

# Calendar No. 79

114TH CONGRESS  
1ST SESSION

# S. 246

[Report No. 114-39]

To establish the Alyce Spotted Bear and Walter Soboleff Commission on Native Children, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JANUARY 22, 2015

Ms. HEITKAMP (for herself, Ms. MURKOWSKI, Mr. TESTER, Ms. HIRONO, Mr. SCHATZ, Mrs. FEINSTEIN, Mr. FRANKEN, Mr. HOEVEN, Mr. UDALL, Ms. KLOBUCHAR, Mrs. MURRAY, Mr. THUNE, Ms. WARREN, Mr. HEINRICH, Mr. MORAN, Mr. WHITEHOUSE, Mr. BLUMENTHAL, Ms. COLLINS, Mrs. BOXER, Mrs. FISCHER, Ms. STABENOW, Ms. CANTWELL, Ms. BALDWIN, Mrs. SHAHEEN, and Mr. INHOFE) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

MAY 11, 2015

Reported by Mr. BARRASSO, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To establish the Alyce Spotted Bear and Walter Soboleff Commission on Native Children, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1   **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Alyee Spotted Bear  
3   and Walter Soboleff Commission on Native Children Act”.

4   **SEC. 2. FINDINGS.**

5       Congress finds that—

6           (1) the United States has a distinct legal, treaty,  
7   trust obligation to provide for the education,  
8   health care, safety, social welfare, and other needs of  
9   Native children;

10          (2) chronic underfunding of Federal programs  
11   to fulfill the longstanding Federal trust obligation  
12   has resulted in limited access to critical services for  
13   the more than 2,100,000 Native children under the  
14   age of 24 living in the United States;

15          (3) Native children are the most at-risk population  
16   in the United States, confronting serious disparities  
17   in education, health, and safety, with 37  
18   percent living in poverty;

19          (4) 17 percent of Native children have no  
20   health insurance coverage, and child mortality has  
21   increased 15 percent among Native children aged 1  
22   to 14, while the overall rate of child mortality in the  
23   United States decreased by 9 percent;

24          (5) suicide is the second leading cause of death  
25   in Native children aged 15 through 24, a rate that  
26   is 2.5 times the national average, and violence, in-

1       eluding intentional injuries, homicide, and suicide,  
2       account for 75 percent of the deaths of Native chil-  
3       dren aged 12 through 20;

4           (6) 58 percent of 3- and 4-year-old Native chil-  
5       dren are not attending any form of preschool, 15  
6       percent of Native children are not in school and not  
7       working, and the graduation rate for Native high  
8       school students is 50 percent;

9           (7) 22.9 percent of Native children aged 12 and  
10      older report alcohol use, 16 percent report substance  
11      dependence or abuse, 35.8 percent report tobacco  
12      use, and 12.5 percent report illicit drug use;

13           (8) Native children disproportionately enter fos-  
14      ter care at a rate more than 2.1 times the general  
15      population and have the third highest rate of victim-  
16      ization; and

17           (9) there is no resource that is more vital to the  
18      continued existence and integrity of Native commu-  
19      nities than Native children, and the United States  
20      has a direct interest, as trustee, in protecting Native  
21      children.

22 **SEC. 3. DEFINITIONS.**

23       In this Act:

24           (1) COMMISSION.—The term “Commission”  
25      means the Alyee Spotted Bear and Walter Soboleff

1       Commission on Native Children established by section 4.

3           (2) INDIAN.—The term “Indian” has the meaning given the term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).

7           (3) INDIAN TRIBE.—The term “Indian tribe” has the meaning given the term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).

11          (4) NATIVE CHILD.—The term “Native child” means—

13           (A) an Indian child, as that term is defined in section 4 of the Indian Child Welfare Act of 1978 (25 U.S.C. 1903);

16           (B) an Indian who is between the ages of 18 and 24 years old; and

18           (C) a Native Hawaiian who is not older than 24 years old.

20          (5) NATIVE HAWAIIAN.—The term “Native Hawaiian” has the meaning given the term in section 7207 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7517).

24          (6) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

1                   (7) TRIBAL COLLEGE OR UNIVERSITY.—The  
2                   term “Tribal College or University” has the meaning  
3                   given the term in section 316(b) of the Higher Edu-  
4                   cation Act of 1965 (20 U.S.C. 1059e(b)).

5 **SEC. 4. COMMISSION ON NATIVE CHILDREN.**

6                   (a) IN GENERAL.—There is established a commission  
7                   in the Office of Tribal Justice of the Department of Jus-  
8                   tice, to be known as the “Alyee Spotted Bear and Walter  
9                   Soboleff Commission on Native Children”.

10                  (b) MEMBERSHIP.—

11                  (i) IN GENERAL.—The Commission shall be  
12                  composed of 11 members, of whom—

13                   (A) 3 shall be appointed by the President,  
14                   in consultation with—

15                   (i) the Attorney General;  
16                   (ii) the Secretary;  
17                   (iii) the Secretary of Education; and  
18                   (iv) the Secretary of Health and  
19                   Human Services;

20                   (B) 3 shall be appointed by the Majority  
21                   Leader of the Senate, in consultation with the  
22                   Chairperson of the Committee on Indian Affairs  
23                   of the Senate;

24                   (C) 1 shall be appointed by the Minority  
25                   Leader of the Senate, in consultation with the

1                   Vice Chairperson of the Committee on Indian  
2                   Affairs of the Senate;

3                   (D) 3 shall be appointed by the Speaker of  
4                   the House of Representatives, in consultation  
5                   with the Chairperson of the Committee on Nat-  
6                   ural Resources of the House of Representatives;  
7                   and

8                   (E) 4 shall be appointed by the Minority  
9                   Leader of the House of Representatives, in con-  
10                  sultation with the Ranking Member of the Com-  
11                  mittee on Natural Resources of the House of  
12                  Representatives.

