  
25 rity is authorized to establish a Rural Domestic Prepared-

1 ness Consortium within the Department of Homeland Se-  
2 curity consisting of universities and nonprofit organiza-  
3 tions qualified to provide training to emergency response  
4 providers from rural communities.

5 (b) DUTIES.—The Rural Domestic Preparedness  
6 Consortium authorized under subsection (a) shall identify,  
7 develop, test, and deliver training to State, local, and trib-  
8 al emergency response providers from rural communities,  
9 provide on-site and mobile training, and facilitate the de-  
10 livery of training by the training partners of the Depart-  
11 ment of Homeland Security.

12 (c) AUTHORIZATION OF APPROPRIATIONS.—Of  
13 amounts appropriated for Continuing Training Grants of  
14 the Department of Homeland Security, \$5,000,000 is au-  
15 thorized to be used for the Rural Domestic Preparedness  
16 Consortium authorized under subsection (a).

17 **SEC. 112. EMERGENCY SUPPORT FUNCTIONS.**

18 (a) UPDATE.—Paragraph (13) of section 504(a) of  
19 the Homeland Security Act of 2002 (6 U.S.C. 314(a)) is  
20 amended by inserting “, periodically updating (but not less  
21 often than once every five years),” after “administering”.

22 (b) EMERGENCY SUPPORT FUNCTIONS.—Section  
23 653 of the Post-Katrina Emergency Management Reform  
24 Act of 2006 (6 U.S.C. 753; title VI of the Department

1 of Homeland Security Appropriations Act, 2007; Public  
2 Law 109–295) is amended—

3                 (1) by redesignating subsections (d) and (e) as  
4                 subsections (e) and (f), respectively; and  
5                 (2) by inserting after subsection (c) the fol-  
6                 lowing new subsection:

7                 “(d) COORDINATION.—The President, acting through  
8 the Administrator, shall develop and provide to Federal  
9 departments and agencies with coordinating, primary, or  
10 supporting responsibilities under the National Response  
11 Framework performance metrics to ensure readiness to  
12 execute responsibilities under the emergency support func-  
13 tions of such Framework.”.

14 **SEC. 113. REMEDIAL ACTION MANAGEMENT PROGRAM.**

15                 Section 650 of the Post-Katrina Emergency Manage-  
16 ment Reform Act of 2006 (6 U.S.C. 750; title VI of the  
17 Department of Homeland Security Appropriations Act,  
18 2007; Public Law 109–295) is amended to read as follows:

19 **“SEC. 650. REMEDIAL ACTION MANAGEMENT PROGRAM.**

20                 “(a) IN GENERAL.—The Administrator, in coordina-  
21 tion with the National Council on Disability and the Na-  
22 tional Advisory Council, shall establish a remedial action  
23 management program to—

1           “(1) analyze training, exercises, and real world  
2       events to identify lessons learned, corrective actions,  
3       and best practices;

4           “(2) generate and disseminate, as appropriate,  
5       the lessons learned, corrective actions, and best  
6       practices referred to in paragraph (1); and

7           “(3) conduct remedial action tracking and long  
8       term trend analysis.

9       “(b) FEDERAL CORRECTIVE ACTIONS.—The Admin-  
10 istrator, in coordination with the heads of appropriate  
11 Federal departments and agencies, shall utilize the pro-  
12 gram established in subsection (a) to collect information  
13 on corrective actions identified by such Federal depart-  
14 ments and agencies during exercises and the response to  
15 natural disasters, acts of terrorism, and other man-made  
16 disasters, and shall, not later than one year after the date  
17 of the enactment of this section and annually thereafter  
18 for each of the next four years, submit to Congress a re-  
19 port on the status of such corrective actions.

20       “(c) DISSEMINATION OF AFTER ACTION REPORTS.—  
21 The Administrator shall provide electronically, to the max-  
22 imum extent practicable, to Congress and Federal, State,  
23 local, tribal, and private sector officials after-action re-  
24 ports and information on lessons learned and best prac-  
25 tices from responses to acts of terrorism, natural disas-

1      ters, capstone exercises conducted under the national exer-  
2      cise program under section 648(b), and other emergencies  
3      or exercises.”.

