

114TH CONGRESS  
1ST SESSION

# H. R. 837

To implement a demonstration project under titles XVIII and XIX of the Social Security Act to examine the costs and benefits of providing payments for comprehensive coordinated health care services provided by purpose-built, continuing care retirement communities to Medicare beneficiaries.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 10, 2015

Mr. FITZPATRICK (for himself, Mr. KELLY of Pennsylvania, Mr. CARTWRIGHT, Mr. ROTHFUS, Mr. BRENDAN F. BOYLE of Pennsylvania, Mr. MICHAEL F. DOYLE of Pennsylvania, Mr. BARTON, Mr. BRADY of Pennsylvania, Mr. FATTAH, Mr. BUCHANAN, and Ms. JENKINS of Kansas) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To implement a demonstration project under titles XVIII and XIX of the Social Security Act to examine the costs and benefits of providing payments for comprehensive coordinated health care services provided by purpose-built, continuing care retirement communities to Medicare beneficiaries.

- 1       *Be it enacted by the Senate and House of Representa-*
- 2       *tives of the United States of America in Congress assembled,*

## **1 SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Medicare Residential  
3 Care Coordination Act of 2015”.

#### 4 SEC. 2. MEDICARE AND MEDICAID RESIDENTIAL CARE CO-

## 5 ORDINATION DEMONSTRATION PROJECT.

**6 (a) ESTABLISHMENT AND IMPLEMENTATION.—**

24 (B) not later than 4 years after the date  
25 of entering into such agreements, first provide

1           for implementation of the project through such  
2           CCRCs.

3       (b) BUDGET NEUTRALITY.—With respect to the pe-  
4      riod of the demonstration project under this section, the  
5      aggregate expenditures under titles XVIII and XIX of the  
6      Social Security Act for such period shall not exceed the  
7      aggregate expenditures that would have been expended  
8      under such titles if the demonstration project had not been  
9      implemented.

10      (c) STATE ELECTION REQUIRED.—

11           (1) IN GENERAL.—The Secretary may only im-  
12          plement the demonstration project in a State that  
13          elects to participate in the demonstration project.

14           (2) BENEFITS AND PAYMENTS.—A State that  
15          elects to participate in the demonstration project  
16          shall provide medical assistance through title XIX of  
17          the Social Security Act for each eligible CCRC resi-  
18          dent who is eligible for medical assistance under the  
19          State plan under such title (including such residents  
20          who are made eligible under subsection  
21          (d)(3)(B)(iii)) and who is enrolled in a residential  
22          care coordination program in a manner that is con-  
23          sistent with the requirements of this section, includ-  
24          ing making the payments under subsection (e).

1                             (3) LIMITATION.—A State may establish a nu-  
2                             merical limit on—

3                                 (A) the number of eligible CCRC residents  
4                             who may be enrolled in residential care coordi-  
5                             nation programs in the State; and

6                                 (B) the number of eligible CCRCs that  
7                             may operate residential care coordination pro-  
8                             grams in the State.

9                             (d) RESIDENTIAL CARE COORDINATION PROGRAM  
10 (RCCP); ELIGIBLE CONTINUING CARE RETIREMENT  
11 COMMUNITY (CCRC); ELIGIBLE CCRC RESIDENTS; COM-  
12 PREHENSIVE COORDINATED HEALTH CARE SERVICES  
13 DEFINED.—

14                             (1) RESIDENTIAL CARE COORDINATION PRO-  
15 GRAM; RCCP.—For purposes of this section, the  
16 terms “residential care coordination program” and  
17 “RCCP” mean a program that—

18                                 (A) is operated within one or more eligible  
19                             continuing care retirement communities (as de-  
20                             fined in paragraph (2));

21                                 (B) is designed with a capacity of serving  
22                             at least 1,000, but not more than 1,500, eligible  
23                             CCRC residents (as defined in paragraph (3))  
24                             at any one time; and

(C) provides comprehensive coordinated health care services (as defined in paragraph (4)) to participating CCRC residents enrolled in the program in accordance with the program agreement under subsection (f) and the requirements of this section.