13                  (2) REQUIREMENTS FOR ELIGIBILITY.—

14                  (A) IN GENERAL.—Subject to subparagraph  
15                  (B), each member of the Commission  
16                  shall have significant experience and expertise  
17                  in—

18                   (i) Indian affairs; and

19                   (ii) matters to be studied by the Com-  
20                  mission, including—

21                   (I) health care issues facing Na-  
22                  tive children, including mental health,  
23                  physical health, and nutrition;

24                   (II) Indian education, including  
25                  experience with Bureau of Indian

1 Education schools and public schools,  
2 tribally operated schools, tribal col-  
3 leges or universities, early childhood  
4 education programs, and the develop-  
5 ment of extracurricular programs;

6 (III) juvenile justice programs re-  
7 lating to prevention and reducing in-  
8 carceration and rates of recidivism;  
9 and

10 (IV) social service programs that  
11 are used by Native children and de-  
12 signed to address basic needs, such as  
13 food, shelter, and safety, including  
14 child protective services, group homes,  
15 and shelters.

16 (B) EXPERTS.—

17 (i) NATIVE CHILDREN.—1 member of  
18 the Commission shall—

19 (I) meet the requirements of sub-  
20 paragraph (A); and

21 (II) be responsible for providing  
22 the Commission with insight into and  
23 input from Native children on the  
24 matters studied by the Commission.

1                             (ii) RESEARCH.—1 member of the  
2                             Commission shall—

3                                 (I) meet the requirements of sub-  
4                             paragraph (A); and  
5                                 (II) have extensive experience in  
6                             statistics or social science research.

7                             (3) TERMS.—

8                             (A) IN GENERAL.—Each member of the  
9                             Commission shall be appointed for the life of  
10                           the Commission.

11                             (B) VACANCIES.—A vacancy in the Com-  
12                             mission shall be filled in the manner in which  
13                             the original appointment was made.

14                             (c) OPERATION.—

15                             (1) CHAIRPERSON.—Not later than 15 days  
16                             after the date on which all members of the Commis-  
17                             sion have been appointed, the Commission shall se-  
18                             lect 1 member to serve as Chairperson of the Com-  
19                             mission.

20                             (2) MEETINGS.—

21                             (A) IN GENERAL.—The Commission shall  
22                             meet at the call of the Chairperson.

23                             (B) INITIAL MEETING.—The initial meet-  
24                             ing of the Commission shall take place not later

1           than 30 days after the date described in para-  
2           graph (1).

3           (3) QUORUM.—A majority of the members of  
4           the Commission shall constitute a quorum, but a  
5           lesser number of members may hold hearings.

6           (4) RULES.—The Commission may establish, by  
7           majority vote, any rules for the conduct of Commis-  
8           sion business, in accordance with this Act and other  
9           applicable law.

10          (d) NATIVE ADVISORY COMMITTEE.—

11           (1) ESTABLISHMENT.—The Commission shall  
12           establish a committee, to be known as the “Native  
13           Advisory Committee”.

14          (2) MEMBERSHIP.—

15           (A) COMPOSITION.—The Native Advisory  
16           Committee shall consist of—

17               (i) 1 representative of Indian tribes  
18               from each region of the Bureau of Indian  
19               Affairs who is 25 years of age or older;  
20               and

21               (ii) 1 Native Hawaiian who is 25  
22               years of age or older.

23           (B) QUALIFICATIONS.—Each member of  
24           the Native Advisory Committee shall have expe-

1           rience relating to matters to be studied by the  
2           Commission.

3           (3) DUTIES.—The Native Advisory Committee  
4       shall—

5           (A) serve as an advisory body to the Com-  
6       mission; and

7           (B) provide to the Commission advice and  
8       recommendations, submit materials, documents,  
9       testimony, and such other information as the  
10      Commission determines to be necessary to carry  
11      out the duties of the Commission under this  
12      section.

13           (4) NATIVE CHILDREN SUBCOMMITTEE.—The  
14      Native Advisory Committee shall establish a sub-  
15      committee that shall consist of at least 1 member  
16      from each region of the Bureau of Indian Affairs  
17      and 1 Native Hawaiian, each of whom shall be a  
18      Native child, and have experience serving on the  
19      council of a tribal, regional, or national youth orga-  
20      nization.

21           (e) COMPREHENSIVE STUDY OF NATIVE CHILDREN  
22      ISSUES.—

23           (1) IN GENERAL.—The Commission shall con-  
24      duct a comprehensive study of Federal, State, local,

1 and tribal programs that serve Native children, in-  
2 cluding an evaluation of—

3 (A) the impact of concurrent jurisdiction  
4 on child welfare systems;

5 (B) the barriers Indian tribes and Native  
6 Hawaiians face in applying, reporting on, and  
7 using existing public and private grant re-  
8 sources, including identification of any Federal  
9 cost sharing requirements;

10 (C) the obstacles to nongovernmental fi-  
11 nancial support, such as from private founda-  
12 tions and corporate charities, for programs ben-  
13 efitting Native children;

14 (D) the issues relating to data collection,  
15 such as small sample sizes, large margins of  
16 error, or other issues related to the validity and  
17 statistical significance of data on Native chil-  
18 dren;

19 (E) the barriers to the development of sus-  
20 tainable, multidisciplinary programs designed to  
21 assist high-risk Native children and families of  
22 those high-risk Native children;

23 (F) cultural or socioeconomic challenges in  
24 communities of Native children;

1                         (G) any examples of successful program  
2                         models and use of best practices in programs  
3                         that serve children and families;

4                         (H) the barriers to interagency coordination  
5                         on programs benefitting Native children;  
6                         and

7                         (I) the use of memoranda of agreement or  
8                         interagency agreements to facilitate or improve  
9                         agency coordination, including the effects of ex-  
10                         isting memoranda or interagency agreements on  
11                         program service delivery and efficiency.

12                         (2) COORDINATION.—In conducting the study  
13                         under paragraph (1), the Commission shall, to the  
14                         maximum extent practicable—

15                         (A) to avoid duplication of efforts, collabor-  
16                         ate with other workgroups focused on similar  
17                         issues, such as the Task Force on American In-  
18                         dian/Alaska Native Children Exposed to Vi-  
19                         lence of the Attorney General; and

20                         (B) to improve coordination and reduce  
21                         travel costs, use available technology.