## 4 TITLE II—COMMUNICATIONS

## **5 SEC. 201. OFFICE OF EMERGENCY COMMUNICATIONS.**

6        The Secretary of Homeland Security may not change  
7    the location or reporting structure of the Office of Emer-  
8    gency Communications of the Department of Homeland  
9    Security unless the Secretary receives prior authorization  
10   from the Committee on Homeland Security of the House  
11   of Representatives and the Committee on Homeland Secu-  
12   rity and Governmental Affairs of the Senate permitting  
13   such change.

**14 SEC. 202. RESPONSIBILITIES OF OFFICE OF EMERGENCY**

**15 COMMUNICATIONS DIRECTOR.**

16 Subsection (c) of section 1801 of the Homeland Secu-  
17 rity Act of 2002 (6 U.S.C. 571) is amended—

18 (1) by striking paragraph (3);

1                         (5) in paragraph (12) by striking “Assistant  
2                         Secretary for Grants and Training” and inserting  
3                         “Assistant Administrator of the Grant Programs Di-  
4                         rectorate of the Federal Emergency Management  
5                         Agency”;

6                         (6) in paragraph (13), as so redesignated, by  
7                         striking “and” at the end; and

8                         (7) by adding after paragraph (14), as so redes-  
9                         gnated, the following new paragraphs:

10                         “(15) administer the Government Emergency  
11                         Telecommunications Service (GETS) and Wireless  
12                         Priority Service (WPS) programs, or successor pro-  
13                         grams; and

14                         “(16) assess the impact of emerging tech-  
15                         nologies on interoperable emergency communica-  
16                         tions.”.

17 **SEC. 203. ANNUAL REPORTING ON ACTIVITIES OF THE OF-**  
18 **FICE OF EMERGENCY COMMUNICATIONS.**

19                         Subsection (f) of section 1801 of the Homeland Secu-  
20                         rity Act of 2002 (6 U.S.C. 571) is amended to read as  
21                         follows:

22                         “(f) ANNUAL REPORTING OF OFFICE ACTIVITIES.—  
23                         The Director of the Office of Emergency Communications  
24                         shall, not later than one year after the date of the enact-  
25                         ment of this subsection and annually thereafter for each

1 of the next four years, report to the Committee on Home-  
2 land Security of the House of Representatives and the  
3 Committee on Homeland Security and Governmental Af-  
4 fairs of the Senate on the activities and programs of the  
5 Office, including specific information on efforts to carry  
6 out paragraphs (4), (5), and (6) of subsection (c).”.

7 **SEC. 204. NATIONAL EMERGENCY COMMUNICATIONS PLAN.**

8 Section 1802 of the Homeland Security Act (6 U.S.C.  
9 572) is amended—

10 (1) in subsection (a), in the matter preceding  
11 paragraph (1)—

12 (A) by striking “, and in cooperation with  
13 the Department of National Communications  
14 System (as appropriate);”;

15 (B) by inserting “, but not less than once  
16 every five years,” after “periodically”; and

17 (2) in subsection (c)—

18 (A) by redesignating paragraphs (3)  
19 through (10) as paragraphs (4) through (11),  
20 respectively; and

21 (B) by inserting after paragraph (2) the  
22 following new paragraph:

23 “(3) consider the impact of emerging tech-  
24 nologies on the attainment of interoperable emer-  
25 gency communications;”.

1 **SEC. 205. TECHNICAL EDITS.**

2 Title XVIII of the Homeland Security Act is amend-

3 ed—

4 (1) in subsection (d) of section 1801 (6 U.S.C.

5 571) by—

6 (A) striking paragraph (2); and

7 (B) redesignating paragraph (3) as para-  
8 graph (2); and

9 (2) in paragraph (1) of section 1804(b) (6  
10 U.S.C. 574(b)), in the matter preceding subpara-  
11 graph (A), by striking “Assistant Secretary for  
12 Grants and Planning” and inserting “Assistant Ad-  
13 ministrator of the Grant Programs Directorate of  
14 the Federal Emergency Management Agency”.