16 (B) provides onsite—

24 (C) has entered into a program agreement  
25 with the Secretary and the State with respect

1           to its operation of the residential care coordina-  
2           tion program and such agreement is consistent  
3           with the requirements of this section.

4           (3) ELIGIBLE CCRC RESIDENT; PARTICIPATING  
5           CCRC RESIDENT.—

6                 (A) IN GENERAL.—For purposes of this  
7                 section:

8                     (i) ELIGIBLE CCRC RESIDENT.—The  
9                     term “eligible CCRC resident” means an  
10                  individual who—

11                         (I) is entitled to, or enrolled for,  
12                  benefits under part A of title XVIII of  
13                  the Social Security Act, and enrolled  
14                  for benefits under part B of such title;  
15                  and

16                         (II) resides in an eligible CCRC.

17                     (ii) PARTICIPATING CCRC RESI-  
18                  DENT.—The term “participating CCRC  
19                  resident” means, with respect to a resident  
20                  care coordination program, an eligible  
21                  CCRC resident who is enrolled in that pro-  
22                  gram.

23                 (B) PARTICIPATION BY DUAL-ELIGIBLE IN-  
24                 DIVIDUALS; EXPANDED ELIGIBILITY.—

(i) IN GENERAL.—An eligible CCRC resident may be, but is not required to be, a dual-eligible individual.

(ii) DUAL-ELIGIBLE INDIVIDUAL DEFINED.—In this section, the term “dual-eligible individual” means any individual who is—

(II) is described in clause (iii).

(iii) QUALIFICATION OF PARTICIPATING CCRC RESIDENTS FOR MEDICAID BENEFITS.—An individual who is a participating CCRC resident, regardless of the level of care, who meets income and resource eligibility criteria established under the State Medicaid plan for an individual to obtain coverage for nursing facility services on the basis of the individual's requirement for the level of care for such services, shall be treated as a dual-eligible individual under this section and under title XIX of the Social Security Act so long

1                   as the individual remains a participating  
2                   CCRC resident.

3                   (C) ENROLLMENT AND DISENROLLMENT  
4                   RULES.—

5                   (i) DEEMED ENROLLMENT AT TIME  
6                   OF INITIAL RESIDENCY.—An individual  
7                   who is described in subclause (I) of sub-  
8                   paragraph (A)(i) is deemed, at the time of  
9                   becoming a resident in an eligible CCRC,  
10                  to have voluntarily consented to enroll in  
11                  the RCCP operated by that CCRC for pur-  
12                  poses of subparagraph (A)(ii).

13                  (ii) DISENROLLMENT PROCESS.—The  
14                  demonstration project shall provide a  
15                  method for the disenrollment from the  
16                  project of participating CCRC residents,  
17                  which method shall take into account the  
18                  unique circumstances of residents who are  
19                  required to leave the CCRC and shall per-  
20                  mit disenrollment at least in the same cir-  
21                  cumstances as would permit an individual  
22                  to disenroll from a Medicare Advantage  
23                  plan under part C of title XVIII of the So-  
24                  cial Security Act for cause.

(D) RELATION TO MEDICARE ADVANTAGE  
AND PRESCRIPTION DRUG PROGRAM.—

(i) for purposes of payment of premiums under parts B, C, and D of title XVIII of the Social Security Act, the individual shall be treated as if the individual were enrolled under an MA-PD plan with

1           a premium equal to an amount specified in  
2           the program agreement; and

3                 (ii) the individual shall be eligible for  
4                 assistance with respect to such premiums  
5                 under part D and Medicare cost-sharing in  
6                 the same manner and in the equivalent  
7                 amounts as if the individual had not been  
8                 enrolled as a participating CCRC resident.

9                 (4) COMPREHENSIVE COORDINATED HEALTH  
10                 CARE SERVICES DEFINED.—For purposes of this  
11                 section, the term “comprehensive coordinated health  
12                 care services”, with respect to an eligible CCRC resi-  
13                 dent—

14                     (A) means all items and services that are  
15                 otherwise payable under title XVIII of the So-  
16                 cial Security Act, including the minimum pre-  
17                 scription drug coverage required under a pre-  
18                 scription drug plan under part D of such title;

19                     (B) includes in the case of a dual eligible  
20                 individual all items and services that are other-  
21                 wise payable under the State plan under title  
22                 XIX of such Act of the State in which the resi-  
23                 dent resides; and

24                     (C) also includes—

14 (e) PAYMENT UNDER MEDICARE AND MEDICAID.—

1 provide such individual with comprehensive co-  
2 ordinated health care services; and

3 (B) the eligible CCRC shall receive  
4 capitated payments for the provision of such  
5 services (from the Secretary for benefits under  
6 title XVIII and from the State for benefits  
7 under such State plan or waiver), in accordance  
8 with this section.