22                         (3) RECOMMENDATIONS.—Taking into consid-  
23                         eration the results of the study under paragraph (1)  
24                         and the analysis of any existing data relating to Na-

1       tive children received from Federal agencies, the  
2       Commission shall—

3                     (A) develop recommendations for goals,  
4       and plans for achieving those goals, for Federal  
5       policy relating to Native children in the short-  
6       ; mid-, and long-term, which shall be informed  
7       by the development of accurate child well-being  
8       measures, except that the Commission shall not  
9       consider or recommend the recognition or the  
10      establishment of a government-to-government  
11      relationship with—

12                     (i) any entity not recognized on or be-  
13       fore the date of enactment of this Act by  
14       the Federal Government through an Act of  
15       Congress, Executive action, judicial decree,  
16       or any other action; or

17                     (ii) any entity not included in the list  
18       authorized pursuant to the Federally Rec-  
19       ognized Indian Tribe List Act of 1994 (25  
20       U.S.C. 479a et seq.);

21                     (B) make recommendations on necessary  
22       modifications and improvements to programs  
23       that serve Native children at the Federal, State,  
24       and tribal levels, on the condition that the re-  
25       ommendations recognize the diversity in cul-

1           tural values, integrate the cultural strengths of  
2           the communities of the Native children, and will  
3           result in—

4                         (i) improvements to the child welfare  
5                         system that—

6                             (I) reduce the disproportionate  
7                         rate at which Native children enter  
8                         child protective services and the pe-  
9                         riod of time spent in the foster sys-  
10                         tem;

11                         (II) increase coordination among  
12                         social workers, police, and foster fami-  
13                         lies assisting Native children while in  
14                         the foster system to result in the in-  
15                         creased safety of Native children while  
16                         in the foster system;

17                         (III) encourage the hiring and re-  
18                         tention of licensed social workers in  
19                         Native communities;

20                         (IV) address the lack of available  
21                         foster homes in Native communities;  
22                         and

23                         (V) reduce truancy and improve  
24                         the academic proficiency and gradu-

(H) an evaluation of the effects  
of a lack of public sanitation infra-  
structure, including in-home sewer  
and water, on the health status of Na-  
tive children;

(iii) improvements to educational and vocational opportunities for Native children that will lead to—

(I) increased school attendance, performance, and graduation rates for

1           Native children across all educational  
2           levels, including early education, post-  
3           secondary, and graduate school;

4           (II) localized strategies developed  
5           by educators, tribal and community  
6           leaders, and law enforcement to pre-  
7           vent and reduce truancy among Na-  
8           tive children;

9           (III) scholarship opportunities at  
10          a Tribal College or University and  
11          other public and private postsecondary  
12          institutions;

13          (IV) increased participation of  
14          the immediate families of Native chil-  
15          dren;

16          (V) coordination among schools  
17          and Indian tribes that serve Native  
18          children, including in the areas of  
19          data sharing and student tracking;

20          (VI) accurate identification of  
21          students as Native children; and

22          (VII) increased school counseling  
23          services, improved access to quality  
24          nutrition at school, and safe student  
25          transportation;

1                             (iv) improved policies and practices by  
2 local school districts that would result in  
3 improved academic proficiency for Native  
4 children;

5                             (v) increased access to extracurricular  
6 activities for Native children that are de-  
7 signed to increase self-esteem, promote  
8 community engagement, and support aca-  
9 demic excellence while also serving to pre-  
10 vent unplanned pregnancy, membership in  
11 gangs, drug and alcohol abuse, and suicide,  
12 including activities that incorporate tradi-  
13 tional language and cultural practices of  
14 Indians and Native Hawaiians;

15                             (vi) taking into consideration the re-  
16 port of the Indian Law and Order Com-  
17 mission issued pursuant to section 15(f) of  
18 the Indian Law Enforcement Reform Act  
19 (25 U.S.C. 2812(f)), improvements to Fed-  
20 eral, State, and tribal juvenile justice sys-  
21 tems and detention programs—

22                             (I) to provide greater access to  
23 educational opportunities and social  
24 services for incarcerated Native chil-  
25 dren;

1                             (H) to promote prevention and  
2                             reduce incarceration and recidivism  
3                             rates among Native children;

4                             (III) to identify intervention ap-  
5                             proaches and alternatives to incareer-  
6                             ation of Native children;

7                             (IV) to incorporate families and  
8                             the traditional cultures of Indians and  
9                             Native Hawaiians in the juvenile jus-  
10                            tice process, including through the de-  
11                            velopment of a family court for juve-  
12                            nile offenses; and

13                           (V) to prevent unnecessary de-  
14                            tentions and identify successful re-  
15                           entry programs;

16                           (vii) expanded access to a continuum  
17                           of early development and learning services  
18                           for Native children from prenatal to age 5  
19                           that are culturally competent, support Na-  
20                           tive language preservation, and comprehen-  
21                           sively promote the health, well-being, learn-  
22                           ing, and development of Native children,  
23                           such as—

24                           (I) high quality early care and  
25                           learning programs for children start-

(H) programs, including home visiting and family resource and support programs, that increase the capacity of parents to support the learning and development of the children of the parents, beginning prenatally, and connect the parents with necessary resources;

(III) early intervention and pre-school services for infants, toddlers, and preschool-aged children with developmental delays or disabilities; and

16 (IV) professional development op-  
17 portunities for Native providers of  
18 early development and learning serv-  
19 ices;

(viii) the development of a system that  
delivers wrap-around services to Native  
children in a way that is comprehensive  
and sustainable, including through in-  
creased coordination among Indian tribes;

1 schools, law enforcement, health care pro-  
2 viders, social workers, and families;

3 (ix) more flexible use of existing Fed-  
4 eral programs, such as by—

5 (I) providing Indians and Native  
6 Hawaiians with more flexibility to  
7 carry out programs, while maintaining  
8 accountability, minimizing administra-  
9 tive time, cost, and expense and re-  
10 ducing the burden of Federal paper-  
11 work requirements; and