15 **SEC. 206. PUBLIC SAFETY BROADBAND NETWORK.**

16 The Undersecretary of the National Protection and  
17 Programs Directorate of the Department of Homeland Se-  
18 curity shall submit to the Committee on Homeland Secu-  
19 rity of the House of Representatives and the Committee  
20 on Homeland Security and Governmental Affairs of the  
21 Senate information on the Department of Homeland Secu-  
22 rity’s responsibilities related to the development of the na-  
23 tionwide Public Safety Broadband Network authorized in  
24 section 6202 of the Middle Class Tax Relief and Job Cre-  
25 ation Act of 2012 (47 U.S.C. 1422; Public Law 112–96),  
26 including information on efforts by the Department to

1 work with the First Responder Network Authority of the  
2 Department of Commerce to identify and address cyber  
3 risks that could impact the near term or long term avail-  
4 ability and operations of such network and recommenda-  
5 tions to mitigate such risks.

6 **SEC. 207. DEPARTMENT OF HOMELAND SECURITY SOCIAL**

7 **MEDIA IMPROVEMENT.**

8 (a) IN GENERAL.—Title III of the Homeland Secu-  
9 rity Act of 2002 (6 U.S.C. 181 et seq.) is amended by  
10 adding at the end the following new section:

11 **“SEC. 318. SOCIAL MEDIA WORKING GROUP.**

12 “(a) ESTABLISHMENT.—The Secretary shall estab-  
13 lish within the Department a social media working group  
14 (in this section referred to as the ‘Group’).

15 “(b) PURPOSE.—In order to enhance the dissemina-  
16 tion of information through social media technologies be-  
17 tween the Department and appropriate stakeholders and  
18 to improve use of social media technologies in support of  
19 preparedness, response, and recovery, the Group shall  
20 identify, and provide guidance and best practices to the  
21 emergency preparedness and response community on the  
22 use of social media technologies before, during, and after  
23 acts of terrorism, natural disasters, and other emer-  
24 gencies.

25 “(c) MEMBERSHIP.—

1           “(1) IN GENERAL.—Membership of the Group  
2 shall be composed of a cross section of subject mat-  
3 ter experts from Federal, State, local, tribal, terri-  
4 torial, and nongovernmental organization practi-  
5 tioners, including representatives from the following  
6 entities:

7           “(A) The Office of Public Affairs of the  
8 Department.

9           “(B) The Office of the Chief Information  
10 Officer of the Department.

11           “(C) The Privacy Office of the Depart-  
12 ment.

13           “(D) The Federal Emergency Management  
14 Agency.

15           “(E) The Office of Disability Integration  
16 and Coordination of the Federal Emergency  
17 Management Agency.

18           “(F) The American Red Cross.

19           “(G) The United States Forest Service.

20           “(H) The Centers for Disease Control and  
21 Prevention.

22           “(I) The United States Geological Survey.

23           “(J) The National Oceanic and Atmos-  
24 pheric Administration.

25           “(2) CHAIRPERSON, CO-CHAIRPERSON.—

1                 “(A) CHAIRPERSON.—The Secretary shall  
2                 serve as the chairperson of the Group.

3                 “(B) Co-CHAIRPERSON.—The chairperson  
4                 shall designate, on a rotating basis, a representa-  
5                 tive from a State or local government who is  
6                 a member of the Group to serve as the co-chair-  
7                 person of the Group.

8                 “(3) ADDITIONAL MEMBERS.—The chairperson  
9                 shall appoint, on a rotating basis, qualified individ-  
10                 uals to the Group. The total number of such addi-  
11                 tional members shall—

12                 “(A) be equal to or greater than the total  
13                 number of regular members under paragraph  
14                 (1); and

15                 “(B) include—

16                 “(i) not fewer than three representa-  
17                 tives from the private sector; and

18                 “(ii) representatives from—

19                 “(I) State, local, tribal, and terri-  
20                 torial entities, including from—

21                 “(aa) law enforcement;

22                 “(bb) fire services;

23                 “(cc) emergency medical  
24                 services;

1                         “(dd) emergency manage-  
2                         ment; and  
3                         “(ee) public health entities;  
4                         “(II) universities and academia;  
5                         and  
6                         “(III) nonprofit disaster relief or-  
7                         ganizations.