9 (2) PAYMENT METHODOLOGY.—

10 (A) PAYMENT UNDER MEDICARE.—

11 (i) PAYMENT ON MONTHLY BASIS.—  
12 With respect to each eligible CCRC, the  
13 Secretary shall make prospective monthly  
14 payments of a capitated amount, based on  
15 the rate established under clause (ii), for  
16 each participating CCRC resident enrolled  
17 in the residential care coordination pro-  
18 gram operated by such CCRC in the same  
19 manner and from the same sources as pay-  
20 ments are made to a Medicare Advantage  
21 organization under section 1853 of the So-  
22 cial Security Act (42 U.S.C. 1395w–23).  
23 Such payments shall be subject to adjust-  
24 ment in the manner described in para-

graphs (2) and (3) of subsection (a) of such section 1853.

(I) IN GENERAL.—The Secretary shall establish a risk-adjusted capitated payment rate under title XVIII of the Social Security Act for comprehensive coordinated health care services provided to eligible CCRC residents through a residential care coordination program operated by an eligible CCRC. The payment rate shall be 90 percent of the adjusted average per capita cost described in section 1853(c)(1)(D)(i) of such Act (42 U.S.C. 1395w-23(c)(1)(D)(i)), plus an amount equivalent to 90 percent of the amount that would have been paid to a prescription drug plan the standardized bid amount of which (as defined in section 1860D-13(a)(5) of such Act (42 U.S.C. 1395w-113(a)(5))) was equal to the adjusted national average monthly bid amount

7 (II) PROGRAM AGREEMENT.—

13 (B) PAYMENT UNDER MEDICAID.—

**14 (i) PAYMENT ON A MONTHLY BASIS.—**

With respect to an eligible CCRC operating an RCCP, the State shall make prospective monthly payments of the capitated amount determined under and specified in the program agreement for each eligible CCRC resident of such community who is a dual-eligible individual.

22 (ii) RELATIONSHIP TO MEDICARE PAY-

MENTS.—The payment made under this subparagraph shall be in addition to any payment made under subparagraph (A) to

1                   an eligible CCRC for eligible CCRC resi-  
2                   dents who are dual-eligible individuals.

3                   (iii) PROGRAM AGREEMENT.—The  
4                   capitated amount under this subparagraph  
5                   for a specific eligible CCRC shall be speci-  
6                   fied in the program agreement.

7                   (iv) PAYMENTS TO THE STATE.—The  
8                   Secretary shall treat the payments made  
9                   under clause (i) as medical assistance  
10                  under title XIX of the Social Security Act  
11                  for purposes of making payments to the  
12                  State under section 1903 of such Act (42  
13                  U.S.C. 1396b).

14                  (v) PAYMENTS TO REFLECT SPEND  
15                  DOWN AMOUNTS AND PERSONAL NEEDS  
16                  ALLOWANCES.—The payments under this  
17                  subparagraph shall be made in a manner  
18                  that takes into account the financial con-  
19                  tributions required of dual-eligible individ-  
20                  uals and the personal needs allowance es-  
21                  tablished under the State plan. Such per-  
22                  sonal needs allowances may vary depending  
23                  upon the level of care required by such an  
24                  individual.

