

**Senator Ralph Okerlund** proposes the following substitute bill:

**HIGH COST INFRASTRUCTURE TAX CREDITS**

2015 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Ralph Okerlund**

House Sponsor: Jon Cox

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**LONG TITLE**

**General Description:**

This bill modifies provisions related to tax credits for infrastructure development projects.

**Highlighted Provisions:**

This bill:

- ▶ directs the Office of Energy Development to issue a tax credit certificate to an entity developing a high cost infrastructure project under certain circumstances; and
- ▶ provides tax credit eligibility criteria for an entity developing a high cost infrastructure project.

**Money Appropriated in this Bill:**

None

**Other Special Clauses:**

This bill provides a special effective date.

**Utah Code Sections Affected:**

AMENDS:

**63M-4-401**, as last amended by Laws of Utah 2012, Chapters 37 and 410

ENACTS:

**59-7-618**, Utah Code Annotated 1953



- 26 [59-10-1033](#), Utah Code Annotated 1953
  - 27 [63M-4-601](#), Utah Code Annotated 1953
  - 28 [63M-4-602](#), Utah Code Annotated 1953
  - 29 [63M-4-603](#), Utah Code Annotated 1953
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33 *Be it enacted by the Legislature of the state of Utah:*

34 Section 1. Section **59-7-618** is enacted to read:

35 **59-7-618. Nonrefundable high cost infrastructure development tax credit.**

36 (1) As used in this section:

37 (a) "High cost infrastructure project" means the same as that term is defined in Section  
38 [63M-4-602](#).

39 (b) "Infrastructure cost-burdened entity" means the same as that term is defined in  
40 Section [63M-4-602](#).

41 (c) "Infrastructure-related revenue" means the same as that term is defined in Section  
42 [63M-4-602](#).

43 (d) "Office" means the Office of Energy Development created in Section [63M-4-401](#).

44 (2) Subject to the other provisions of this section, a corporation that is an infrastructure  
45 cost-burdened entity may claim a nonrefundable tax credit for development of a high cost  
46 infrastructure project as provided in this section.

47 (3) The tax credit under this section is the amount listed as the tax credit amount on a  
48 tax credit certificate that the office issues under Title 63M, Chapter 4, Part 6, High Cost  
49 Infrastructure Development Tax Credit Act, to the infrastructure cost-burdened entity for the  
50 taxable year.

51 (4) An infrastructure cost-burdened entity may carry forward a tax credit under this  
52 section for a period that does not exceed the next seven taxable years if:

53 (a) the infrastructure cost-burdened entity is allowed to claim a tax credit under this  
54 section for a taxable year; and

55 (b) the amount of the tax credit exceeds the infrastructure cost-burdened entity's tax  
56 liability under this chapter for that taxable year.

57 (5) (a) On or before October 1, 2020, and every five years after October 1, 2020, the  
58 Revenue and Taxation Interim Committee shall study the tax credit allowed by this section and  
59 make recommendations to the Legislative Management Committee concerning whether the tax  
60 credit should be continued, modified, or repealed.

61 (b) For purposes of the study required by this Subsection (5), the office shall provide  
62 the following information to the Revenue and Taxation Interim Committee:

63 (i) the amount of tax credit that the office grants to each infrastructure cost-burdened  
64 entity for each taxable year;

65 (ii) the infrastructure-related revenue generated by each high cost infrastructure project;

66 (iii) the information contained in the office's latest report to the Legislature under  
67 Section [63M-4-505](#); and

68 (iv) any other information that the Revenue and Taxation Interim Committee requests.

69 (c) The Revenue and Taxation Interim Committee shall ensure that the Revenue and  
70 Taxation Interim Committee's recommendations under Subsection (5)(a) include an evaluation  
71 of:

72 (i) the cost of the tax credit to the state;

73 (ii) the purpose and effectiveness of the tax credit; and

74 (iii) the extent to which the state benefits from the tax credit.

75 Section 2. Section **59-10-1033** is enacted to read:

76 **59-10-1033. Nonrefundable high cost infrastructure development tax credit.**

77 (1) As used in this section:

78 (a) "High cost infrastructure project" means the same as that term is defined in Section  
79 [63M-4-602](#).

80 (b) "Infrastructure cost-burdened entity" means the same as that term is defined in  
81 Section [63M-4-602](#).

82 (c) "Infrastructure-related revenue" means the same as that term is defined in Section  
83 [63M-4-602](#).