8                 “(4) TERM LIMITS.—The chairperson shall es-  
9                 tablish term limits for individuals appointed to the  
10          Group under paragraph (3).

11         “(d) CONSULTATION WITH NON-MEMBERS.—To the  
12          extent practicable, the Group shall work with entities in  
13          the public and private sectors to carry out subsection (b).

14         “(e) MEETINGS.—

15                 “(1) INITIAL MEETING.—Not later than 90  
16          days after the date of the enactment of this section,  
17          the Group shall hold its initial meeting.

18                 “(2) SUBSEQUENT MEETINGS.—After the initial  
19          meeting under paragraph (1), the Group shall  
20          meet—

21                 “(A) at the call of the chairperson; and  
22                 “(B) not less frequently than twice each  
23          year.

24         “(3) VIRTUAL MEETINGS.—Each meeting of the  
25          Group may be held virtually.

1       “(f) REPORTS.—During each year in which the  
2 Group meets, the Group shall submit to the Committee  
3 on Homeland Security and the Committee on Transpor-  
4 tation and Infrastructure of the House of Representatives  
5 and the Committee on Homeland Security and Govern-  
6 mental Affairs of the Senate a report that includes the  
7 following:

8           “(1) A review and analysis of current and  
9 emerging social media technologies being used to  
10 support preparedness, response, and recovery activi-  
11 ties related to acts of terrorism, natural disasters,  
12 and other emergencies.

13          “(2) A review of best practices and lessons  
14 learned on the use of social media technologies dur-  
15 ing the response to acts of terrorism, natural disas-  
16 ters, and other emergencies that occurred during the  
17 period covered by the report at issue.

18          “(3) Recommendations to improve the Depart-  
19 ment’s use of social media technologies for emer-  
20 gency management purposes.

21          “(4) Recommendations to improve public  
22 awareness of the type of information disseminated  
23 through social media technologies, and how to access  
24 such information, during acts of terrorism, natural  
25 disasters, and other emergencies.

1               “(5) A review of available training for Federal,  
2 State, local, tribal, and territorial officials on the use  
3 of social media technologies in response to acts of  
4 terrorism, natural disasters, and other emergencies.

5               “(6) A review of coordination efforts with the  
6 private sector to discuss and resolve legal, oper-  
7 ational, technical, privacy, and security concerns.

8               “(g) DURATION OF GROUP.—

9               “(1) IN GENERAL.—The Group shall terminate  
10 on the date that is five years after the date of the  
11 enactment of this section unless the chairperson re-  
12news the Group for a successive five-year period be-  
13fore the date on which the Group would otherwise  
14terminate by submitting to the Committee on Home-  
15land Security and Governmental Affairs of the Sen-  
16ate and the Committee on Homeland Security and  
17the Committee on Transportation and Infrastructure  
18of the House of Representatives a certification that  
19the continued existence of the Group is necessary to  
20fulfill the purpose described in subsection (b).

21               “(2) CONTINUED RENEWAL.—The chairperson  
22 may continue to renew the Group for successive five-  
23year periods by submitting a certification in accord-  
24ance with paragraph (1) before the date on which  
25the Group would otherwise terminate.”.

1       (b) CLERICAL AMENDMENT.—The table of contents  
2 in section 1(b) of the Homeland Security Act of 2002 is  
3 amended by inserting after the item relating to section  
4 317 the following new item:

“Sec. 318. Social media working group.”.

5 **SEC. 208. STATEWIDE INTEROPERABILITY COORDINATORS.**

6       (a) IN GENERAL.—Paragraph (2) of section 2004(b)  
7 of the Homeland Security Act of 2002 (6 U.S.C. 605(b))  
8 is amended by—

9               (1) redesignating subparagraphs (B) and (C) as  
10 subparagraphs (C) and (D), respectively; and

11               (2) inserting after subparagraph (A) the fol-  
12 lowing new subparagraph:

13                       “(B)(i) certification that the Governor of  
14 the State has designated a Statewide Interoper-  
15 ability Coordinator, including identification in  
16 such certification of the individual so des-  
17 ignated, who shall be responsible for—