1                             (3) TREATMENT OF SERVICES FURNISHED BY  
2                             NONCONTRACT PHYSICIANS AND OTHER ENTITIES.—

3                             (A) APPLICATION OF MEDICARE ADVAN-  
4                             TAGE REQUIREMENTS.—Section 1852(k)(1) of  
5                             the Social Security Act (42 U.S.C. 1395w-  
6                             22(k)(1)) (relating to limitations on balance  
7                             billing against Medicare Advantage organiza-  
8                             tions for noncontract physicians and other enti-  
9                             ties with respect to services covered under title  
10                             XVIII of such Act) shall apply to eligible  
11                             CCRCs, eligible CCRC residents enrolled in a  
12                             residential care coordination program, and phy-  
13                             sicians and other entities that do not have a  
14                             contract or other agreement establishing pay-  
15                             ment amounts for services furnished to such a  
16                             resident in the same manner as such section ap-  
17                             plies to Medicare Advantage organizations, indi-  
18                             viduals enrolled with such organizations, and  
19                             physicians and other entities referred to in such  
20                             section.

21                             (B) APPLICATION OF BALANCED BILLING  
22                             LIMITATIONS.—Section 1866(a)(1)(O) of the  
23                             Social Security Act (42 U.S.C.  
24                             1395cc(a)(1)(O)) shall apply to services that  
25                             are covered under title XVIII of the Social Se-

1           curity Act and are furnished to any eligible  
2           CCRC residents enrolled in a residential care  
3           coordination program in the same manner that  
4           such section applies to services furnished to an  
5           individual enrolled with a PACE provider under  
6           section 1894 or 1934 of such Act (42 U.S.C.  
7           1395eee).

8           (f) PROGRAM AGREEMENT.—

9           (1) REQUIREMENT.—The Secretary, in close co-  
10          operation with the single State agency that admin-  
11          isters or supervises the administration of the State  
12          plan under title XIX of the Social Security Act (42  
13          U.S.C. 1396 et seq.) (in this section referred to as  
14          the “State Medicaid agency”), shall establish proce-  
15          dures for entering into, extending, and terminating  
16          program agreements (each in this section referred to  
17          as a “program agreement”) for the operation of resi-  
18          dential care coordination programs by eligible  
19          CCRCs.

20           (2) AGREEMENT REQUIRED FOR PAYMENT.—In  
21          order to receive payment under subsection (e), each  
22          eligible CCRC operating a residential care coordina-  
23          tion program shall enter into a program agreement  
24          with the Secretary and the State, which shall con-  
25          tain such terms and conditions as the parties may

1 agree to, so long as such terms and conditions are  
2 consistent with this section.

3 (3) DURATION.—

4 (A) IN GENERAL.—A program agreement  
5 under this section shall be effective for a con-  
6 tract year, beginning consistent with subsection  
7 (a)(2)(B) not later than the fourth calendar  
8 year to begin after the establishment of the  
9 demonstration project, and shall be extended  
10 for additional contract years in the absence of  
11 notice by a party to terminate.

12 (B) TERMINATION.—

13 (i) END OF DEMONSTRATION  
14 PROJECT.—The Secretary and the State  
15 Medicaid agency shall terminate the pro-  
16 gram agreement at the termination of the  
17 demonstration project under subsection (i).

18 (ii) NOTICE OF PROVIDER TERMI-  
19 NATION.—The eligible CCRC may termi-  
20 nate the agreement after appropriate no-  
21 tice to the Secretary, the State Medicaid  
22 agency, and eligible CCRC residents.

23 (iii) TERMINATION FOR CAUSE.—The  
24 Secretary and the State Medicaid agency  
25 may terminate the program agreement at

any time for cause (as provided under the agreement). Reasons for terminating an agreement under this clause include that the Secretary or State administering agency determines that—

19 (iv) RIGHT TO REMAIN.—Nothing in  
20 this paragraph shall be construed, in the  
21 case that a program agreement is termi-  
22 nated—

23 (I) for a previously participating  
24 CCRC resident continuing, as affect-  
25 ing the individual's right to continue

1                   to reside in the CCRC and to receive  
2                   traditional CCRC care and services in  
3                   accordance with the contract between  
4                   the CCRC resident and the CCRC;  
5                   and

6                   (II) as relieving the State from  
7                   continuing to provide medical assist-  
8                   ance with respect to such services for  
9                   individuals who would qualify as dual-  
10                  eligible individuals if the agreement  
11                  had not been terminated.