84 (d) "Office" means the Office of Energy Development created in Section [63M-4-401](#)

85 (2) Subject to the other provisions of this section, a claimant, estate, or trust that is an  
86 infrastructure cost-burdened entity may claim a nonrefundable tax credit for development of a  
87 high cost infrastructure project as provided in this section.

88 (3) The tax credit under this section is the amount listed as the tax credit amount on a  
89 tax credit certificate that the office issues under Title 63M, Chapter 4, Part 6, High Cost  
90 Infrastructure Development Tax Credit Act, to the infrastructure cost-burdened entity for the  
91 taxable year.

92 (4) An infrastructure cost-burdened entity may carry forward a tax credit under this  
93 section for a period that does not exceed the next seven taxable years if:

94 (a) the infrastructure cost-burdened entity is allowed to claim a tax credit under this  
95 section for a taxable year; and

96 (b) the amount of the tax credit exceeds the infrastructure cost-burdened entity's tax  
97 liability under this chapter for that taxable year.

98 (5) (a) On or before October 1, 2020, and every five years after October 1, 2020, the  
99 Revenue and Taxation Interim Committee shall study the tax credit allowed by this section and  
100 make recommendations to the Legislative Management Committee concerning whether the tax  
101 credit should be continued, modified, or repealed.

102 (b) For purposes of the study required by this Subsection (5), the office shall provide  
103 the following information to the Revenue and Taxation Interim Committee:

104 (i) the amount of tax credit that the office grants to each infrastructure cost-burdened  
105 entity for each taxable year;

106 (ii) the infrastructure-related revenue generated by each high cost infrastructure project;

107 (iii) the information contained in the office's latest report to the Legislature under  
108 Section [63M-4-505](#); and

109 (iv) any other information that the Revenue and Taxation Interim Committee requests.

110 (c) The Revenue and Taxation Interim Committee shall ensure that the Revenue and  
111 Taxation Interim Committee's recommendations under Subsection (5)(a) include an evaluation  
112 of:

113 (i) the cost of the tax credit to the state;

114 (ii) the purpose and effectiveness of the tax credit; and

115 (iii) the extent to which the state benefits from the tax credit.

116 Section 3. Section **63M-4-401** is amended to read:

117 **63M-4-401. Creation of Office of Energy Development -- Director -- Purpose --**  
118 **Rulemaking regarding confidential information.**

- 119 (1) There is created an Office of Energy Development.
- 120 (2) (a) The governor's energy advisor shall appoint a director of the office.
- 121 (b) The director shall report to the governor's energy advisor and may appoint staff as
- 122 funding within existing budgets allows.
- 123 (c) The office may consolidate energy staff and functions existing in the State Energy
- 124 Program.
- 125 (3) The purposes of the office are to:
- 126 (a) serve as the primary resource for advancing energy development in the state; and
- 127 (b) implement:
- 128 (i) the state energy policy under Section [63M-4-301](#); and
- 129 (ii) the governor's energy goals and objectives.
- 130 (4) By following the procedures and requirements of Title 63J, Chapter 5, Federal
- 131 Funds Procedures Act, the office may:
- 132 (a) seek federal grants or loans;
- 133 (b) seek to participate in federal programs; and
- 134 (c) in accordance with applicable federal program guidelines, administer federally
- 135 funded state energy programs.
- 136 (5) The office shall perform the duties required by Sections [59-7-614.7](#) [~~and~~],
- 137 [59-10-1029](#) [~~and~~], Part 5, Alternative Energy Development Tax Credit Act, and Part 6, High
- 138 Cost Infrastructure Development Tax Credit Act.
- 139 (6) (a) For purposes of administering this section, the office may make rules, by
- 140 following the procedures and requirements of Title 63G, Chapter 3, Utah Administrative
- 141 Rulemaking Act, to maintain as confidential, and not as a public record, information that the
- 142 office receives from any source.
- 143 (b) The office shall maintain information the office receives from any source at the
- 144 level of confidentiality assigned by the source.