12 (II) allowing unexpended Federal  
13 funds to be used flexibly to support  
14 programs benefitting Native children,  
15 while taking into account—

16 (aa) the Indian Employ-  
17 ment, Training and Related Serv-  
18 ices Demonstration Act of 1992  
19 (25 U.S.C. 3401 note; 106 Stat.  
20 2302);

21 (bb) the Coordinated Tribal  
22 Assistance Solicitation program  
23 of the Department of Justice;

24 (ee) the Federal policy of  
25 self-determination; and

(dd) any consolidated grant

~~programs;~~ and

(x) solutions to other issues that, as determined by the Commission, would improve the health, safety, and well-being of live children;

(C) make recommendations for improving

data collection methods that consider—

(i) the adoption of standard defini-

tions and compatible systems platforms to allow for greater linkage of data sets across Federal agencies;

(ii) the appropriateness of existing data categories for comparative purposes;

(iii) the development of quality data and measures, such as by ensuring sufficient sample sizes and frequency of sampling, for Federal, State, and tribal programs that serve Native children;

(iv) the collection and measurement of data that are useful to Indian tribes and Native Hawaiians;

(v) the inclusion of Native children in longitudinal studies; and

4                             (D) identify models of successful Federal,  
5                             State, and tribal programs in the areas studied  
6                             by the Commission.

7       (f) REPORT.—Not later than 3 years after the date  
8 on which all members of the Commission are appointed  
9 and amounts are made available to carry out this Act, the  
10 Commission shall submit to the President, Congress, and  
11 the White House Council on Native American Affairs a  
12 report that contains—

13                   (1) a detailed statement of the findings and  
14 conclusions of the Commission; and

18 (g) POWERS.—

19 (1) HEARINGS.—

20                             (A) IN GENERAL.—The Commission may  
21                             hold such hearings, meet and act at such times  
22                             and places, take such testimony, and receive  
23                             such evidence as the Commission considers to  
24                             be advisable to carry out the duties of the Com-  
25                             mission under this section, except that the

1       Commission shall hold not less than 5 hearings  
2       in Native communities.

3                     (B) PUBLIC REQUIREMENT.—The hearings  
4       of the Commission under this paragraph shall  
5       be open to the public.

6                     (2) WITNESS EXPENSES.—

7                     (A) IN GENERAL.—A witness requested to  
8       appear before the Commission shall be paid the  
9       same fees and allowances as are paid to wit-  
10      nesses under section 1821 of title 28, United  
11      States Code.

12                    (B) PER DIEM AND MILEAGE.—The fees  
13       and allowances for a witness shall be paid from  
14       funds made available to the Commission.

15                    (3) INFORMATION FROM FEDERAL, TRIBAL,  
16       AND STATE AGENCIES.—

17                    (A) IN GENERAL.—The Commission may  
18       secure directly from a Federal agency such in-  
19       formation as the Commission considers to be  
20       necessary to carry out this section.

21                    (B) TRIBAL AND STATE AGENCIES.—The  
22       Commission may request the head of any tribal  
23       or State agency to provide to the Commission  
24       such information as the Commission considers  
25       to be necessary to carry out this Act.

1                   (4) POSTAL SERVICES.—The Commission may  
2       use the United States mails in the same manner and  
3       under the same conditions as other agencies of the  
4       Federal Government.

5                   (5) GIFTS.—The Commission may accept, use,  
6       and dispose of gifts or donations of services or prop-  
7       erty related to the purpose of the Commission.

8                   (h) COMMISSION PERSONNEL MATTERS.—

9                   (1) TRAVEL EXPENSES.—A member of the  
10      Commission shall be allowed travel expenses, includ-  
11      ing per diem in lieu of subsistence, at rates author-  
12      ized for an employee of an agency under subchapter  
13      I of chapter 57 of title 5, United States Code, while  
14      away from the home or regular place of business of  
15      the member in the performance of the duties of the  
16      Commission.

17                   (2) DETAIL OF FEDERAL EMPLOYEES.—

18                   (A) IN GENERAL.—On the affirmative vote  
19      of ⅔ of the members of the Commission—

20                   (i) the Attorney General, the Sec-  
21      retary, the Secretary of Education, and the  
22      Secretary of the Health and Human Serv-  
23      ices shall each detail, without reimburse-  
24      ment, 1 or more employees of the Depart-  
25      ment of Justice, the Department of the In-



1                     (4) MEMBERS NOT FEDERAL EMPLOYEES.—No  
2 member of the Commission, the Native Advisory  
3 Committee, or the Native Children Subcommittee  
4 shall be considered to be a Federal employee.

5                     (i) TERMINATION OF COMMISSION.—The Commis-  
6 sion shall terminate 90 days after the date on which the  
7 Commission submits the report under subsection (f).

8                     (j) NONAPPLICABILITY OF FACA.—The Federal Ad-  
9 visory Committee Act (5 U.S.C. App.) shall not apply to  
10 the Commission, the Native Advisory Committee, or the  
11 Native Children Subcommittee.

12                     (k) EFFECT.—This Act shall not be construed to rec-  
13 ognize or establish a government-to-government relation-  
14 ship with—

15                         (1) any entity not recognized on or before the  
16 date of enactment of this Act by the Federal Gov-  
17 ernment through an Act of Congress, Executive ac-  
18 tion, judicial decree, or any other action; or

19                         (2) any entity not included in the list author-  
20 ized pursuant to the Federally Recognized Indian  
21 Tribe List Act of 1994 (25 U.S.C. 479a et seq.).

22                     (l) FUNDING.—Out of any unobligated amounts  
23 made available to the Secretary, the Attorney General, or  
24 the Secretary of Health and Human Services, the Attor-

1 ney General shall make not more than \$2,000,000 avail-  
2 able to the Commission to carry out this Act.