12                 (4) SCOPE OF BENEFITS.—

13                 (A) IN GENERAL.—Under the agreement  
14                 under paragraph (2), the eligible CCRC shall—  
15                   (i) provide to participating CCRC  
16                   residents of such community, regardless of  
17                   source of payment, directly or under con-  
18                   tracts with other entities, at a minimum,  
19                   all comprehensive coordinated health care  
20                   services, without regard to any limitation  
21                   or condition as to amount, duration, or  
22                   scope under title XVIII or title XIX of the  
23                   Social Security Act;

(ii) provide such residents with access to necessary covered items and services 24 hours a day, every day of the year;

(iii) provide services to such residents onsite at the eligible CCRC through a multidisciplinary team that is led by a primary care physician and includes care coordinators, case managers, and nurses;

(iv) has a ratio of accessible physicians to eligible CCRC residents that the Secretary determines is adequate; and

(v) specify the covered items and services that will not be provided directly by the eligible CCRC and—

(I) provide for delivery of those items and services through contracts to ensure compliance with the requirements of this section; and

(II) provides, on an as needed basis for those residents who cannot transport themselves, for necessary transportation services to the providers of such items and services, if such items and services are provided outside of the eligible CCRC.

(B) APPLICATION OF REGULAR COST-SHARING RULES.—Under such agreement the eligible CCRC may apply deductibles, copayments, coinsurance, or other cost sharing that would otherwise apply under titles XVIII and XIX of the Social Security Act in the case of an MA-PD plan under part C of title XVIII of such Act.

## 9 (5) QUALITY CONTROL.—

(A) IN GENERAL.—Under the program agreement, the eligible CCRC shall—

12 (i) collect data;

1           permit the Secretary and the State to  
2           evaluate such demonstration project.

3           (B) QUALITY AND OUTCOME MEASURES.—

4           The Secretary shall establish clinical and other  
5           outcome measurements to assess the efficacy of  
6           the demonstration project in—

7               (i) improving—

8                       (I) the health status and out-  
9                   comes of participating CCRC resi-  
10                  dents enrolled in residential care co-  
11                  ordination programs under this dem-  
12                  onstration project, compared to Medi-  
13                  care beneficiaries (including tradi-  
14                  tional dual-eligible individuals de-  
15                  scribed in subsection (d)(3)(B)(ii)(I))  
16                  who are not enrolled in such pro-  
17                  grams; and

18                       (II) the quality of health care  
19                  provided to such participating CCRC  
20                  residents; and

21               (ii) controlling the overall cost of pro-  
22                  viding health care items and services to  
23                  such participating CCRC residents, com-  
24                  pared to the cost of providing such items

1                   and services to other Medicare bene-  
2                   ficiaries.

3                 (6) PATIENT SAFEGUARDS.—The agreement  
4                 under paragraph (2) shall provide for written safe-  
5                 guards of the rights of participating CCRC residents  
6                 enrolled in a residential care coordination program  
7                 (including a patient bill of rights and procedures for  
8                 grievances and appeals). Such safeguards shall be  
9                 similar to the safeguards required under the section  
10                1894(b)(2)(B) of the Social Security Act (42 U.S.C.  
11                1395eee(b)(2)(B)) with respect to the PACE pro-  
12                gram.

13                (7) TRANSITION.—If a participating CCRC  
14                resident who is enrolled in a residential care coordi-  
15                nation program is disenrolled from such program,  
16                the eligible CCRC shall provide assistance to the in-  
17                dividual in obtaining necessary care through appro-  
18                priate referrals and making the individual's medical  
19                records available to new providers.

20                (8) RULE OF CONSTRUCTION.—Nothing in this  
21                subsection shall be construed as preventing the eligi-  
22                ble CCRC from assessing typical and appropriate  
23                fees to eligible CCRC residents.