145 Section 4. Section **63M-4-601** is enacted to read:

146 **Part 6. High Cost Infrastructure Development Tax Credit Act**

147 **63M-4-601. Title.**

148 This part is known as the "High Cost Infrastructure Development Tax Credit Act."

149 Section 5. Section **63M-4-602** is enacted to read:

150 63M-4-602. Definitions.151 As used in this part:152 (1) "Applicant" means a person that conducts business in the state that applies for a tax  
153 credit under this part.154 (2) "High cost infrastructure project" means a project:155 (a) (i) that involves new or expanded industrial, mining, manufacturing, distribution, or  
156 business services in the state, not including a retail business; or157 (ii) that involves new investment of at least \$50,000,000 in an existing industrial,  
158 mining, manufacturing, distribution, or business service entity;159 (b) that requires or is facilitated by infrastructure construction; and160 (c) for which the infrastructure construction cost is greater than:161 (i) 10% of the total cost of the project; or162 (ii) \$10,000,000.163 (3) "Infrastructure" means:164 (a) an energy delivery project as defined in Section [63H-2-102](#);165 (b) a railroad as defined in Section [54-2-1](#);166 (c) a water self-supply project;167 (d) a water management project; ~~§~~ → [or] ← ~~§~~168 (e) a project that is designed to:169 (i) increase the capacity for water delivery to a water user in the state; or170 (ii) increase the capability of an existing water delivery system or related facility to  
171 deliver water to a water user in the state ~~§~~ → [ ] ; or171a **(f) a road improvement project.** ← ~~§~~172 (4) (a) "Infrastructure cost-burdened entity" means an applicant that enters into an  
173 agreement with the office that qualifies the applicant to receive a tax credit as provided in this  
174 part.175 (b) "Infrastructure cost-burdened entity" includes a pass-through entity taxpayer, as  
176 defined in Section [59-10-1402](#), of a person described in Subsection (4)(a).177 (5) "Infrastructure-related revenue" means an amount of tax revenue in a taxable year  
178 that is attributable to a high cost infrastructure project, under:179 (a) Title 59, Chapter 7, Corporate Franchise and Income Taxes;180 (b) Title 59, Chapter 10, Individual Income Tax Act; and

- 181 (c) Title 59, Chapter 12, Sales and Use Tax Act.
- 182 (6) "Office" means the Office of Energy Development created in Section 63M-4-401.
- 183 (7) "Tax credit" means a tax credit under Section 59-7-618 or 59-10-1033.
- 184 (8) "Tax credit certificate" means a certificate issued by the office to an infrastructure  
185 cost-burdened entity that:
- 186 (a) lists the name of the infrastructure cost-burdened entity;
- 187 (b) lists the infrastructure cost-burdened entity's taxpayer identification number;
- 188 (c) lists, for a taxable year, the amount of the tax credit authorized for the infrastructure  
189 cost-burdened entity under this part; and
- 190 (d) includes other information as determined by the office.
- 191 Section 6. Section **63M-4-603** is enacted to read:
- 192 **63M-4-603. Tax credit -- Amount -- Eligibility -- Reporting.**
- 193 (1) Before the office enters into an agreement described in Subsection (2) with an  
194 applicant regarding a project, the office, in consultation with the Utah Energy Infrastructure  
195 Authority Board created in Section 63H-2-202, and other state agencies as necessary, shall, in  
196 accordance with the procedures described in Section 63M-4-604, certify:
- 197 (a) that the project meets the definition of a high cost infrastructure project under this  
198 part;
- 199 (b) that the high cost infrastructure project will generate infrastructure-related revenue;
- 200 (c) the economic life of the high cost infrastructure project; and
- 201 (d) that the applicant has received a certificate of good standing from the Division of  
202 Corporations and Commercial Code.
- 203 (2) Subject to the procedures described in Section 63M-4-604, if an applicant meets the  
204 requirements of Subsection (1) to receive a tax credit, the office shall enter into an agreement  
205 with the applicant to authorize the tax credit in accordance with this part.
- 206 (3) The office shall grant a tax credit to an infrastructure cost-burdened entity, for a  
207 high cost infrastructure project, under an agreement described in Subsection (2):
- 208 (a) for the lesser of:
- 209 (i) the economic life of the high cost infrastructure project;
- 210 (ii) 20 years; or
- 211 (iii) a time period, the first taxable year of which is the taxable year when the

212 construction of the high cost infrastructure project begins and the last taxable year of which is  
213 the taxable year in which the infrastructure cost-burdened entity has recovered, through the tax  
214 credit, an amount equal to 50% of the cost of the infrastructure construction associated with the  
215 high cost infrastructure project;

216 (b) in a total amount equal to 30% of the high cost infrastructure project's total  
217 infrastructure-related revenue over the time period described in Subsection (3)(a); and

218 (c) for a taxable year, in an amount that does not exceed the high cost infrastructure  
219 project's infrastructure-related revenue during that taxable year.

220 (4) An infrastructure cost-burdened entity office shall, for each taxable year:

221 (a) file a report with the office showing the high cost infrastructure project's  
222 infrastructure-related revenue during the taxable year;

223 (b) subject to Subsection (6), file a report with the office that is prepared by an  
224 independent certified public accountant that verifies the infrastructure-related revenue  
225 described in Subsection (4)(a); and

226 (c) provide the office with information required by the office to certify the economic  
227 life of the high cost infrastructure project.