3 **SECTION 1. SHORT TITLE.**

4       *This Act may be cited as the “Alyce Spotted Bear and  
5 Walter Soboleff Commission on Native Children Act”.*

6 **SEC. 2. FINDINGS.**

7       *Congress finds that—*

8           *(1) the United States has a distinct legal, treaty,  
9 and trust obligation to provide for the education,  
10 health care, safety, social welfare, and other needs of  
11 Native children;*

12          *(2) chronic underfunding of Federal programs to  
13 fulfill the longstanding Federal trust obligation has  
14 resulted in limited access to critical services for the  
15 more than 2,100,000 Native children under the age of  
16 24 living in the United States;*

17          *(3) Native children are the most at-risk popu-  
18 lation in the United States, confronting serious dis-  
19 parities in education, health, and safety, with 37 per-  
20 cent living in poverty;*

21          *(4) 17 percent of Native children have no health  
22 insurance coverage, and child mortality has increased  
23 15 percent among Native children aged 1 to 14, while  
24 the overall rate of child mortality in the United  
25 States decreased by 9 percent;*

1           (5) suicide is the second leading cause of death  
2 in Native children aged 15 through 24, a rate that is  
3 2.5 times the national average, and violence, includ-  
4 ing intentional injuries, homicide, and suicide, ac-  
5 count for 75 percent of the deaths of Native children  
6 aged 12 through 20;

7           (6) 58 percent of 3- and 4-year-old Native chil-  
8 dren are not attending any form of preschool, 15 per-  
9 cent of Native children are not in school and not  
10 working, and the graduation rate for Native high  
11 school students is 50 percent;

12           (7) 22.9 percent of Native children aged 12 and  
13 older report alcohol use, 16 percent report substance  
14 dependence or abuse, 35.8 percent report tobacco use,  
15 and 12.5 percent report illicit drug use;

16           (8) Native children disproportionately enter fos-  
17 ter care at a rate more than 2.1 times the general  
18 population and have the third highest rate of victim-  
19 ization; and

20           (9) there is no resource that is more vital to the  
21 continued existence and integrity of Native commu-  
22 nities than Native children, and the United States  
23 has a direct interest, as trustee, in protecting Native  
24 children.

1 **SEC. 3. DEFINITIONS.**2       *In this Act:*3           (1) *COMMISSION.*—The term “Commission”  
4       means the Alyce Spotted Bear and Walter Soboleff  
5       Commission on Native Children established by section  
6       4.7           (2) *INDIAN.*—The term “Indian” has the mean-  
8       ing given the term in section 4 of the Indian Self-De-  
9       termination and Education Assistance Act (25 U.S.C.  
10      450b).11          (3) *INDIAN TRIBE.*—The term “Indian tribe” has  
12       the meaning given the term in section 4 of the Indian  
13       Self-Determination and Education Assistance Act (25  
14      U.S.C. 450b).15          (4) *NATIVE CHILD.*—The term “Native child”  
16       means—17               (A) an Indian child, as that term is defined  
18       in section 4 of the Indian Child Welfare Act of  
19       1978 (25 U.S.C. 1903);20               (B) an Indian who is between the ages of 18  
21       and 24 years old; and22               (C) a Native Hawaiian who is not older  
23       than 24 years old.24          (5) *NATIVE HAWAIIAN.*—The term “Native Ha-  
25       waiian” has the meaning given the term in section

1       *7207 of the Elementary and Secondary Education*  
2       *Act of 1965 (20 U.S.C. 7517).*

3           (6) *SECRETARY.*—*The term “Secretary” means*  
4       *the Secretary of the Interior.*

5           (7) *TRIBAL COLLEGE OR UNIVERSITY.*—*The term*  
6       *“Tribal College or University” has the meaning given*  
7       *the term in section 316(b) of the Higher Education*  
8       *Act of 1965 (20 U.S.C. 1059c(b)).*

9       **SEC. 4. COMMISSION ON NATIVE CHILDREN.**

10          (a) *IN GENERAL.*—*There is established a commission*  
11       *in the Office of Tribal Justice of the Department of Justice,*  
12       *to be known as the “Alyce Spotted Bear and Walter Soboleff*  
13       *Commission on Native Children”.*

14          (b) *MEMBERSHIP.*—

15           (1) *IN GENERAL.*—*The Commission shall be com-*  
16       *posed of 11 members, of whom—*

17               (A) *3 shall be appointed by the President,*  
18       *in consultation with—*

19                       (i) *the Attorney General;*

20                       (ii) *the Secretary;*

21                       (iii) *the Secretary of Education; and*

22                       (iv) *the Secretary of Health and*  
23       *Human Services;*

24               (B) *3 shall be appointed by the Majority*  
25       *Leader of the Senate, in consultation with the*

1           *Chairperson of the Committee on Indian Affairs*  
2           *of the Senate;*

3           *(C) 1 shall be appointed by the Minority*  
4           *Leader of the Senate, in consultation with the*  
5           *Vice Chairperson of the Committee on Indian Af-*  
6           *fairs of the Senate;*

7           *(D) 3 shall be appointed by the Speaker of*  
8           *the House of Representatives, in consultation*  
9           *with the Chairperson of the Committee on Nat-*  
10          *ural Resources of the House of Representatives;*  
11          *and*

12          *(E) 1 shall be appointed by the Minority*  
13          *Leader of the House of Representatives, in con-*  
14          *sultation with the Ranking Member of the Com-*  
15          *mittee on Natural Resources of the House of Rep-*  
16          *resentatives.*

17          *(2) REQUIREMENTS FOR ELIGIBILITY.—*

18          *(A) IN GENERAL.—Subject to subparagraph*  
19          *(B), each member of the Commission shall have*  
20          *significant experience and expertise in—*

21          *(i) Indian affairs; and*

22          *(ii) matters to be studied by the Com-*  
23          *mission, including—*

*(I) health care issues facing Native children, including mental health, physical health, and nutrition;*

*(II) Indian education, including experience with Bureau of Indian Education schools and public schools, tribally operated schools, tribal colleges or universities, early childhood education programs, and the development of extracurricular programs;*

*(III) juvenile justice programs relating to prevention and reducing incarceration and rates of recidivism; and*

*(IV) social service programs that are used by Native children and designed to address basic needs, such as food, shelter, and safety, including child protective services, group homes, and shelters.*

(B) EXPERTS.—

(i) *NATIVE CHILDREN.—1 member of the Commission shall—*

(I) meet the requirements of subparagraph (A); and

(II) have extensive experience in statistics or social science research.