24                (g) SECRETARY'S OVERSIGHT; ENFORCEMENT AU-  
25                THORITY.—

## 1                   (1) OVERSIGHT.—

2                   (A) IN GENERAL.—During the duration of  
3                   the demonstration project, with respect to an el-  
4                   igible CCRC operating a residential care coordi-  
5                   nation program under a program agreement  
6                   under subsection (f), the Secretary (acting in  
7                   cooperation with the State Medicaid agency)  
8                   shall conduct a comprehensive annual review of  
9                   the operation of the eligible CCRC in order to  
10                  ensure compliance with the requirements of this  
11                  section. Such review shall include—

- 12                  (i) an onsite visit to the eligible  
13                  CCRC;
- 14                  (ii) a comprehensive assessment of the  
15                  community's fiscal soundness;
- 16                  (iii) a comprehensive assessment of  
17                  the eligible CCRC's capacity to provide all  
18                  comprehensive coordinated health care  
19                  services to participating CCRC residents;
- 20                  (iv) detailed analysis of the commu-  
21                  nity's substantial compliance with the re-  
22                  quirements of this section; and
- 23                  (v) any other elements that the Sec-  
24                  retary or the State Medicaid agency con-  
25                  siders necessary or appropriate.

## 8 (2) SANCTIONS.—

18 (i) Condition the continuation of the  
19 program agreement upon timely execution  
20 of a corrective action plan.

(B) APPLICATION OF INTERMEDIATE SANCTIONS.—The Secretary may, by regulation, provide for the application against an eligible CCRC operating a residential care coordination program under a program agreement under this section of remedies described in section 1857(g)(2) of the Social Security Act (42 U.S.C. 1395w-27(g)(2)) or section 1903(m)(5)(B) of such Act (42 U.S.C. 1396b(m)(5)(B)) in the case of violations by the community of the type described in section 1857(g)(1) or 1903(m)(5)(A) of such Act, respectively (in relation to agreements, enrollees, and requirements under this section).

1           termination and sanctions with respect to a  
2           contract and a Medicare Advantage organiza-  
3           tion under part C of title XVIII of such Act.

4         (h) WAIVER.—Notwithstanding section 1115(a) of  
5     the Social Security Act (42 U.S.C. 1315(a)), the Secretary  
6     may waive such provisions of titles XI, XVIII, and XIX  
7     of that Act as may be necessary to—

8           (1) accomplish the goals of the demonstration  
9     project under this section; and

10          (2) maximize the quality of life of eligible  
11     CCRC beneficiaries, as determined using the meas-  
12     ures established under subsection (f)(5)(B).

13         (i) DURATION OF 10 YEARS.—

14           (1) IN GENERAL.—Subject to paragraph (2)  
15     and subsection (f)(3)(B), the demonstration project  
16     shall terminate 10 years after the date on which the  
17     demonstration project is first implemented under  
18     subsection (a)(2)(B).

19           (2) EXTENSION.—The Secretary, acting  
20     through the Center for Medicare and Medicaid Inno-  
21     vation, may extend the use of capitated payments  
22     for eligible CCRCs for residential care coordination  
23     programs under this section if, by the termination  
24     date that would otherwise apply under paragraph  
25     (1), the Secretary has demonstrated that the dem-

1 demonstration project has improved the coordination,  
2 quality, and efficiency of health care services fur-  
3 nished to Medicare beneficiaries.

4 (j) STUDY AND REPORT TO CONGRESS.—

5 (1) INTERIM EVALUATION AND REPORT.—Not  
6 later than 3 years after the date on which the dem-  
7 onstration project is first implemented under sub-  
8 section (a)(2)(B), the Secretary shall submit to Con-  
9 gress a report that contains the following:

10 (A) An interim evaluation of the costs and  
11 benefits of providing comprehensive coordinated  
12 health care services to Medicare beneficiaries  
13 (including dual-eligible individuals) through res-  
14 idential care coordination programs, including  
15 the costs and benefits of using payments under  
16 title XIX of the Social Security Act to provide  
17 continuity of care by permitting certain individ-  
18 uals to continue to participate in such programs  
19 after qualifying for enrollment in the Medicaid  
20 program under this section due to reduced in-  
21 come and assets.

22 (B) An analysis of the appropriateness of  
23 implementing a new payment methodology  
24 under titles XVIII and XIX of the Social Secu-  
25 rity Act for such services in the future.

1                             (2) FINAL EVALUATION AND REPORT.—Not  
2                             later than 10 years after the date on which the dem-  
3                             onstration project is first so implemented, the Sec-  
4                             retary shall submit to Congress a report that con-  
5                             tains a final evaluation of the impact of the dem-  
6                             onstration project.

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