18                       “(I) coordinating the daily operations  
19 of the State’s interoperability efforts;

20                       “(II) coordinating State interoper-  
21 ability and communications projects and  
22 grant applications for such projects;

23                       “(III) establishing and maintaining  
24 working groups to develop and implement  
25 key interoperability initiatives; and

1                     “(IV) coordinating and updating, as  
2                     necessary, a Statewide Communications  
3                     Interoperability Plan that specifies the cur-  
4                     rent status of State efforts to enhance  
5                     communications interoperability within the  
6                     State, including progress, modifications, or  
7                     setbacks, and future goals for communica-  
8                     tions interoperability among emergency re-  
9                     sponse agencies in the State; or  
10                    “(ii) if a Statewide Interoperability Coordi-  
11                    nator has not been designated in accordance  
12                    with clause (i)—  
13                    “(I) certification that the State is per-  
14                    forming in another manner the functions  
15                    described in subclauses (I) through (IV) of  
16                    such clause; and  
17                    “(II) identification in such certifi-  
18                    cation of an individual who has been des-  
19                    ignated by the State as the primary point  
20                    of contact for performance of such func-  
21                    tions;”.

22                   (b) LIMITATION ON APPLICATION.—The amendment  
23                   made by subsection (a) shall not apply with respect to any  
24                   grant for which an application was submitted under the  
25                   State Homeland Security Grant Program under section

1 2004 of the Homeland Security Act of 2002 (6 U.S.C.  
2 605) before the date of the enactment of this section.

3 **SEC. 209. COMMUNICATIONS TRAINING.**

4 The Under Secretary for Management of the Depart-  
5 ment of Homeland Security, in coordination with the ap-  
6 propriate component heads, shall develop a mechanism,  
7 consistent with the strategy required pursuant to the De-  
8 partment of Homeland Security Interoperable Commu-  
9 nications Act (Public Law 114–29), to verify that radio  
10 users within the Department receive training on the use  
11 of the radio systems of such components, including inter-  
12 agency radio use protocols.

13 **TITLE III—MEDICAL  
14 PREPAREDNESS**

15 **SEC. 301. PRE-EVENT ANTHRAX VACCINATION PROGRAM  
16 FOR EMERGENCY RESPONSE PROVIDERS.**

17 (a) **ANTHRAX PREPAREDNESS.—**

18 (1) **IN GENERAL.**—Title V of the Homeland Se-  
19 curity Act of 2002 (6 U.S.C. 311 et seq.) is amend-  
20 ed by adding at the end the following new section:

21 **“SEC. 526. ANTHRAX PREPAREDNESS.**

22 “(a) **PRE-EVENT ANTHRAX VACCINATION PROGRAM  
23 FOR EMERGENCY RESPONSE PROVIDERS.**—For the pur-  
24 pose of domestic preparedness for and collective response  
25 to terrorism, the Secretary, in coordination with the Sec-

1     retary of Health and Human Services, shall establish a  
2     program to provide anthrax vaccines from the strategic  
3     national stockpile under section 319F–2(a) of the Public  
4     Health Service Act (42 U.S.C. 247d–6b(a)) that will be  
5     nearing the end of their labeled dates of use at the time  
6     such vaccines are to be administered to emergency re-  
7     sponse providers who are at high risk of exposure to an-  
8     thrax and who voluntarily consent to such administration,  
9     and shall—

10                 “(1) establish any necessary logistical and  
11                 tracking systems to facilitate making such vaccines  
12                 so available;

13                 “(2) distribute disclosures regarding associated  
14                 benefits and risks to end users; and

15                 “(3) conduct outreach to educate emergency re-  
16                 sponse providers about the voluntary program.

17     “(b) THREAT ASSESSMENT.—The Secretary shall—

18                 “(1) support homeland security-focused risk  
19                 analysis and risk assessments of the threats posed  
20                 by anthrax from an act of terror;

21                 “(2) leverage existing and emerging homeland  
22                 security intelligence capabilities and structures to  
23                 enhance prevention, protection, response, and recov-  
24                 ery efforts with respect to an anthrax terror attack;  
25                 and

1               “(3) share information and provide tailored analytical support on threats posed by anthrax to State, local, and tribal authorities, as well as other national biosecurity and biodefense stakeholders.”.