### (3) TERMS.—

(B) *VACANCIES.—A vacancy in the Commission shall be filled in the manner in which the original appointment was made.*

18 (c) *OPERATION.—*

19                   (1) *CHAIRPERSON*.—Not later than 15 days after  
20 the date on which all members of the Commission  
21 have been appointed, the Commission shall select 1  
22 member to serve as *Chairperson of the Commission*.

23 (2) *MEETINGS*.—

(A) *IN GENERAL.—The Commission shall  
meet at the call of the Chairperson.*

1                   (B) *INITIAL MEETING.*—*The initial meeting*  
2                   *of the Commission shall take place not later than*  
3                   *30 days after the date described in paragraph*  
4                   *(1).*

5                   (3) *QUORUM.*—*A majority of the members of the*  
6                   *Commission shall constitute a quorum, but a lesser*  
7                   *number of members may hold hearings.*

8                   (4) *RULES.*—*The Commission may establish, by*  
9                   *majority vote, any rules for the conduct of Commis-*  
10                  *sion business, in accordance with this Act and other*  
11                  *applicable law.*

12                  (d) *NATIVE ADVISORY COMMITTEE.*—

13                  (1) *ESTABLISHMENT.*—*The Commission shall es-*  
14                  *tablish a committee, to be known as the “Native Advi-*  
15                  *sory Committee”.*

16                  (2) *MEMBERSHIP.*—

17                  (A) *COMPOSITION.*—*The Native Advisory*  
18                  *Committee shall consist of—*

19                  (i) *1 representative of Indian tribes*  
20                  *from each region of the Bureau of Indian*  
21                  *Affairs who is 25 years of age or older; and*  
22                  (ii) *1 Native Hawaiian who is 25*  
23                  *years of age or older.*

24                  (B) *QUALIFICATIONS.*—*Each member of the*  
25                  *Native Advisory Committee shall have experience*

1           *relating to matters to be studied by the Commis-*  
2           *sion.*

3           *(3) DUTIES.—The Native Advisory Committee*  
4           *shall—*

5           *(A) serve as an advisory body to the Com-*  
6           *mision; and*

7           *(B) provide to the Commission advice and*  
8           *recommendations, submit materials, documents,*  
9           *testimony, and such other information as the*  
10          *Commission determines to be necessary to carry*  
11          *out the duties of the Commission under this sec-*  
12          *tion.*

13          *(4) NATIVE CHILDREN SUBCOMMITTEE.—The*  
14          *Native Advisory Committee shall establish a sub-*  
15          *committee that shall consist of at least 1 member from*  
16          *each region of the Bureau of Indian Affairs and 1*  
17          *Native Hawaiian, each of whom shall be a Native*  
18          *child, and have experience serving on the council of*  
19          *a tribal, regional, or national youth organization.*

20          *(e) COMPREHENSIVE STUDY OF NATIVE CHILDREN*  
21          *ISSUES.—*

22          *(1) IN GENERAL.—The Commission shall conduct*  
23          *a comprehensive study of Federal, State, local, and*  
24          *tribal programs that serve Native children, including*  
25          *an evaluation of—*

1                   (A) the impact of concurrent jurisdiction on  
2                   child welfare systems;

3                   (B) the barriers Indian tribes and Native  
4                   Hawaiians face in applying, reporting on, and  
5                   using existing public and private grant re-  
6                   sources, including identification of any Federal  
7                   cost-sharing requirements;

8                   (C) the obstacles to nongovernmental finan-  
9                   cial support, such as from private foundations  
10                  and corporate charities, for programs benefitting  
11                  Native children;

12                  (D) the issues relating to data collection,  
13                  such as small sample sizes, large margins of  
14                  error, or other issues related to the validity and  
15                  statistical significance of data on Native chil-  
16                  dren;

17                  (E) the barriers to the development of sus-  
18                  tainable, multidisciplinary programs designed to  
19                  assist high-risk Native children and families of  
20                  those high-risk Native children;

21                  (F) cultural or socioeconomic challenges in  
22                  communities of Native children;

23                  (G) any examples of successful program  
24                  models and use of best practices in programs  
25                  that serve children and families;

1                             (H) the barriers to interagency coordination  
2                             on programs benefitting Native children; and

3                             (I) the use of memoranda of agreement or  
4                             interagency agreements to facilitate or improve  
5                             agency coordination, including the effects of ex-  
6                             isting memoranda or interagency agreements on  
7                             program service delivery and efficiency.

8                             (2) COORDINATION.—In conducting the study  
9                             under paragraph (1), the Commission shall, to the  
10                             maximum extent practicable—

11                             (A) to avoid duplication of efforts, collabor-  
12                             ate with other workgroups focused on similar  
13                             issues, such as the Task Force on American In-  
14                             dian/Alaska Native Children Exposed to Violence  
15                             of the Attorney General; and

16                             (B) to improve coordination and reduce  
17                             travel costs, use available technology.