228 (5) An infrastructure cost-burdened entity shall retain records supporting a claim for a  
229 tax credit for the same period of time during which a person is required to keep books and  
230 records under Section [59-1-1406](#).

231 (6) An infrastructure cost-burdened entity for which a report is prepared under  
232 Subsection (4)(b) shall pay the costs of preparing the report.

233 (7) The office shall certify, for each taxable year, the infrastructure-related revenue  
234 generated by an infrastructure cost-burdened entity.

235 Section 7. Section **63M-4-604** is enacted to read:

236 **63M-4-604. Tax credit -- Application procedure.**

237 (1) An applicant shall provide the office with:

238 (a) an application for a tax credit certificate;

239 (b) documentation that the applicant meets the requirements described in Subsection  
240 [63M-4-603](#)(1), to the satisfaction of the office, for the taxable year for which the applicant  
241 seeks to claim a tax credit; and

242 (c) documentation that expressly directs and authorizes the State Tax Commission to

243 disclose to the office the applicant's returns and other information concerning the applicant that  
244 would otherwise be subject to confidentiality under Section 59-1-403 or Section 6103, Internal  
245 Revenue Code.

246 (2) (a) The office shall, for an applicant, submit the documentation described in  
247 Subsection (1)(c) to the State Tax Commission.

248 (b) Upon receipt of the documentation described in Subsection (1)(c), the State Tax  
249 Commission shall provide the office with the documentation described in Subsection (1)(c).

250 (3) If, after the office reviews the documentation from the State Tax Commission  
251 under Subsection (2)(b), and the information the applicant submits to the office under Section  
252 63M-4-603, the office, in consultation with the Utah Energy Infrastructure Authority Board  
253 created in Section 63H-2-202, determines that the applicant is not eligible for the tax credit  
254 under Section 63M-4-603, or that the applicant's documentation is inadequate, the office shall:

255 (a) deny the tax credit; or

256 (b) inform the applicant that the documentation supporting the applicant's claim for a  
257 tax credit was inadequate and request that the applicant supplement the applicant's  
258 documentation.

259 (4) If, after the office reviews the documentation described in Subsection (2)(b), and  
260 the information described in Subsection 63M-4-603(4), the office, in consultation with the  
261 Utah Energy Infrastructure Authority Board created in Section 63H-2-202, determines that the  
262 documentation supporting an applicant's claim for a tax credit adequately demonstrates that the  
263 applicant is eligible for the tax credit under Section 63M-4-603, the office shall, on the basis of  
264 the documentation:

265 (a) enter, with the applicant, into the agreement described in Subsection 63M-4-603(2);

266 (b) issue a tax credit certificate to the applicant; and

267 (c) provide a duplicate copy of the tax credit certificate described in Subsection (4)(b)  
268 to the State Tax Commission.

269 (5) An infrastructure cost-burdened entity may not claim a tax credit under Section  
270 59-7-516 or 59-10-1033 unless the infrastructure cost-burdened entity receives a tax credit  
271 certificate from the office.

272 (6) An infrastructure cost-burdened entity that claims a tax credit shall retain the tax  
273 credit certificate in accordance with Subsection 63M-4-603(5).

274 (7) Except for the information that is necessary for the office to disclose in order to  
275 make the report described in Section 63M-4-605, the office shall treat a document an applicant  
276 or infrastructure cost-burdened entity provides to the office as a protected record under Section  
277 63G-2-305.

278 Section 8. Section 63M-4-605 is enacted to read:

279 **63M-4-605. Report to the Legislature.**

280 The office shall report annually to the Public Utilities and Technology Interim  
281 Committee and the Revenue and Taxation Interim Committee describing:

282 (1) the office's success in attracting high cost infrastructure projects to the state and the  
283 resulting increase in infrastructure-related revenue under this part;

284 (2) the amount of tax credits the office has granted or will grant and the time period  
285 during which the tax credits have been or will be granted; and

286 (3) the economic impact on the state by comparing infrastructure-related revenue to tax  
287 credits that have been or will be granted under this part.

288 Section 9. **Effective date.**

289 (1) Except as provided in Subsection (2), this bill takes effect on May 12, 2015.

290 (2) The actions affecting the following sections take effect for a taxable year beginning  
291 on or after January 1, 2016:

292 (a) Section 59-7-618; and

293 (b) Section 59-10-1033.