5               (2) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting at the end of the items relating to title V the following new item:

“Sec. 526. Anthrax preparedness.”.

9               (b) PILOT PROGRAM.—

10              (1) IN GENERAL.—In carrying out the prevent vaccination program authorized in subsection (a) of section 526 of the Homeland Security Act of 2002, as added by subsection (a) of this section, the Secretary of Homeland Security, in coordination with the Secretary of Health and Human Services, shall carry out a pilot program to provide anthrax vaccines to emergency response providers as so authorized. The duration of the pilot program shall be 24 months from the date the initial vaccines are administered to participants.

21              (2) PRELIMINARY REQUIREMENTS.—Prior to implementing the pilot program under paragraph (1), the Secretary of Homeland Security shall—

24               (A) establish a communication platform for such pilot program;

(B) establish education and training modules for such pilot program;

(C) conduct economic analysis of such pilot program; and

8                         (3) LOCATION.—In carrying out the pilot pro-  
9                         gram under paragraph (1), the Secretary of Home-  
10                        land Security shall select emergency response pro-  
11                       viders based in at least two States for participation  
12                       in such pilot program.

1       ergy and Commerce of the House of Representatives  
2       and the Committee on Homeland Security and Gov-  
3       ernmental Affairs of the Senate a report on the  
4       progress and results of such pilot program, including  
5       the percentage of eligible emergency response pro-  
6       viders, as determined by each pilot location, that vol-  
7       unteer to participate, the degree to which partici-  
8       pants obtain necessary vaccinations, as appropriate,  
9       and recommendations to improve initial and recur-  
10      rent participation in such pilot program. Each such  
11      report shall include a discussion of plans to continue  
12      such pilot program to provide vaccines to emergency  
13      response providers under subsection (a) of section  
14      526 of the Homeland Security Act of 2002, as  
15      added by subsection (a) of this section.

16                     (6) DEADLINE FOR IMPLEMENTATION.—The  
17       Secretary of Homeland Security shall begin imple-  
18       menting the pilot program under paragraph (1) by  
19       not later than the date that is one year after the  
20       date of the enactment of this Act.

21 **SEC. 302. CHIEF MEDICAL OFFICER.**

22                     (a) IN GENERAL.—Subsection (c) of section 516 of  
23       the Homeland Security Act of 2002 (6 U.S.C. 321e) is  
24       amended—

1                             (1) in the matter preceding paragraph (1), by  
2 inserting “and shall establish medical and human,  
3 animal, and occupational health exposure policy,  
4 guidance, strategies, and initiatives,” before “includ-  
5 ing—”;

6                             (2) in paragraph (2), by inserting before the  
7 semicolon at the end the following: “, including co-  
8 ordinating the Department’s policy, strategy and  
9 preparedness for pandemics and emerging infectious  
10 diseases”;

11                            (3) in paragraph (5), by inserting “emergency  
12 medical services and medical first responder stake-  
13 holders,” after “the medical community”;

14                           (4) in paragraph (6), by striking “and” at the  
15 end; and

16                           (5) by adding after paragraph (7) the following  
17 new paragraphs:

18                           “(8) ensuring that the workforce of the Depart-  
19 ment has evidence-based policy, standards, require-  
20 ments, and metrics for occupational health and oper-  
21 ational medicine programs;

22                           “(9) directing and maintaining a coordinated  
23 system for medical support for the Department’s  
24 operational activities;

1               “(10) providing oversight of the Department’s  
2 medical programs and providers, including—

3                     “(A) reviewing and maintaining  
4 verification of the accreditation of the Depart-  
5 ment’s health provider workforce;

6                     “(B) developing quality assurance and clin-  
7 ical policy, requirements, standards, and  
8 metrics for all medical and health activities of  
9 the Department;

10                  “(C) providing oversight of medical records  
11 systems for employees and individuals in the  
12 Department’s care and custody; and

13                  “(D) providing medical direction for emer-  
14 gency medical services activities of the Depart-  
15 ment; and

16                  “(11) as established under section 527, main-  
17 taining a medical countermeasures stockpile and dis-  
18 pensing system, as necessary, to facilitate personnel  
19 readiness, and protection for working animals, em-  
20 ployees, and individuals in the Department’s care  
21 and custody in the event of a chemical, biological,  
22 radiological, nuclear, or explosives attack, naturally  
23 occurring disease outbreak, or pandemic.”.