18                             (3) RECOMMENDATIONS.—Taking into consider-  
19                             ation the results of the study under paragraph (1)  
20                             and the analysis of any existing data relating to Na-  
21                             tive children received from Federal agencies, the Com-  
22                             mission shall—

23                             (A) develop recommendations for goals, and  
24                             plans for achieving those goals, for Federal pol-  
25                             icy relating to Native children in the short-,

1           *mid-, and long-term, which shall be informed by*  
2           *the development of accurate child well-being*  
3           *measures, except that the Commission shall not*  
4           *consider or recommend the recognition or the es-*  
5           *tablishment of a government-to-government rela-*  
6           *tionship with—*

7                 *(i) any entity not recognized on or be-*  
8                 *fore the date of enactment of this Act by the*  
9                 *Federal Government through an Act of Con-*  
10                 *gress, Executive action, judicial decree, or*  
11                 *any other action; or*

12                 *(ii) any entity not included in the list*  
13                 *authorized pursuant to the Federally Recog-*  
14                 *nized Indian Tribe List Act of 1994 (25*  
15                 *U.S.C. 479a et seq.);*

16                 *(B) make recommendations on necessary*  
17                 *modifications and improvements to programs*  
18                 *that serve Native children at the Federal, State,*  
19                 *and tribal levels, on the condition that the rec-*  
20                 *ommendations recognize the diversity in cultural*  
21                 *values, integrate the cultural strengths of the*  
22                 *communities of the Native children, and will re-*  
23                 *sult in—*

24                 *(i) improvements to the child welfare*  
25                 *system that—*

1                             (I) reduce the disproportionate  
2                             rate at which Native children enter  
3                             child protective services and the period  
4                             of time spent in the foster system;

5                             (II) increase coordination among  
6                             social workers, police, and foster fami-  
7                             lies assisting Native children while in  
8                             the foster system to result in the in-  
9                             creased safety of Native children while  
10                            in the foster system;

11                            (III) encourage the hiring and re-  
12                             tention of licensed social workers in  
13                             Native communities;

14                            (IV) address the lack of available  
15                             foster homes in Native communities;  
16                            and

17                            (V) reduce truancy and improve  
18                             the academic proficiency and gradu-  
19                             ation rates of Native children in the fos-  
20                             ter system;

21                            (ii) improvements to the mental and  
22                             physical health of Native children, taking  
23                             into consideration the rates of suicide, sub-  
24                             stance abuse, and access to nutrition and  
25                             health care, including—



1                   *vent and reduce truancy among Native*  
2                   *children;*

3                   *(III) scholarship opportunities at*  
4                   *a Tribal College or University and*  
5                   *other public and private postsecondary*  
6                   *institutions;*

7                   *(IV) increased participation of the*  
8                   *immediate families of Native children;*

9                   *(V) coordination among schools*  
10                  *and Indian tribes that serve Native*  
11                  *children, including in the areas of data*  
12                  *sharing and student tracking;*

13                  *(VI) accurate identification of*  
14                  *students as Native children; and*

15                  *(VII) increased school counseling*  
16                  *services, improved access to quality nu-*  
17                  *trition at school, and safe student*  
18                  *transportation;*

19                  *(iv) improved policies and practices by*  
20                  *local school districts that would result in*  
21                  *improved academic proficiency for Native*  
22                  *children;*

23                  *(v) increased access to extracurricular*  
24                  *activities for Native children that are de-*  
25                  *signed to increase self-esteem, promote com-*

1                   *munity engagement, and support academic*  
2                   *excellence while also serving to prevent un-*  
3                   *planned pregnancy, membership in gangs,*  
4                   *drug and alcohol abuse, and suicide, includ-*  
5                   *ing activities that incorporate traditional*  
6                   *language and cultural practices of Indians*  
7                   *and Native Hawaiians;*

8                   *(vi) taking into consideration the re-*  
9                   *port of the Indian Law and Order Commis-*  
10                  *sion issued pursuant to section 15(f) of the*  
11                  *Indian Law Enforcement Reform Act (25*  
12                  *U.S.C. 2812(f)), improvements to Federal,*  
13                  *State, and tribal juvenile justice systems*  
14                  *and detention programs—*

15                  *(I) to provide greater access to*  
16                  *educational opportunities and social*  
17                  *services for incarcerated Native chil-*  
18                  *dren;*

19                  *(II) to promote prevention and re-*  
20                  *duce incarceration and recidivism*  
21                  *rates among Native children;*

22                  *(III) to identify intervention ap-*  
23                  *proaches and alternatives to incarcera-*  
24                  *tion of Native children;*

(V) to prevent unnecessary detentions and identify successful reentry programs;

(II) programs, including home visiting and family resource and support programs, that increase the capac-

1                         *ity of parents to support the learning*  
2                         *and development of the children of the*  
3                         *parents, beginning prenatally, and*  
4                         *connect the parents with necessary re-*  
5                         *sources;*

6                         *(III) early intervention and pre-*  
7                         *school services for infants, toddlers,*  
8                         *and preschool-aged children with devel-*  
9                         *opmental delays or disabilities; and*

10                         *(IV) professional development op-*  
11                         *portunities for Native providers of*  
12                         *early development and learning serv-*  
13                         *ices;*

14                         *(viii) the development of a system that*  
15                         *delivers wrap-around services to Native*  
16                         *children in a way that is comprehensive*  
17                         *and sustainable, including through in-*  
18                         *creased coordination among Indian tribes,*  
19                         *schools, law enforcement, health care pro-*  
20                         *viders, social workers, and families;*

21                         *(ix) more flexible use of existing Fed-*  
22                         *eral programs, such as by—*

23                         *(I) providing Indians and Native*  
24                         *Hawaiians with more flexibility to*  
25                         *carry out programs, while maintain-*

(x) solutions to other issues that, as determined by the Commission, would improve the health, safety, and well-being of Native children;

1                   (C) make recommendations for improving  
2                   data collection methods that consider—

3                   (i) the adoption of standard definitions  
4                   and compatible systems platforms to allow  
5                   for greater linkage of data sets across Federal  
6                   agencies;

7                   (ii) the appropriateness of existing  
8                   data categories for comparative purposes;

9                   (iii) the development of quality data  
10                  and measures, such as by ensuring sufficient  
11                  sample sizes and frequency of sampling, for Federal, State, and tribal programs that serve Native children;

14                  (iv) the collection and measurement of data that are useful to Indian tribes and Native Hawaiians;

17                  (v) the inclusion of Native children in longitudinal studies; and

19                  (vi) tribal access to data gathered by Federal, State, and local governmental agencies; and

22                  (D) identify models of successful Federal, State, and tribal programs in the areas studied  
23                  by the Commission.

1       (f) REPORT.—Not later than 3 years after the date on  
2 which all members of the Commission are appointed and  
3 amounts are made available to carry out this Act, the Com-  
4 mission shall submit to the President, Congress, and the  
5 White House Council on Native American Affairs a report  
6 that contains—

7              (1) a detailed statement of the findings and con-  
8 clusions of the Commission; and

9              (2) the recommendations of the Commission for  
10 such legislative and administrative actions as the  
11 Commission considers to be appropriate.

12       (g) POWERS.—

13              (1) HEARINGS.—

14                  (A) IN GENERAL.—The Commission may  
15 hold such hearings, meet and act at such times  
16 and places, take such testimony, and receive such  
17 evidence as the Commission considers to be ad-  
18 visable to carry out the duties of the Commission  
19 under this section, except that the Commission  
20 shall hold not less than 5 hearings in Native  
21 communities.

22                  (B) PUBLIC REQUIREMENT.—The hearings  
23 of the Commission under this paragraph shall be  
24 open to the public.

25              (2) WITNESS EXPENSES.—

1                   (A) *IN GENERAL.*—A witness requested to  
2                   appear before the Commission shall be paid the  
3                   same fees and allowances as are paid to wit-  
4                   nesses under section 1821 of title 28, United  
5                   States Code.

6                   (B) *PER DIEM AND MILEAGE.*—The fees and  
7                   allowances for a witness shall be paid from funds  
8                   made available to the Commission.

9                   (3) *INFORMATION FROM FEDERAL, TRIBAL, AND*  
10                  *STATE AGENCIES.*—

11                  (A) *IN GENERAL.*—The Commission may se-  
12                  cure directly from a Federal agency such infor-  
13                  mation as the Commission considers to be nec-  
14                  essary to carry out this section.

15                  (B) *TRIBAL AND STATE AGENCIES.*—The  
16                  Commission may request the head of any tribal  
17                  or State agency to provide to the Commission  
18                  such information as the Commission considers to  
19                  be necessary to carry out this Act.

20                  (4) *POSTAL SERVICES.*—The Commission may  
21                  use the United States mails in the same manner and  
22                  under the same conditions as other agencies of the  
23                  Federal Government.

1                   (5) *GIFTS.*—*The Commission may accept, use,*  
2                   *and dispose of gifts or donations of services or prop-*  
3                   *erty related to the purpose of the Commission.*

4                   *(h) COMMISSION PERSONNEL MATTERS.*—

5                   (1) *TRAVEL EXPENSES.*—*A member of the Com-*  
6                   *mission shall be allowed travel expenses, including*  
7                   *per diem in lieu of subsistence, at rates authorized for*  
8                   *an employee of an agency under subchapter I of chap-*  
9                   *ter 57 of title 5, United States Code, while away from*  
10                  *the home or regular place of business of the member*  
11                  *in the performance of the duties of the Commission.*

12                  *(2) DETAIL OF FEDERAL EMPLOYEES.*—

13                  *(A) IN GENERAL.*—*On the affirmative vote*  
14                  *of  $\frac{2}{3}$  of the members of the Commission—*

15                  *(i) the Attorney General, the Secretary,*  
16                  *the Secretary of Education, and the Sec-*  
17                  *retary of the Health and Human Services*  
18                  *shall each detail, without reimbursement, 1*  
19                  *or more employees of the Department of*  
20                  *Justice, the Department of the Interior, the*  
21                  *Department of Education, and the Depart-*  
22                  *ment of Health and Human Services; and*  
23                  *(ii) with the approval of the appro-*  
24                  *priate Federal agency head, an employee of*

1           *any other Federal agency may be, without  
2 reimbursement, detailed to the Commission.*

3           *(B) EFFECT ON DETAILEES.—Detail under  
4 this paragraph shall be without interruption or  
5 loss of civil service status, benefits, or privileges.*

6           *(3) PROCUREMENT OF TEMPORARY AND INTER-  
7 MITTENT SERVICES.—*

8           *(A) IN GENERAL.—On request of the Com-  
9 mission, the Attorney General shall provide to  
10 the Commission, on a reimbursable basis, reason-  
11 able and appropriate office space, supplies, and  
12 administrative assistance.*

13           *(B) NO REQUIREMENT FOR PHYSICAL FA-  
14 CILITIES.—The Administrator of General Serv-  
15 ices shall not be required to locate a permanent,  
16 physical office space for the operation of the  
17 Commission.*

18           *(4) MEMBERS NOT FEDERAL EMPLOYEES.—No  
19 member of the Commission, the Native Advisory Com-  
20 mittee, or the Native Children Subcommittee shall be  
21 considered to be a Federal employee.*

22           *(i) TERMINATION OF COMMISSION.—The Commission  
23 shall terminate 90 days after the date on which the Com-  
24 mission submits the report under subsection (f).*

1       (j) *NONAPPLICABILITY OF FACA.*—*The Federal Advi-*  
2 *sory Committee Act (5 U.S.C. App.) shall not apply to the*  
3 *Commission, the Native Advisory Committee, or the Native*  
4 *Children Subcommittee.*

5       (k) *EFFECT.*—*This Act shall not be construed to recog-*  
6 *nize or establish a government-to-government relationship*  
7 *with—*

8           (1) *any entity not recognized on or before the*  
9 *date of enactment of this Act by the Federal Govern-*  
10 *ment through an Act of Congress, Executive action,*  
11 *judicial decree, or any other action; or*

12           (2) *any entity not included in the list authorized*  
13 *pursuant to the Federally Recognized Indian Tribe*  
14 *List Act of 1994 (25 U.S.C. 479a et seq.).*

15       (l) *FUNDING.*—*There is authorized to be appropriated*  
16 *to carry out this Act \$2,000,000.*

**Calendar No. 79**

114TH CONGRESS  
1ST SESSION  
**S. 246**

[Report No. 114-39]

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**A BILL**

To establish the Alyce Spotted Bear and Walter Soboleff Commission on Native Children, and for other purposes.

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MAY 11, 2015

Reported with an amendment