24               (b) MEDICAL LIAISONS.—The Chief Medical Officer  
25 of the Department of Homeland Security may provide

1 medical liaisons to the components of the Department to  
2 provide subject matter expertise on medical and public  
3 health issues and a direct link to the Chief Medical Offi-  
4 cer. Such expertise may include the following:

5                 (1) Providing guidance on health and medical  
6                 aspects of policy, planning, operations, and work-  
7                 force health protection.

8                 (2) Identifying and resolving component med-  
9                 ical issues.

10                 (3) Supporting the development and alignment  
11                 of medical and health systems.

12                 (4) Identifying common gaps in medical and  
13                 health standards, policy, and guidance, and enter-  
14                 prise solutions to bridge such gaps.

15 **SEC. 303. MEDICAL COUNTERMEASURES PROGRAM.**

16                 (a) IN GENERAL.—Title V of the Homeland Security  
17 Act of 2002 (6 U.S.C. 311 et seq.), as amended by section  
18 301 of this Act, is further amended by adding at the end  
19 the following new section:

20 **“SEC. 527. MEDICAL COUNTERMEASURES.**

21                 “(a) IN GENERAL.—The Secretary shall establish a  
22 medical countermeasures program to facilitate personnel  
23 readiness, and protection for working animals, employees,  
24 and individuals in the Department’s care and custody, in  
25 the event of a chemical, biological, radiological, nuclear,

1 or explosives attack, naturally occurring disease outbreak,  
2 or pandemic, and to support Department mission con-  
3 tinuity.

4       “(b) OVERSIGHT.—The Chief Medical Officer, estab-  
5 lished under section 516, shall provide programmatic over-  
6 sight of the medical countermeasures program established  
7 pursuant to subsection (a), and shall—

8           “(1) develop Department-wide standards for  
9 medical countermeasure storage, security, dis-  
10 pensing, and documentation;

11          “(2) maintain a stockpile of medical counter-  
12 measures, including antibiotics, antivirals, and radio-  
13 logical countermeasures, as appropriate;

14          “(3) preposition appropriate medical counter-  
15 measures in strategic locations nationwide, based on  
16 threat and employee density, in accordance with ap-  
17 plicable Federal statutes and regulations;

18          “(4) provide oversight and guidance on dis-  
19 pensing of stockpiled medical countermeasures;

20          “(5) ensure rapid deployment and dispensing of  
21 medical countermeasures in a chemical, biological,  
22 radiological, nuclear, or explosives attack, naturally  
23 occurring disease outbreak, or pandemic;

24          “(6) provide training to Department employees  
25 on medical countermeasure dispensing; and

1               “(7) support dispensing exercises.

2               “(c) MEDICAL COUNTERMEASURES WORKING  
3 GROUP.—The Chief Medical Officer shall establish a med-  
4 ical countermeasures working group comprised of rep-  
5 resentatives from appropriate components and offices of  
6 the Department to ensure that medical countermeasures  
7 standards are maintained and guidance is consistent.

8               “(d) MEDICAL COUNTERMEASURES MANAGE-  
9 MENT.—Not later than 180 days after the date of the en-  
10 actment of this section, the Chief Medical Officer shall de-  
11 velop and submit to the Secretary an integrated logistics  
12 support plan for medical countermeasures, including—

13               “(1) a methodology for determining the ideal  
14 types and quantities of medical countermeasures to  
15 stockpile and how frequently such methodology shall  
16 be reevaluated;

17               “(2) a replenishment plan; and

18               “(3) inventory tracking, reporting, and rec-  
19 onciliation procedures for existing stockpiles and  
20 new medical countermeasure purchases.

21               “(e) STOCKPILE ELEMENTS.—In determining the  
22 types and quantities of medical countermeasures to stock-  
23 pile under subsection (d), the Chief Medical Officer shall  
24 utilize, if available—

1           “(1) Department chemical, biological, radio-  
2         logical, and nuclear risk assessments; and

3           “(2) Centers for Disease Control and Preven-  
4         tion guidance on medical countermeasures.

5           “(f) REPORT.—No later than 180 days after the date  
6         of the enactment of this section, the Chief Medical Officer  
7         shall report to the Committee on Homeland Security of  
8         the House of Representatives and the Committee on  
9         Homeland Security and Governmental Affairs of the Sen-  
10       ate on progress in achieving the requirements of this sec-  
11       tion.”.

12       (b) CLERICAL AMENDMENT.—The table of contents  
13       in section 1(b) of the Homeland Security Act of 2002, as  
14       amended by section 301 of this Act, is further amended  
15       by inserting at the end of the items relating to title V  
16       the following new item:

“Sec. 527. Medical countermeasures.”.

## 17           **TITLE IV—MANAGEMENT**

### 18   **SEC. 401. MISSION SUPPORT.**

19       (a) ESTABLISHMENT.—The Administrator of the  
20       Federal Emergency Management Agency shall designate  
21       an individual to serve as the chief management official and  
22       principal advisor to the Administrator on matters related  
23       to the management of the Federal Emergency Manage-  
24       ment Agency, including management integration in sup-  
25       port of emergency management operations and programs.

1       (b) MISSION AND RESPONSIBILITIES.—The Adminis-  
2 trator of the Federal Emergency Management Agency,  
3 acting through the official designated pursuant to sub-  
4 section (a), shall be responsible for the management and  
5 administration of the Federal Emergency Management  
6 Agency, including with respect to the following:

7              (1) Procurement.  
8              (2) Human resources and personnel.  
9              (3) Information technology and communications  
10 systems.

11              (4) Real property investment and planning, fa-  
12 cilities, accountable personal property (including  
13 fleet and other material resources), records and dis-  
14 closure, privacy, safety and health, and sustain-  
15 ability and environmental management.

16              (5) Security for personnel, information tech-  
17 nology and communications systems, facilities, prop-  
18 erty, equipment, and other material resources.

19              (6) Any other management duties that the Ad-  
20 ministrator may designate.

21       (c) REPORT.—Not later than 270 days after the date  
22 of the enactment of this Act, the Administrator of the  
23 Federal Emergency Management Agency shall submit to  
24 the Committee on Homeland Security and the Committee  
25 on Transportation and Infrastructure of the House of

1 Representatives and the Committee on Homeland Security  
2 and Governmental Affairs of the Senate a report that in-  
3 cludes—

4 (1) a review of financial, human capital, infor-  
5 mation technology, real property planning, and ac-  
6 quisition management of headquarters and all re-  
7 gional offices of the Federal Emergency Manage-  
8 ment Agency; and

9 (2) a strategy for capturing financial, human  
10 capital, information technology, real property plan-  
11 ning, and acquisition data.

12 **SEC. 402. SYSTEMS MODERNIZATION.**

13 Not later than 120 days after the date of the enact-  
14 ment of this Act, the Administrator of the Federal Emer-  
15 gency Management Agency shall submit to the Committee  
16 on Homeland Security and the Committee on Transpor-  
17 tation and Infrastructure of the House of Representatives  
18 and the Committee on Homeland Security and Govern-  
19 mental Affairs of the Senate a report on the Federal  
20 Emergency Management Agency's efforts to modernize its  
21 grants and financial information technology systems, in-  
22 cluding the following:

23 (1) A summary of all previous efforts to mod-  
24 ernize such systems.

1                   (2) An assessment of long term cost savings  
2                   and efficiencies gained through such modernization  
3                   effort.

4                   (3) A capability needs assessment.

5                   (4) Estimated quarterly costs.

6                   (5) Estimated acquisition life cycle dates, in-  
7                   cluding acquisition decision events.

8 **SEC. 403. STRATEGIC HUMAN CAPITAL PLAN.**

9                   Subsection (c) of section 10107 of title 5, United  
10 States Code, is amended by striking “2007” and inserting  
11 “2016”.

○